

London Borough of Enfield

Draft Statement of Accounts

2019/20



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Statement of Responsibilities

The Council's Responsibilities

The Council is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has responsibility for the administration of those affairs. In this Council, that officer is Fay Hammond, the Acting Executive Director of Resources
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets
- Approve the Statement of Accounts

The Executive Director of Resources' Responsibilities

The Acting Executive Director of Resources is responsible for the preparation of the Council's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ("the Code").

In preparing this Statement of Accounts, the Acting Executive Director of Resources has:

- Selected suitable accounting policies and then applied them consistently
- Made judgements and estimates that were reasonable and prudent
- Complied with the Local Authority Code

The Acting Executive Director of Resources has also:

- Kept proper accounting records which were up to date
- Taken reasonable steps for the prevention and detection of fraud and other irregularities

Certification by The Acting Executive Director of Resources

I certify these Statement of Accounts give a true and fair view of:

- The Financial Position of the Authority as at 31 March 2020, and
- The Authority's Income and Expenditure for financial year 2019/20

Signed



Fay Hammond

Acting Executive Director of Resources

19 July 2020

1. Introduction

The Statement of Accounts summarises the financial performance for financial year 2019/20 and the overall financial position of the Council. This Narrative Report explains the most significant matters reported in the accounts and provides a simple summary of the Council's overall financial position.

The Statement of Accounts for 2019/20 has been prepared on an International Financial Reporting Standards (IFRS) basis. The framework within which these Accounts are prepared and published is regulated by the Chartered Institute of Public Finance and Accountancy (CIPFA).

Whilst these accounts are presented as simply as possible, the use of some technical terminology cannot be avoided. To aid a better understanding of the terminology used, a glossary of the terms used is included at the end of the document. An explanation of the key financial statements including explanatory notes and other relevant supplementary information is also provided.

The key financial statements set out within this document include:

- **Movement in Reserves Statement (MiRS)** – this statement sets out the movement on the different reserves held by the Council which are analysed into usable and unusable reserves. It analyses the increase or decrease in net worth of the Council as a result of incurring expenses, gathering income and from movements in the fair value of the assets. It also analyses the movement between reserves in accordance with statutory provisions.
- **Comprehensive Income and Expenditure Statement (CIES)** – this statement brings together all the functions of the Council and summarises all the resources it has generated, consumed or set aside in providing services during the year. As such, it is intended to show the true financial position of the Council, before allowing for the concessions provided by statute to raise council tax according to different rules and the ability to divert particular expenditure to be met from capital resources.
- **Balance Sheet** – this records the Council's year-end financial position. It shows the balances and reserves at the Council's disposal, its long-term debt, net current assets or liabilities, and summarises information on the non-current assets held. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council can use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Council cannot use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.
- **Cash Flow Statement** – this summarises the inflows and outflows of cash arising from transactions with third parties for both capital and revenue.
- **Notes to the Financial Statements** – the notes provide more detail about the items contained

in the key financial statements, the Council's Accounting Policies and other information to aid the understanding of the financial statements.

- **Housing Revenue Account (HRA)** – this records the Council's statutory obligation to account separately for the cost of the landlord role in respect of the provision of Council Housing.
- **Collection Fund** – the Council is responsible for collecting Council Tax and local Business Rates.

The proceeds of Council Tax are distributed to the Council and the Greater London Authority (GLA). Local Business Rates are distributed between the Council, the Government and the GLA. The Fund shows the income due and application of the proceeds.

- **Group Accounts** – these consolidate the accounts of the Council with its four subsidiary companies, Housing Gateway Ltd; Enfield Innovations Ltd; Independence and Wellbeing Enfield Ltd; and Lee Valley Heat Network.

2. Key Facts About Enfield

Enfield is the fifth largest London Borough by population, it has a population of 333,869 (2018 mid-year estimate), an increase of 1,162 (0.35%) over the previous 12 months. This is below both the London (0.94%) and all England (0.64%) increases. The greatest increase was 1.65% for the 65+ population.

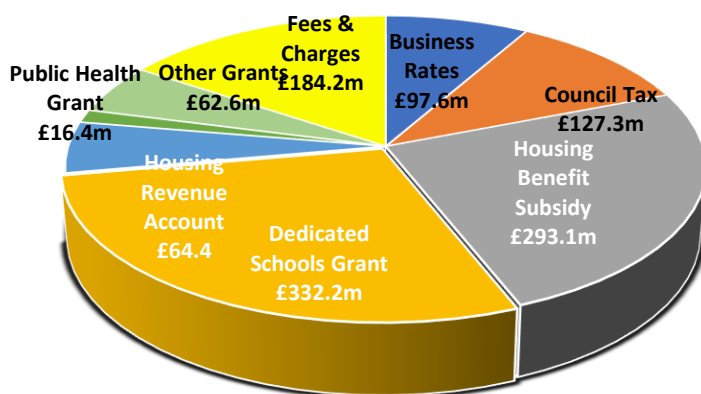
The general population has increased by 8% over the past decade, with the over 65s being the highest (16%) amongst the age groups within the same period, lower than the London increase of 21% over the same period. The over 65 is projected to increase by 27% over the next decade which presents a financial challenge with the overall yearly decrease in Enfield's budget.

Enfield's age profile is proportionately distributed between the sexes but, compared to the rest of London averages it has a higher number of young people aged 0-15. There are proportionately more children and young people under 20 in Enfield than in both London and England overall. The Borough has a very diverse population. Overseas born residents make up 36.80%, (Inner London 40%, Outer London 33.8%, London 36.38%, England 15.44 and UK 14.24%).

Where Does the Borough's Income Come From and How is it Spent?

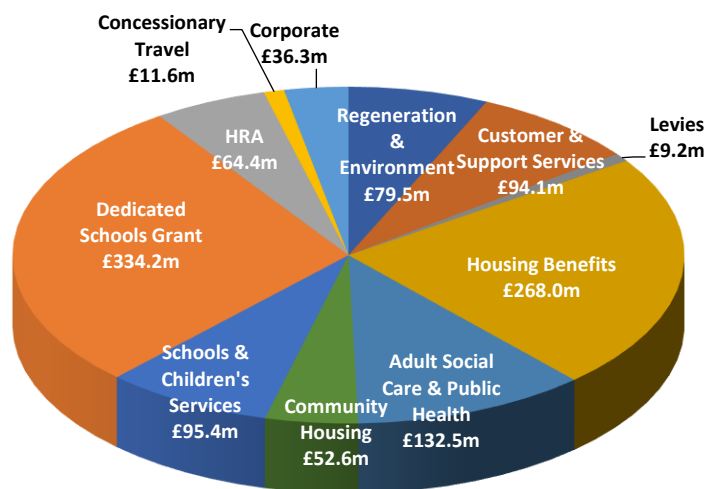
The Council receives income from a variety of sources, local taxation and grants especially, and spends it to meet its statutory obligations. However, it also generates money from fees, charges and rents to make up the difference, in order to keep core public services running.

Council's Gross Income 2019/20



The Council only generates one fifth of its income from business rates and council tax. However, that forms the majority of its net revenue budget of £230.988m. Fees, Rents, Charges, service specific grants offset the remainder of the Gross Revenue Budget.

Council's Gross Expenditure 2019/20



Dedicated Schools Grant and Housing Benefits make up half the expenditure of Enfield, the Council has limited direct control over how this money is spent.

Once Housing Benefits, DSG and ring-fenced HRA expenditure is removed, the General Fund expenditure is £511m. £228m of that is spent on social care and health or approaching half of the remaining budget. This spend is growing year-on-year.

3. Financial Performance

Revenue Budget Outturn 2019/20

In 2019/20 the Council managed a General Fund revenue budget of £231m. There was a net budget variance of £5.6m. Table 1 below shows the final outturn position of services for the year, together with the sources of income from which the Council's net revenue expenditure was financed.

The Council's revenue income and expenditure was monitored against budget on a monthly basis in 2019/20 and reported quarterly to Cabinet. Many of the pressures which are reported in the 2019/20 outturn were identified in monitoring during the year and addressed in the budget setting process for 2020/21.

Table 1: Revenue Outturn Position 2019/20

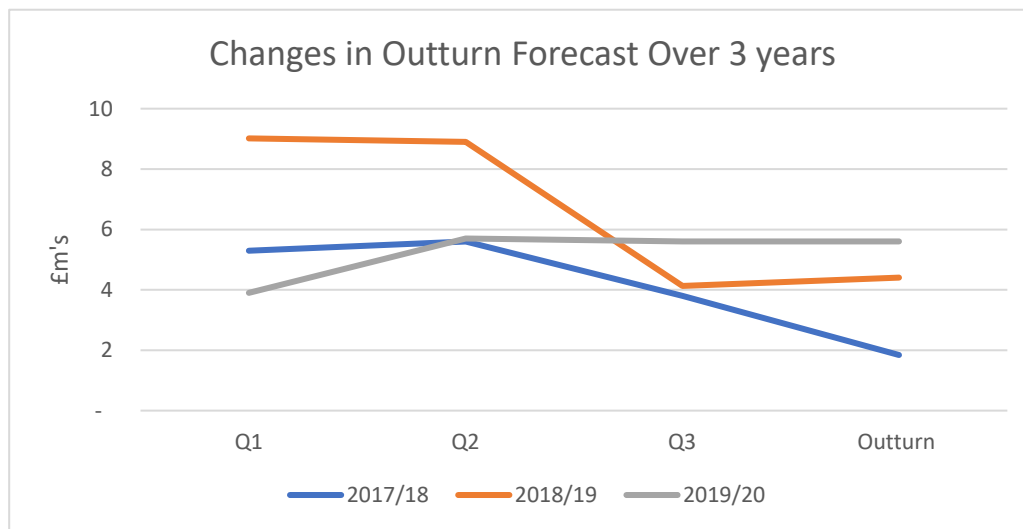
	Budget £000's	Net Spend £000's	Outturn Variance £000's
Chief Executive	10,519	10,565	46
People	114,540	120,532	5,992
Place	36,587	37,736	1,149
Resources	38,163	41,853	3,690
Service Net Costs	199,809	210,685	10,877
Corporate	31,179	25,866	(5,313)
Net Expenditure	230,988	236,552	5,564
Expenditure financed by:			
Business Rates	(95,379)	(95,742)	(363)
Other non-ring-fenced Government Grants	(5,814)	(5,530)	284
Council Tax	(128,795)	(129,795)	(1,000)
Transfer from Reserves	(1,000)	(5,485)	(4,485)
General Fund Corporate Financing	(230,988)	(236,552)	(5,564)

Narrative Report

The main reasons for the 2019/20 variance are highlighted below:

- **People:** increasing demographic pressures are driving overspends in Adult Social Care and Children’s Social Care as the Council continues to meet demand and provide services to those in need
- **Place:** Special Educational Needs transport overspent as a result of increased pupil numbers, including demand for more out of borough transportation and costs associated with providing a service for those with high needs
- **Place:** revenue funded housing services have successfully managed their pressures within budget despite challenges and continued demand in year
- **Resources:** a reduction in recovered court cost income led to an overspend, along with historically agreed unachievable savings

The following graph reflects a trend of improvements in budget setting and monitoring at Enfield Council over the past three years. As a result of strong financial management and financial leadership, there is less variation in forecast outturn between quarters in year and these are more accurate forecasts of actual outturn. Improved budget setting has reduced the reliance of the Council on capital receipts to manage this position. The following outturn positions include the flexible use of capital receipts which was £6.7m in 2017/18, £3.7m in 2018/19 and £2.7m in 2019/20.



Housing Revenue Account

The Statement of Accounts also includes the ring-fenced Housing Revenue Account (HRA), which is used for the provision of council housing. The HRA consists of expenditure on council-owned housing, which is paid for by rental income. Since 2012 the HRA has been self-financing and operates a thirty-year business plan.

The HRA general balance, excluding Earmarked Reserves, has been maintained at £4.6m in 2019/20. The HRA Earmarked have risen from £12.2m to £22.6m due to good fiscal management. This reflects the need of the Council to put aside resources to fund its ambitious regeneration programme, to build 3,500 homes over the next 10 years, including the Joyce and Snells development.

The Schools' Budget

The Dedicated Schools Grant (DSG) for 2019/20 totalled £334.6m. The DSG is a ring-fenced grant and the funding was allocated across four blocks; £259m for the Schools Block, £2.9m for the Central Schools Services Block, £25.4m for Early Years and £47.3m for the High Needs Block.

The DSG had a brought forward surplus of £0.4m from 2018/19 but this moved to a deficit of £4.5m by 31st March 2020. This is mainly due to a £5.2m overspend in the High Needs block caused by increased costs for out of borough placements due to additional pupils, full year effects of pupils starting in 2018/19, the full cost of complex care pupils who have turned 18 and the number of post 16 students attending college with high needs support, an additional 55 places created at West Lea Special School and additional staffing in both the SEN and Education Psychology services required to meet increasing levels of demand. This was partly offset by an underspend of £0.3m in the Schools Block due to reduced rates liability for schools converting to academies and underspends in other service areas.

The cumulative deficit at year end is £4.5m which will be the first call on the 2020/21 grant allocation and therefore reduce the funding available for next year. The DSG funding settlement for 2020/21 includes a 3.4% funding increase for the Schools Block and 16.1% increase for the High Needs Block, a 5% overall. Whilst this is welcomed, the increase in income is not keeping pace with the increase in expenditure and services will continue to face significant pressures. The authority continues to work on various initiatives to develop additional in borough special education provision which will reduce the number of children being educated in independent out of borough provision and reduce costs.

Enfield's initial 2020/21 DSG settlement was announced on 19th December 2019 as £351.26m. The Early Years Block allocations for 2, 3 and 4 year olds are based on January 2019 data and will be updated during 2020/21 to reflect January 2020 census data. The DSG allocation will be also be adjusted during 2020/21 to reflect academy recouplement.

There are ongoing, considerable risks in the school's budget for 2020/21, mainly due to the ongoing increase in numbers of children presenting with special educational needs. The DSG funding settlement for 2020/21 includes a 3.4% funding increase for the Schools Block and 16.1% increase for the High Needs Block, 5% overall and whilst this is welcomed the increase in income is not keeping pace with the increase in expenditure and the service continues to face significant pressures.

4. Capital Expenditure & Financing In-Year

The table below shows the capital expenditure incurred and funding applied in 2019/20 compared to the approved programme (projection as at November 2019). The capital outturn will result in some re-profiling of the capital programme which will impact on the 2020/21 and future years' budgets.

Table 3: Capital Expenditure

	Projected £000	Outturn £000
Community Safety	300	370
Corporate Buildings and Improvements	3,169	2,285
Council Dwellings	97,066	86,126
Housing Grants	2,013	2,222
Housing Regeneration Projects	44,453	32,775
IT Infrastructure and Programmes	8,425	5,771
Leisure and Culture	199	60
Parks and Open Spaces	3,211	2,061
Regeneration Projects	15,749	13,188
Residential and Day Care Services	974	1,093
Schools and Educational Establishments	12,137	12,029
Companies	8,560	8,244
Housing Development Projects	0	888
Transport and Environmental Schemes	19,216	19,197
Total Capital Expenditure in 2019/20	215,471	186,309
Sources of Finance:	Projected £000	Outturn £000
Capital Grants & Contributions	(33,614)	(38,999)
Capital Receipts	(31,535)	(20,975)
Earmarked and Capital Reserves	(411)	(10,987)
Major Repairs Reserves	(13,885)	0
Revenue Contribution	(11,282)	(1,204)
Total Capital Funding 2019/20	(90,727)	(72,165)
Borrowing Requirement	124,744	114,144

The principal elements of expenditure for the 2019/20 capital programme were expenditure on improving, maintaining and regenerating council housing stock through the Housing Revenue Account (HRA), continuing investment in the Council's flagship regeneration scheme, Meridian Water, further investment in school buildings to help meet increasing demand and the construction of an office building on the Genotin Road for occupation by Metaswitch Networks limited

Investment in Council Housing during 2019/20 included maintenance of existing Council homes as well as regeneration of existing estates, including Alma, Ladderswood and New Avenue. Work has continued on the Meridian water project, with the opening of Meridian Water station in June 2019, the acquisition of further land, as well as signing a contract for Meridian One to deliver up to 950 Homes and the selection of a Developer to deliver circa 270 affordable homes.



Other areas of investment during 2019/20 were in Information technology, where new infrastructure has enabled staff to work securely and remotely, with over 2,300 staff remotely accessing the Council network during lockdown. Investment in a number of areas other areas including changes to the Waste and recycling collections investment in LED street lighting. has also contributed towards the Council's environmental objectives.

The Council generated new General Fund capital receipts in the year of £602k (net of disposal costs). In addition, net receipts of £10.9m were received from the sale of council housing stock under Right to Buy provisions, of which £2.5m is payable to the Government under the housing finance regulations.

Treasury & Capital Financing Requirement

The increase in the Capital Financing Requirement (CFR) from £964m to £1,091m, or underlying need to borrow is a direct reflection of the Council's ambition to improve the lives of borough residents. The capital programme must be financed and all projects in the General Fund are designed to be repaid based on their asset lifespan. The Council's CFR is split £890m to £201m between the General Fund and the HRA respectively. The Council's debt is £989m, exclusive of interest, an increase of £142m from the previous year. However, it is worth noting the net debt only grew from £810m to £894m or £84m as the Council has reserves from which it could internally borrow and its Treasury balances grew from £37m to £95m.

Due to the Government giving councils funding earlier in the year to prevent cash-flow concerns, the Enfield had £95.4m in its Money Market Funds and Bank Accounts at year-end. This is a short-term situation and the Council will gradually run down these balances through spending on the capital programme to its preferred position of £25m cash on-hand rather than borrow unnecessarily.

As noted in the introduction, interest rates are historically low rates, which is why these budgets underspent. At the end of 2019/20 £80m was borrowed at 1.45% for the HRA, part of the Council's intent to opportunistically replace short term with long term debt, de-risking the capital programme. That said, there are risks to increasing debt and that is why the Council established a £2bn debt ceiling for the entire organisation including its companies in the Treasury Management Strategy, which was approved at the February Budget Council Meeting.

At the end of 2019/20, it still had £60.9m in the Capital Grants Unapplied Account, £13.9m in the Capital Receipts Reserve and £16m in the Major Repairs Reserve to finance capital, however, much of the £90.8m has strict conditions that means it can only be used for certain projects.

5. Pension Liability

The Pension Liability reflects the underlying long-term commitments that the Council has to pay for the retirement benefits owed to its Pension Fund Members. The net pension liability increased from £583.3m at 31 March 2019 to £789.8m as at 31 March 2020. This deleterious movement of £206.5m is predominantly due to the weakening of the world economy, and the corresponding reduction in UK interest rates (0.1%) and impact on projected returns. As the IAS 19 calculation is based upon 10 year gilt rates, there is a corresponding increase in the liability.

Adjustments made to comply with accounting standard IAS19 have had the following effect on the 2019/20 Comprehensive Income and Expenditure Statement:

- The contributions of £34.3m have been replaced by £47.4m of current and former service costs
- A charge for Net Interest Cost on the Defined Benefit Liability – which forms part of Financing and Investment Income and Expenditure in the CIES, of £13.6m. This represents the interest on the present value of scheme liabilities and interest on the net changes in those liabilities over the period; and
- Under Other Comprehensive Income & Expenditure, Net actuarial re-measurement losses of £179.8m have been recognised on the re-measurement of the net defined Pension Liability. This is made up of the £220m increase in financial assumptions, £19.3m known and expected investment returns and offset by a £59.9m reduction in demographic assumptions (primarily longevity).

There is no effect on the Council's General Fund or HRA arising from these adjustments, as they are reversed out in the Movement in Reserves Statement, with a matching entry posted to the Pension Fund Reserve.

However, it is worth noting that the IAS 19 calculation is not the same as the basis upon which the actuaries assess the fund's deficit or surplus. At the most recent valuation as at 31 March 31 2019, that was assessed as being fully funded to an 80% probability.

6. Forward Look

2020/21 is proving to be a year of unprecedented uncertainty and financial challenge for Enfield and all local authorities across the country. The Council has made a comprehensive and instantaneous response to the Covid-19 crisis across the Borough with significant additional spend across services to those supporting the most vulnerable – Adult Social Care, Children's services and housing and homelessness services. The Council has also seen its income streams from Sales, Fees and Charges and taxes – Council Tax and Business rates seriously depleted. There has also been a minor impact on the savings programme. Consequently, it reported an overall pressure of £38m to Cabinet in May 2020.

Government had initially been very supportive and giving a clear steer that it would full support local authorities financially though the crisis. However, funding has been drip fed through and at the end of July 2020 the Council will have received only £21.7m of grant from Government. There is possibly some further support for lost sales and income but Government's solution to potential tax losses of circa £20m is to allow the Council to run a deficit on its Collection Fund for three years.

Narrative Report

Early monitoring of the Council's underlying budget at least shows the work to create a resilient and sustainable budget has paid off with there being minimal variance between budget and the year end forecast.

The Council agreed a five year MTFP in February 2020, having a balanced budget for 2020/21 but a gap of £13.265m in 2021/22 and £57.111m across the life of the Plan. The funding and spend assumptions have been refreshed in the MTFS 2021/22 to 2025/26 presented to Cabinet on 15 July 2020. The initial MTFP had been built based on the third quarter monitoring for 2020/21 and these were sound foundations with little variation at year end. However, the impact of the Covid-19 crisis has been felt with a significant squeeze on the tax base and additional costs coming through which has necessitated the inclusion of year on year increase in Council Tax. Consequently, the gap for 2021/22 is now £18.613m.

	2021/22	2022/23	2023/24	2024/25	2025/26	Total
	£m	£m	£m	£m	£m	£m
Funding	0.725	(7.802)	(5.612)	(6.356)	(2.440)	(21.485)
Spend	17.888	17.233	16.122	16.305	12.531	80.079
Gap	18.613	9.431	10.510	9.949	10.091	58.594

In light of the financial impact of the Covid-19 crisis and insufficient government recompense, the approach to the development of the budget has needed to be adjusted with a focus on in year savings for 2020/21 and a re-forecast of the 2021/22 budget and medium term. The levels of financial challenge and uncertainty are unprecedented which have also led to scenario planning being introduced to the development of the MTFP with the Least Worst, Middle and Worst case increasing the year one target by £6m, £14m and £16m respectively dependent on the shortfall of Government support and impact on long term income streams.

Identification of savings and income generation proposals are being facilitated through six themes

- i. Demand Management
- ii. Capital Financing
- iii. Channel Shift/Use of CRM/Web
- iv. Commercial
- v. Property
- vi. Organisation Structure

This approach is supported by workshops with detailed proposals being worked through in the late summer and autumn to come forward to Cabinet in December. The ten year Capital Programme, Treasury Strategy and 30 Year HRA Business Plan will developed alongside the MTFP.

7. Changes in Accounting Policies and Prior Period Adjustments

There are no new accounting policies in 2019/20.

However, there have been significant prior period adjustments, and these are explained in detail in Note 43.

9. Independent Auditor's Report to The Members of London Borough of Enfield

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Core Financial Statements

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Core Financial Statements

Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for council tax setting and dwellings rent setting purposes.

	General Fund Balance	Earmarked Reserves	Housing Revenue Account	HRA Earmarked Reserves	Major Repairs Reserve	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Unusable Reserves	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Balance At 31 March 2018	(13,949)	(67,551)	(6,700)	(13,500)	(13,000)	(20,864)	(29,957)	(165,521)	(602,606)	(768,127)
Deficit/(Surplus) on Provision of Services (Accounting Basis)	149,375		4,287					153,661		153,661
Other Comprehensive Income									(74,653)	(74,653)
Total Comprehensive (Income)/Expenditure	149,375		4,287					153,661	(74,653)	79,008
Adjustments Between Accounting Basis and Funding Basis Under Regulations	(160,140)		(871)		13,000	11,500	679	(135,833)	135,833	
Net (Increase) before Earmarked Reserve Movements	(10,766)		3,416		13,000	11,500	679	17,829	61,180	79,009
Transfers To/(From) Earmarked Reserves	10,766	(10,766)	(1,339)	1,339						
(Increase)/Decrease In Year		(10,766)	2,077	1,339	13,000	11,500	679	17,829	61,180	79,009
Balance At 31 March 2019	(13,949)	(78,317)	(4,623)	(12,161)	0	(9,364)	(29,278)	(147,692)	(541,426)	(689,118)
Deficit/(Surplus) on Provision of Services (Accounting Basis)	48,482		12,136		-	-	-	60,618	-	60,618
Other Comprehensive Income									199,753	199,753
Total Comprehensive (Income)/Expenditure	48,482		12,136		-	-	-	60,618	199,753	260,371
Adjustments Between Accounting Basis and Funding Basis Under Regulations	(58,758)		(22,296)		(15,962)	(4,565)	(31,607)	(133,187)	133,187	-
Net (Increase) before Earmarked Reserve Movements	(10,277)		(10,159)		(15,962)	(4,565)	(31,607)	(72,569)	332,940	260,371
Transfers To/(From) Earmarked Reserves	10,276	(10,276)	10,159	(10,159)	-	-	-	-	-	-
(Increase)/Decrease In Year	(1)	(10,276)	-	(10,159)	(15,962)	(4,565)	(31,607)	(72,569)	332,940	260,371
Balance At 31 March 2020	(13,950)	(88,593)	(4,623)	(22,320)	(15,962)	(13,929)	(60,885)	(220,261)	(208,486)	(428,747)

Dated: 19/07/2020

Fay Hammond

Core Financial Statements

Comprehensive Income and Expenditure Statement (CIES)

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. The Council raises taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

Note	On its services the council spent:	2018/19*			2019/20		
		Gross Expenditure £000	Gross Income £000	Net Expenditure £000	Gross Expenditure £000	Gross Income £000	Net Expenditure £000
	Chief Executive	18,600	(2,700)	15,900	16,109	(3,456)	12,653
	Corporate	37,000	(200)	36,800	(3,784)	(16,199)	(19,983)
	People	501,200	(354,300)	146,900	468,432	(326,949)	141,482
	Place	139,118	(89,800)	49,318	194,795	(95,059)	99,736
	Resources	375,200	(318,200)	57,000	337,782	(281,952)	55,830
	Housing Revenue Account	72,987	(70,100)	2,887	117,588	(91,115)	26,473
	Total Cost of Services	1,144,105	(835,300)	308,805	1,130,921	(814,730)	316,191
5	Other Operating Expenditure			96,898			37,407
6	Financing and Investment Income and Expenditure			19,258			12,068
7	Taxation and non-specific grant income			(271,300)			(305,048)
	Deficit on the Provision of Services			153,661			60,618
	(Surplus) / Deficit on revaluation of non-current assets			(46,253)			19,988
	Remeasurement of the net defined pension liability			(28,400)			179,765
	Other comprehensive (income) / expenditure that may be recycled to surplus / deficit						
	Sub total			(79,009)			260,753
	Total Comprehensive Income and Expenditure			79,009			260,753

*Restated as per Prior Period Adjustment, Note 43

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Core Financial Statements

Balance Sheet

The Balance Sheet shows the value of the assets and liabilities recognised by the Council as at 31 March.

Note		31 March 2018* £'000s	31 March 2019* £'000s	31 March 2020 £'000s
12	Property, Plant and Equipment	1,764,193	1,789,248	1,770,328
	Heritage Assets	5,031	5,031	5,308
13	Investment Properties	158,392	170,034	181,743
42	Intangible Assets	29,285	26,709	23,492
15	Long Term Investments	27,358	26,487	25,714
15	Long Term Receivables	105,500	95,163	101,213
	Long Term Assets	2,089,759	2,112,673	2,107,800
	Assets Held for Sale	18	0	5,856
	Inventories	844	447	581
17	Short Term Investments		31,511	21,865
17	Short Term Receivables	114,435	111,974	116,703
16	Cash and Cash Equivalents	14,983	30,440	102,202
	Current Assets	130,280	174,372	247,207
16	Cash and Cash Equivalents	(4,623)	(1,269)	(1,437)
15	Short Term Borrowing	(126,962)	(170,681)	(105,199)
19	Short Term Payables	(127,682)	(95,241)	(87,959)
20	Short Term Provisions	(11,950)	(1,734)	(1,520)
	Current Liabilities	(271,217)	(268,925)	(196,115)
19	Other Long Term Liabilities	(40,815)	(37,494)	(34,058)
20	Long Term Provisions	(6,000)	(15,843)	(12,159)
15	Long Term Borrowing	(575,169)	(682,595)	(889,965)
41	Pensions Liability	(555,125)	(583,319)	(789,809)
	LT Capital Grants Received in Advance	(3,586)	(9,751)	(4,155)
	Long Term Liabilities	(1,180,695)	(1,329,002)	(1,730,145)
	Accumulated Absences Account	6,147	6,147	6,147
21	Capital Adjustment Account	(589,354)	(522,631)	(448,470)
	Collection Fund Adjustment Account	(2,953)	936	2,883
	Pensions Reserve	555,125	583,319	789,809
	Revaluation Reserve	(571,371)	(609,196)	(558,854)
	Unusable Reserves	(602,406)	(541,426)	(208,485)
	Capital Grants Unapplied Account	(29,957)	(29,278)	(60,885)
	Capital Receipts Reserve	(20,864)	(9,364)	(13,929)
	General Fund	(13,949)	(13,949)	(13,950)
	GF Earmarked Reserves	(67,751)	(78,316)	(88,593)
11	HRA Balance	(6,700)	(4,623)	(4,623)
11	HRA Reserves	(13,500)	(12,161)	(22,320)
	Major Repairs Reserve	(13,000)	0	(15,962)
	Usable Reserves	(165,721)	(147,692)	(220,261)
	Reserves / Net Worth	(768,127)	(689,118)	(426,746)

*Restated as per Prior Period Adjustment, Note 43

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Cash Flow Statement

The Cash Flow Statement shows the changes in cash flows of the Council during the reporting period. The statement shows how the Council has generated and used cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities shows how the Council has funded its operations from taxation and grant income or from the recipients of services provided by the Council. Investing activities refer to expenditure that contributes to the Council's future service delivery. Cash flows arising from financing activities refer to the raising and repayment of loans and other long term liabilities.

Note	2018/19*	2019/20
	£000	£000
Net Deficit on the provision of services	(153,661)	(60,618)
23 Adjust to deficit on the provision of services for non-cash movements	208,700	148,662
26 Adjustments for items included in net deficit in the provision of services that are investing & financing activities.	(59,700)	(47,301)
Net cash outflow/(inflow) from operating activities	(4,661)	40,742
24 Investing activities	(124,351)	(107,600)
25 Financing activities	147,823	138,452
Net increase/(decrease) in cash and cash equivalents	18,811	71,594
Cash and cash equivalents at the beginning of the reporting period	10,359	29,171
Cash and cash equivalents at the end of the reporting period:	29,171	100,765

*Restated as per Prior Period Adjustment, Note 43

NOTE 1. Statement of Accounting Policies

1.1 General Principles

The Statement of Accounts summarises the Council's financial performance for the financial year and its financial position as at 31 March 2020. This note sets out the accounting policies and the basis of estimation the Council has selected in preparing the Statement of Accounts (the Accounts). The general principles adopted in compiling the Accounts are consistent with CIPFA's Code of Practice (the Code) on Local Authority Accounting which are based on International Financial Reporting Standards (IFRS) and statutory regulation. Unless specifically required to the contrary, balances are stated in GBP pounds and are rounded to the nearest one thousand pounds (£'000s). For this reason, figures in tables may not always exactly sum.

In line with Her Majesty's Treasury and CIPFA's goal to make public sector accounts more succinct and to reduce the length and clutter, disclosure notes will not generally be made unless the amounts exceed £10m, are required under regulation or are material in some other context e.g. public interest, substance over form and / or to enhance the reader's understanding of the Accounts.

Monetary Assets and Liabilities, Non-Monetary Assets and Non-Monetary Liabilities

The valuation of specific assets and liabilities is detailed in the following accounting policies. Where not specified, assets and liabilities are recorded at historical cost.

Revenues and Expenses

Income is recognised in the determination of the results for the reporting period when, and only when, there is reasonable certainty that the inflow of economic benefits or service potential has occurred and can be measured reliably. In accordance with IFRS 15 (Revenue from Contracts with Customers) the Council recognises revenue from contracts with service recipients when it satisfies a performance obligation by transferring promised goods or services to a recipient, measured as the amount of the overall transaction price allocated to that obligation.

An expense is recognised in the determination of the results for the reporting period when, and only when, there is reasonable certainty that the consumption or loss of economic benefit or service potential has occurred resulting in a reduction in assets or an increase in liabilities and can be measured reliably.

Interest receivable on deposits and payable on borrowings is accounted for as income and expenditure respectively on the basis of the effective interest rate for the relevant financial instrument, rather than the cash flows set out in the relevant contract.

1.2 Debtors and Creditors

The accounts are prepared on the basis of accrued income and expenditure and include sums due to the Council and sums payable by the Council for work done or goods received – subject to the de minimus level for recognising accrued income and expenditure of £10,000. This de-minimus level is not applied where the expenditure is funded by a time limited grant or debt relating to housing rents, council tax and business rates where amounts below £10,000 are accrued. Accruals are not recognised for utilities and rental income where, by custom and practice, the similar value of invoices are recognised each financial year.

Amounts due to the Council from financial instrument assets (see paragraph 1.26 below) which are within the scope of IFRS9 are assessed for the probability of expected credit loss where the balance is above £100k.

Any movements in expected credit loss (from one year to another) are debited / credited to the carrying value of the asset and debited / credited to the Comprehensive Income and Expenditure Statement.

For general trade debtors / accounts receivable the expected credit loss provision is maintained at a level which reflects the age profile of the amounts owed at the reporting date and the likelihood of recovery based on historic collection rates.

Notes to the Core Financial Statements

Expected credit losses on financial instrument assets which meet the CIPFA definition of capital expenditure are reversed out in the Movement in Reserves Statement and debited to unusable reserves.

For general trade debtors / accounts receivable the expected credit loss provision is maintained at a level which reflects the age profile of the amounts owed at the reporting date and the likelihood of recovery based on historic collection rates adjusted for future expectations where material.

1.3 Cash and Cash Equivalents

For the purposes of the Balance Sheet and Cash Flow Statement, cash comprises cash in hand, deposits held on call with banks, other short term highly liquid deposits with original maturities of three months or less from the date of acquisition and bank overdrafts which are used in the treasury management function on a day to day basis to the extent that none of these represent cash sums held against a specific liability.

1.4 Exceptional Items

Where exceptional events have taken place, the amounts involved are reported on a separate line within the CIES, with further information provided in a disclosure note.

1.5 Prior Period Adjustments

Prior period adjustments are accounted for by restating the comparative figures for the preceding period in the Accounts and relate either to changes in accounting policy required by the Code or to the correction of material errors in previous years' accounts. Changes in accounting estimates are accounted for in the year in which the estimate is revised and are not treated as prior period adjustments.

1.6 Employee Benefits

Benefits Payable During Employment

Short-term employee benefits (those due wholly within the financial year), such as wages and salaries, paid annual leave, paid sick leave, other leave and non-monetary benefits, where material, are recognised as an expense in the year in which employees render service to the Council. An accrual is also made against services in the surplus or deficit on the provision of services for the cost of holiday entitlements and other forms of leave earned by employees but not taken before the year-end and which employees can carry forward into the next financial year. The accrual is notional and required under statute to be reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the entitlement is taken. The Council has concluded that there is no material benefit in undertaking an annual determination of the leave not taken and has established a policy to undertake a review of the accrual every three years unless, in the intervening period, there is evidence of a material change in circumstances and the amount to be disclosed.

Termination Benefits

Termination benefits are payable when the Council decides to terminate the employment of a member of staff or a member of staff accepts voluntary redundancy. Costs are accrued in the Comprehensive Income and Expenditure Statement once the termination of employment has reached a stage where it can no longer be contractually withdrawn.

Post-Employment Benefits

The Council participates in three separate schemes. These provide members with defined benefits related to pay and service. They are as follows:

1. Teachers

Teachers employed by the Council are members of the Teachers' Pensions Scheme, administered by Teachers Pensions (TP). It provides teachers with defined benefits upon their retirement. The Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. The pension cost

charged to the accounts is the contribution rate set by TP on the basis of a notional fund. The arrangements for the teachers' scheme mean that the liabilities for the benefits payable cannot be identified to the Council. The scheme is, therefore, accounted for as if it were a defined contribution scheme with no liability for future payments of benefits recognised in the balance sheet.

2. Former NHS Employees

On 1 April 2013 Public Health staff and services were transferred from Primary Care Trusts (PCTs) to local authorities. To discharge their new public health responsibilities, local authorities were provided with a ring-fenced public health grant. Under the new arrangements for Public Health, staff performing public health functions who were compulsorily transferred from the PCTs to local authorities and who had access to the NHS Pension Scheme on 31 March 2013 retained access to that scheme on transfer at 1 April 2013. The NHS pension scheme is an unfunded, defined benefit scheme which is a multi-employer defined benefit scheme. In the NHS, the scheme is accounted for as if it was a defined contribution scheme. Therefore, it is not possible to identify the underlying scheme assets and liabilities for those staff who were transferred from the PCT to the Council in April 2013. Given this, the Council has decided to follow the recommendation from CIPFA's Local Authority Accounting Panel and to account for the NHS pension scheme on a defined contribution basis.

3. Local Government Pension Scheme (LGPS)

Subject to certain qualifying criteria, all other employees are eligible to join the Council's Local Government Pension Scheme (LGPS) – which is accounted for as a defined benefit scheme. The financial statements reflect the Council's liabilities, calculated on an actuarial basis, to increase contributions to the pension fund to make up any shortfall in attributable net assets, rather than the employer's contributions which are payable to the pension fund in the year. Liabilities are assessed using assumptions about mortality rates, employee turnover rates and projected earnings for current employees, discounted to their value at current prices. In addition, an assumed take-up of commutation has been allowed for in the calculations; this refers to the options available to employees to receive a higher lump sum on retirement in return for a lower annual pension. The discount rate used is based on the yield available on long dated high quality corporate bonds of equivalent currency and term to scheme liabilities.

The assets of the pension fund attributable to the Council are included in the Balance Sheet at their fair value:

- **Quoted securities** – current bid price;
- **Unquoted securities** – professional estimate;
- **Unitised securities** – current bid price.

The change in the net pension liability is analysed as follows:

- **Current service costs** – the increase in liabilities as a result of the years of service earned in the year allocated to service revenue accounts within the cost of services;
- **Past service cost** – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years. The cost is debited to the surplus/deficit on the provision of services in the Comprehensive Income and Expenditure Statement as part of non-distributed costs.
- **Net Interest on the Defined Benefit Liability** – this is the net interest expense for the Council i.e. the change during the period in the net defined benefit liability (asset) that arises from the passage of time. This is charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement. It is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period, taking into account any changes in the net benefit liability (asset) during the period as a result of contribution and benefit payments.

Notes to the Core Financial Statements

- **Re-measurements** – these comprise i) the return on scheme assets (excluding amounts included in the net interest on the net defined benefit liability (asset)) charged to the Pensions Reserve as Other Comprehensive Income and Expenditure. ii) Actuarial Gains and Losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions. Actuarial Gains and Losses are charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- **Employer's Contributions** - cash payments made to the Pension Fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the Pension Fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

In order to help meet the earlier Statement of Accounts deadline, the Council provides information to its actuary in February based on:

- Actual LGPS Membership as at the end of February;
- Employee and Employer actual contributions for April to February and estimated contributions for March;
- Actual pension payments to the end of February and estimated payments for March;
- Investment Information as at the end of January

The actuary will use this information as the basis of their Pension Fund Report – which underpins the figures the Council reflects in its Accounts. The Council will only request the actuary to revise their report if there are significant changes in actual membership, contributions, payments or investments from the information which was originally provided to them

Discretionary Benefits

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

1.7 Events After the Reporting Period

In accordance with International Accounting Standard (IAS) 10, it is the Council's policy to reflect events which have come to light between the end of the financial year (31 March) and the date the Accounts were issued for publication (31 May). Within this context there are two types of events:

- **Adjusting event** – an event after the reporting period that provides further evidence of conditions that existed at the end of the reporting period. The accounting statements are adjusted to reflect this.
- **Non-adjusting event** – an event after the reporting period that is indicative of a condition that arose after the end of the reporting period. The accounting statements are not adjusted but further information about the event is provided in the Notes.

1.8 Grants and Contributions

Revenue Grants and Contributions

Service revenue grants and contributions are accounted for on an accruals basis and are credited as income to appropriate service headings within the Comprehensive Income and Expenditure Statement once the Council has satisfied conditions of the grant/contribution, to the extent that the grant/contribution does not have to be repaid to the awarding body and there is reasonable certainty that the funding is receivable. Specific grants not received at the balance sheet date but where the related expenditure has been incurred and the grant conditions have been complied with are recorded in the Balance Sheet as debtors.

When grants have been received but the related expenditure has not been incurred, and it is expected that the grant conditions will be complied with in the following or a subsequent financial year, the grant is recorded as a receipt in advance.

Grants received at the balance sheet date, where the related expenditure has not been incurred, and it is expected that the grant conditions will not be complied with, are recorded as creditors as there is reasonable certainty that the grant will have to be repaid.

General non-specific grants (Revenue Support Grant, National Non-Domestic Rates) are credited to the Comprehensive Income and Expenditure Statement as sources of funding under Taxation and Non-Specific Grant Income.

Grants received in respect of PFI contracts are credited to the relevant service lines in the net cost of service section of the Comprehensive Income and Expenditure Statement.

Capital Grants and Contributions

Grants and contributions to capital expenditure are accounted for on an accruals basis and are credited to the Comprehensive Income and Expenditure Statement under taxation and non-specific grant income when the grant conditions have been met to the extent that the grant/contribution does not have to be repaid to the awarding body. They are then reversed out in the Movement in Reserves Statement and transferred to Capital Grants Unapplied.

Capital grants received where conditions have been met are transferred from Capital Grants Unapplied to the Capital Adjustment Account when they are applied to fund capital expenditure. Capital grants received where the grant conditions have not been met are recorded as capital grants receipts in advance where conditions are expected to be met in a future year or capital grants creditors where the conditions are not expected to be met and it is expected the grant/contribution will have to be repaid.

1.9 Cost of Support Services

Central support overheads are not apportioned to departments for purposes of internal management accounts or for the Statement of Accounts but are aggregated and reported as expenditure against the directorate incurring the expenditure.

1.10 Contingent Liabilities and Contingent Assets

Contingent liabilities refer to possible material obligations as at 31 March that cannot be readily quantified properly at the balance sheet date and there is a possible, but not probable uncertainty over the extent of the Council's liability. No entries in the Accounts are made for contingent liabilities but they are reported, where material, in the Notes to the Core Financial Statements. In the main, they refer to contractual matters that may be subject to legal proceedings.

Contingent assets refer to transactions that may give rise to future economic benefits to the Council but cannot be estimated with reasonable certainty at the balance sheet date. A contingent asset may be a sum owed to the Council but which at the balance sheet date is subject to the resolution of legal proceedings.

1.11 Council Tax

The amount of council tax income recognised in the Comprehensive Income and Expenditure Statement is the Council's share of the accrued council tax income for the year and not the tax demand for the year. This treatment recognises the role of the Council as a billing authority acting as an agent of the precepting Council, the Greater London Authority (GLA) and of itself for the collection and distribution of council tax income. This does not affect the Collection Fund Statement itself since the preparation of this statement is prescribed by legislation.

The Collection Fund Adjustment Account records the difference between the amount of council tax income included in the Comprehensive Income and Expenditure Statement and the amount required to be credited to the General Fund by regulation, the council tax demand.

The movement on the Collection Fund Adjustment Account is a reconciling item in the Movement in Reserves Statement. The balance on the Collection Fund Adjustment Account reflects the Council's share of the accumulated net surplus/deficit on the Collection Fund.

The GLA's share of the net surplus/deficit on the Collection Fund, council tax arrears, council tax overpayments and impairment of debt is disclosed as a net debtor/creditor in the Balance Sheet.

1.12 National Non-Domestic Rates

The Council collects business rates, proportions of which are then paid to the Council, the GLA and Central Government. Previously 30% of business rates were retained by the Council and included in the Comprehensive Income and Expenditure Statement as accrued income. For 2019/20 Enfield retained 48% of business rates under the 75% business rates retention scheme (the remaining 27% going to the GLA).

The Council also retains the cost of collection allowance which is also recognised in the Comprehensive Income and Expenditure Statement. The Council's share of arrears, provision for impairment of debt, prepayments and overpayments are shown on the Balance Sheet.

Business Rate top-up income is included in the Comprehensive Income and Expenditure Statement as accrued income.

As with council tax, the difference between the income in the Comprehensive Income and Expenditure Statement and the amount required to be credited to the General Fund by regulation is taken to the Collection Fund Adjustment Account and reported in the Movement in Reserves Statement.

The GLA and Central Government's shares of arrears, provision for impairment of debt, prepayments and over payments are consolidated into single debtors/creditors for the purposes of presenting the financial statements.

The Council accounts for the GLA's business rate supplement on an agency basis through the Collection Fund and only accounts for the receipt of the associated cost of collection allowance in its Comprehensive Income and Expenditure Statement. The year end balances attributable to the collection of the business rate supplement including arrears, overpayments and impairment of debt is disclosed as a net debtor/creditor with the GLA in the Balance Sheet.

1.13 Intangible Assets

Occasionally the Council incurs expenditure on assets that have no physical form, but which provide future economic benefit. In general, they are classified as non-current assets on the Balance Sheet and tend to relate to computer software and licences. However, the Council recognises purchases of carbon emission rights as current intangible assets as required by the Code.

Intangible assets are capitalised at cost and are amortised to revenue over the expected economic life of the asset with effect from the financial year following their recognition. Where there is evidence of impairment at the end of the financial year, the impairment loss is written off against any revaluation gain held in the Revaluation Reserve for the relevant asset with any excess charged in the Comprehensive Income and Expenditure Statement. The impairment loss is reversed out in the Movement in Reserves Statement and posted to the Capital Adjustment Account so there is no impact on the General Fund.

Useful economic lives are estimated as follows:

Software Applications: 3-5 Years

IT infrastructure: 5 Years

1.14 Property, Plant and Equipment

Acquisition and Recognition

Items of property, plant and equipment are recognised as non-current assets when future economic benefits or service potential are expected to flow to the Council. Relevant accrued costs comprise initial acquisition, construction and subsequent enhancement or replacement (whole or in part) of the asset and include incidental costs such as professional and technical fees attributable to bringing the asset into working condition for its intended use. Development work on existing land surplus assets e.g. decontamination / site clearance which is necessary to prepare the land for its intended use is initially recognised as Assets under Construction (AuC). Once each piece of development work has been completed the expenditure is then moved from AuC to Surplus Assets.

Expenditure necessarily incurred in either maintaining the operational capacity of the assets or ensuring that their original estimated lives are achieved is considered maintenance and is treated as an expense as incurred.

Property, plant and equipment assets including items acquired under finance leases are valued at fair value, except as stated below, and are subject to ongoing review and re-valuation as necessary so that the carrying amount of each asset class does not materially differ from its fair value (where applicable) at the reporting date. Note 14 provides additional information on the approach taken. The measurement basis for different classes of assets is as follows:

- Operational land and buildings including operational facilities in parks – are included in the balance sheet at current value in existing use (non-specialised) or depreciated replacement cost (specialised) adopting the modern equivalent asset methodology, car parks and parks concessions having an operational purpose are valued according to their income generation potential, residential establishments are valued on bed capacity with reference to market values;
- Community assets – parks land is recorded at a nominal value per hectare as market values cannot be economically and reliably measured. The use of nominal values per hectare is considered to give a fairer representation of value for these assets; expenditure on parks (other than in connection with material operational facilities) is recorded at historic cost;
- Council dwellings are valued at existing use value and social housing using beacon property values;
- Vehicles, plant and equipment are valued at historic cost less depreciation as an approximation to current value.

Infrastructure and community assets are recognised in the Balance Sheet as the expenditure is incurred. Other operational assets are recognised from the date they become operational. Until that time, they are included as assets under construction and valued at cost.

The Council has adopted the following de minimus levels for the recognition of new assets and for assessing the effect of additional expenditure on the value of existing assets in the asset register. The asset register forms the

Notes to the Core Financial Statements

basis for recording the carrying value of non-current assets in the Balance Sheet. Expenditure is not recognised in the asset register where it falls below the following criteria:

- Purchases of short life (up to 5 years) single item assets having a value of less than £10,000 at the date of acquisition. This excludes the acquisition of furniture and equipment where part of a larger capital scheme representing the fitting out costs of new or refurbished premises can be capitalised even though individual items are below the de minimus level since the expenditure is necessary to bring premises into use.
- Capital schemes costing less than £50,000 relating to construction projects.

Revaluations

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains which are shown under other comprehensive income in the CIES.

For a revaluation loss, the carrying value of the asset is written down against any balance for the asset in the Revaluation Reserve in the first instance, and once the Revaluation Reserve balance is exhausted, the remaining revaluation loss is debited to the relevant service line in the CIES. The impact on the CIES for General Fund is reversed out in the MiRS to the Capital Adjustment Account.

Where a revaluation loss that has been debited to the CIES and is subsequently reversed by a revaluation gain, the CIES is credited up to the amount of the original debit less the amount of depreciation that would have been charged had the loss not taken place. The revaluation gain is reversed out in the MiRS to the Capital Adjustment Account.

The Revaluation Reserve records the effect of the revaluation of property, plant and equipment and intangible fixed assets. The reserve was created with a zero balance on 1 April 2007. The historic cost of assets was taken to be their current value at that date. The balance on the Revaluation Reserve therefore includes only the net effect of revaluations subsequent to 1 April 2007.

Non-current assets are revalued prior to disposal. In general, non-current assets are revalued where more than £250,000 of in year capital expenditure has taken place – although this excludes expenditure on land which is measured by a set price per hectare and is not affected by planting, drainage etc.

Impairment

The balance sheet valuation of all Property, Plant and Equipment assets is reviewed annually to determine whether there is an indication that impairment has occurred as opposed to a downward valuation. An impairment loss may be due to the consumption of economic benefits e.g. physical damage or obsolescence, an adverse change in the statutory or regulatory environment relating to the use of the asset or a material deterioration in the service potential of the asset beyond normal depreciation.

An impairment loss is determined as the amount by which the carrying value of the asset exceeds its recoverable amount being determined as the higher of its fair value (less costs to sell) or its depreciated replacement cost. An impairment loss is recognised in the CIES unless the asset is carried at a re-valued amount. Where the asset is measured at a re-valued amount, the impairment loss is offset against any available amount in the Revaluation Reserve in the first instance. Where an impairment loss or balance of an impairment loss is charged to the CIES, it is reversed out to the Capital Adjustment Account through the MiRS. Where an impairment loss is subsequently re-estimated as a consequence of a reassessment of the factors giving rise to the impairment, the carrying amount of the asset is increased to the revised estimate of its recoverable amount provided that the increased carrying amount does not exceed the carrying amount that would have been determined had no impairment loss been recognised for the asset in previous years.

A reversal of an impairment loss is credited in the CIES unless the asset is carried at a re-valued amount in which case the reversal of the impairment loss is treated as a revaluation increase to the extent that no impairment losses have been previously recognised in the CIES.

Where a reversal of an impairment loss is credited to the CIES, it is reversed out to the Capital Adjustment Account through the MiRS.

Disposals

Where an asset is disposed of, decommissioned or transferred, the carrying value of the asset in the balance sheet is written off to the CIES. Receipts from disposals are credited to the CIES. The net figure is reported as the gain or loss on disposal after taking into account costs incurred incidental to the disposal. However, in accordance with statutory financing arrangements, the carrying value of disposals is appropriated to the Capital Adjustment Account and the receipts appropriated to the Usable or Deferred Capital Receipts Reserve as a reconciling item through the MiRS. Any revaluation gain held in the Revaluation Reserve in respect of a disposal is transferred to the Capital Adjustment Account.

Capital receipts arising from the disposal of assets held in the General Fund are used to finance new capital expenditure where the total amount of the receipt is in excess of £10,000. Regulations enable up to 4% of each receipt to be used in the funding of the costs associated with, and incidental to, the disposal of the asset. In accordance with statutory regulation, receipts of £10,000 or less in total are credited to the relevant service heading in the CIES.

Under legislation, a proportion of the proceeds from the sale of Council Dwellings and HRA land are paid over to Central Government. The exact proportion depends on the circumstances of each sale and is based on a formula prescribed by the Ministry of Housing, Communities and Local Government (MHCLG). The total amount payable to Government is disclosed as other operating expenditure in the CIES and is offset by a contribution from the Usable Capital Receipts Reserve in the MiRS. The proportion of sale receipts retained by the Council must be spent on providing new build dwellings.

1.15 Depreciation

Depreciation represents the consumption of the service potential embodied in the asset. To achieve a systematic and rational allocation of their value, property, plant and equipment assets (excluding land) are depreciated over their estimated useful lives reviewed annually. The Council uses the straight-line method of depreciation.

Property, plant and equipment assets are depreciated from the start of the year in which they are acquired or installed ready for use or in the case of constructed assets the start of the year the asset is completed and commissioned. Charges for depreciation are included as charges to service revenue accounts. Estimated useful lives are reviewed as part of the asset revaluation exercises, or where, in the interim there has been an enhancement to an asset that has extended its useful operational life, or where, as a result of physical damage, obsolescence or similar impairment, its estimated operational life has reduced.

Where revaluation gains are depreciated, the amount is transferred from the Revaluation Reserve to the Capital Adjustment Account. The Council's general policy is to provide for the depreciation of assets over the following periods unless in the opinion of the Council's Valuation Officer or the responsible service manager in the case of vehicles and equipment a lesser period should be used having regard to the nature of the expenditure incurred.

Council Dwellings and Operational Buildings	50-75 years
Infrastructure Assets	25 years
Vehicles	5-7 years
Plant and machinery	3-7 years

The land element of Community Assets e.g. parks, are held in perpetuity and have an indefinite useful life. As such no depreciation charges are made. However, where a building is present on community asset land – e.g. a pavilion, it is classed as an operational asset and depreciation is charged based on its useful economic life, consistent with operational buildings.

Depreciation on dwelling and non-dwelling assets is fully absorbed by the HRA based on a componentised model which was introduced from 1 April 2015. Components or a group of components that form part of a larger parent asset are recognised separately from the rest of the asset and may be replaced during the useful life of the parent. Each component or group of components are depreciated over their individual life or the life of the parent asset if shorter. To qualify as a component or a group of components, all the following conditions must be satisfied. The component has:

- a significantly different life from the rest of the parent asset;
- a significant cost (above £0.5m) in relation to the whole asset;
- an economic or service potential to the Council in a different pattern to the rest of the asset.

The carrying value of items within a parent asset not identified as a component, are de-recognised when the capitalised cost of a replacement is incurred. Components or groups of components having the same expected life are identified and reviewed at the time the asset is inspected.

1.16 Heritage Assets

Heritage Assets are those that the Council holds in trust for future generations because of their cultural, environmental or historical associations – they include historical buildings (Forty Hall and Broomfield House), civic regalia, museum and art gallery collections and works of art. Heritage assets excludes listed buildings which are held for operational purposes.

Heritage Assets are generally recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Council's accounting policies on property, plant and equipment. Similarly, impairment is recognised and measured in accordance with the Council's general policy on impairment – with regard to Heritage Assets, this refers to circumstances where an item has suffered deterioration, physical damage or where doubts have arisen over the item's authenticity. The civic regalia, museum collections and works of art are reported in the Balance Sheet at insurance valuation based on market values. These items are deemed to have indeterminate lives; the Council, therefore, does not consider it appropriate to charge depreciation.

The balance sheet valuation of the museum collection, which is carried out by external valuers, is based only on artefacts that are considered to have a material financial value – the balance sheet value therefore only reflects some 250 items. This comprises the whole of the Council's art collection, furniture and coins and a small proportion of the rest of the collection as recommended by the museum staff.

Acquisitions are rare but should they occur they are initially recognised at cost. If the item has been donated to the Council, it is recognised at market valuation.

Historical buildings are re-valued in accordance with the five year rolling programme of property valuations; other items including civic regalia, the museum collections and works of art (where material) are valued every five years – the date of the most recent valuation of these artefacts was October 2015.

1.17 Investment Properties

Investment properties are held either for earning rental income or for capital appreciation; they do not have a function that supports the delivery of council services. They are valued at fair value annually reflecting their potential highest and best use at the balance sheet date; they are not depreciated. Rental income and revaluation gains or losses are recognised in the CIES under financing and investment income and expenditure. Disposal and revaluation gains and losses are reversed out to the Capital Adjustment Account through the MiRS. In classifying assets as investment properties (Note 13), the Council formed a judgement that the purpose of holding the properties meets the definition of IAS40 – the accounting standard relating to Investment

Properties. In doing so the Council has concluded the properties are held for capital appreciation and / or to generate income. Investment Properties include council owned retail, commercial and industrial premises.

1.18 Current Assets Held For Sale and Surplus Assets

Current Assets Held for Sale comprise those assets that the Council has determined are for immediate sale in their present condition and are expected to be sold in the next twelve months. These assets are carried at Fair Value based on their potential highest and best use at the balance sheet date. The assets are not depreciated. Assets that are not in operational use and do not meet the definition of investment properties, nor current assets held for sale, are classified as surplus assets. They are carried at fair value based on highest and best use. Surplus Assets generally refer to properties where the Council has yet to proceed with the disposal of the properties or is considering developing them for alternative use.

1.19 Charges to Revenue for Non Current Assets

The capital charges made to General Fund and HRA services lines in the net cost of service include:

- depreciation on property, plant and equipment;
- amortisation of intangible assets attributable to services;
- revaluation and impairment losses, where there are insufficient revaluation gains held for the assets concerned in the Revaluation Reserve against which the losses can be written off; and
- capital expenditure below de-minimus levels or deemed as non-enhancing by Council valuers.

For the General Fund, none of these charges are met from the council tax. Accordingly, the impact to the General Fund and to the surplus/deficit on provision of services is reversed out to the Capital Adjustment Account through 'adjustments between accounting basis and funding basis under regulations' in the MiRS.

For HRA, all depreciation charges are met from housing rents and therefore are 'real' costs to the HRA. All other capital charges to the HRA service are not met from housing rents. Accordingly, the impact to the HRA and to the surplus/deficit on provision of services is reversed out to the Capital Adjustment Account through 'adjustments between accounting basis and funding basis under regulations' in the MiRS. The Council is required to set aside an annual provision from revenue to reduce its overall underlying borrowing requirement, the capital financing requirement. The provision is known as the Minimum Revenue Provision (MRP) and must be determined prudently in accordance with government guidance and charged to the General Fund through the MiRS.

On 21 February 2018, the Council approved the 2018/19 Treasury Management Strategy which updated the 2017/18 MRP policy. The updated policy is compliant with DCLG guidance issued in 2012 and takes into account the MHCLG revised guidance on MRP published in February 2018¹. The MRP policy provides for a prudent amount for the repayment of debt which resulted in the cumulative MRP charge exceeding what would be considered prudent and appropriate at 31 March 2017 by £33.3m. In continuation of the policy in 2018/19 and subsequent years there will be a realignment of MRP charged to the General Fund to recognise the excess sum, capped at the level of the annual budget for that year. The policy will be kept under review to ensure it remains compliant with the latest guidance.

In applying this policy in 2019/20, £8.1m of MRP has been charged to the General Fund from the ongoing budget, and a further £3.1m of MRP was charged within PFI unitary payments.

1.20 Revenue Expenditure Funded from Capital Under Statute

Legislation allows some expenditure to be classified as capital for funding purposes even though it does not result in the expenditure being carried on the Balance Sheet as a non-current asset. The purpose of this is to enable the expenditure to be funded from capital resources rather than be charged to the General Fund/HRA and impact on that year's council tax or rent income from council house tenants. For example, the Council pays housing

¹ Applicable for accounting periods starting on or after 1 April 2019

assistance grants to owner-occupiers. These are recorded as expenditure for capital purposes, but such expenditure does not result in the Council acquiring an asset. Such expenditure and any grant receivable is debited/credited to the relevant service heading in the CIES. Statutory provisions that allow capital resources to meet the expenditure are accounted for by debiting the Capital Adjustment Account and crediting the General Fund/HRA Balance and are shown as a reconciling item in the MiRS.

1.21 PFI Contracts

The Council has three Public Finance Initiative (PFI) contracts wherein the private sector have financed new assets (or enhancements to existing assets) which are leased to the Council for the delivery of services. The Council's three PFI contracts are:

- Highlands Secondary School;
- Starksfield Primary School and the refurbishment and extension to Tottenham Primary School and Lea Valley Secondary School; and
- The provision of street lighting services.

As the Council controls/regulates the services provided under the above PFI contracts and acquires ownership of the assets at the end of the contract term at no additional charge, the Council has concluded that these arrangements meet the definition of service concessions.

The accounting policy for PFI contracts:

- recognises on the Council's Balance Sheet the assets/enhancements provided and a corresponding liability for the amounts due to the contractor to pay for the assets;
- recognises on the Council's Balance Sheet all non-current assets that were transferred to the PFI contractor at the start of the contract and used directly in the delivery of services; and
- provides for the depreciation and revaluation of assets in the same way as other property, plant and equipment owned by the Council.

The amounts payable to the PFI contractor annually are therefore analysed into the following five elements:

- the value of services provided during the year charged to the relevant service in the CIES;
- an interest charge on the outstanding balance sheet liability charged to interest payable in the CIES;
- a payment towards the liability applied to write down the balance sheet liability to the PFI contractor equivalent to MRP under statutory regulation;
- a contingent rent representing increases in the amount paid for the assets during the contract charged to interest payable in the CIES; and
- lifecycle replacement costs recognised as non-current assets where material or expensed to revenue where immaterial.

1.22 Leasing

Finance Leases

Leases are treated as finance leases where, in the professional judgement of the Council, substantially all the risks and rewards of ownership of the asset are transferred from the lessor to the lessee. In forming this judgement, the Council considers the presence of five key factors prescribed by the Code which provide evidence of a finance lease. However, leases of land and buildings for a period under 50 years are generally treated as operating leases without further evaluation (although other objective indicators of a finance lease are taken into consideration) as are leases with annual rental income under £50,000. For non-property leases, a single item de-minimus threshold of £50,000 and lease term of 10 years has been set. This means any single non-property item with an initial purchase value under £50,000 and / or a lease term 10 years or under is treated as an operating lease without further evaluation.

Notes to the Core Financial Statements

Assets which the council has acquired under finance leases which meet these recognition criteria are recorded in the Council's Balance Sheet as non-current assets and are valued and depreciated in the same way as other assets of the same classification; they are depreciated over the lease term where this is shorter than the asset's estimated useful life. The acquisition of the interest is recorded as a liability at the commencement of the lease and written down as the leasing charges become payable at a constant rate of return. The finance element of the leasing charge is debited to external interest payable in the CIES; the principal repayment of the lease liability is accounted for as part of MRP within the MiRS under statutory regulation. Assets owned by the Council that are leased out and which meet the finance lease recognition criteria result in amounts due to the Council. Amounts due to the Council under finance leases are accounted for as long-term debtors; the related asset is not recognised in the Balance Sheet. The repayment of the principal element is applied in reducing the long-term debtor and classified as a capital receipt. The interest element of the lease repayment is credited in the CIES as interest receivable. In accordance with statutory regulation, an amount equivalent to the total principal repaid to the Council under finance leases taken out prior to 1 April 2010 is transferred from the Usable Capital Receipts Reserve to the General Fund through the MiRS.

Operating Leases

Lease rentals payable or receivable under operating leases (including all leases of land) are debited or credited to service revenue accounts in equal instalments over the term of the lease net of incentives contained in the lease (such as rent free periods). Assets acquired under operating leases are not recorded as assets in the financial statements. Assets leased out under operating leases are recognised in the Balance Sheet and depreciated over their expected useful life consistent with similar owned property, plant and equipment. The exception to this is assets owned by the Council leased out as Investment Properties (See 1.17 above).

1.23 Inventories

All specific inventory items with a value above £10,000 are recognised as a current asset in the Balance Sheet at the lower of cost or net realisable value.

1.24 Provisions, Reserves and Balances

Provisions

Provisions are recognised when the Council has a present legal or constructive obligation as a result of past events where it is probable an outflow of resources will be required to settle the obligation and where a reasonable estimate of the provision can be made. In accounting for the Council's exposure to possible future losses and obligations, provisions are made where there is sufficient objective evidence to enable the extent and timing to be reasonably estimated; where there is a high degree of uncertainty, a contingent liability has been disclosed where material (above £1m). Provisions are reviewed at the Balance Sheet date and adjusted to reflect current available information. When it is considered very likely that the provision is no longer needed, the provision is reversed and credited back to the relevant revenue account. Further details are set out in Note 20.

Reserves and Balances

Reserves and balances are amounts set aside from Council funds, including unapplied revenue grants where conditions have been met at the balance sheet date, at the discretion of the Council for either general or earmarked purposes to meet future expenditure. Earmarked Reserves are created by appropriating amounts in the MiRS.

When expenditure is incurred in connection with a reserve, the expenditure is charged to the service heading in the CIES and met by an appropriation from the reserve so there is no charge against council tax for the expenditure.

Capital Grants Unapplied, the Capital Receipts Reserve and the Major Repairs Reserve can only be used to fund capital expenditure.

Certain reserves do not represent usable resources for the Council and can only be used for specific statutory purposes. The purpose of these reserves is explained in the relevant policies e.g. the Revaluation Reserve represents the surplus balance arising from the periodic revaluation of property, plant and equipment and intangible assets; the Capital Adjustment Account represents the amounts set aside from revenue, capital grants and usable capital receipts to finance new capital expenditure and for the statutory repayment of the Council's underlying borrowing requirement.

The Capital Adjustment Account also includes the contra entries to the debits/credits posted to the CIES for depreciation, impairment and revaluation, the carrying value of assets disposed of and revenue expenditure funded from capital under statute (REFCUS²).

1.25 Schools

The Council includes the income and expenditure of local authority maintained schools within its financial statements on the basis that they remain within the local authority boundary under common control. These are defined as community, voluntary controlled, voluntary aided, foundation, community special, foundation special and nursery schools. Assets of these schools are also included in the accounts except for non-current assets owned by another legal body acting as a trustee (such as the diocese in the case of Voluntary Aided Schools) and made available for the school's use.

Academies control their own assets and prepare accounts under the Charities' Statement of Recommended Practice. This is a requirement in their funding agreements. Academies are therefore excluded from the Accounts from the date of conversion with any outstanding grant allocations for the financial year of conversion being included as expenditure within the CIES.

1.26 Financial Instruments

Financial instruments are contracts between the Council and third parties which create a financial asset in the accounts of one entity and a financial liability in the accounts of the other entity. Typically, these relate to borrowing and investments, trade creditors and trade debtors. Financial instruments are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of the financial instrument. They are initially measured at fair value. Financial instruments comprise financial liabilities and financial assets.

Financial Liabilities

Financial liabilities are subsequently measured at amortised cost. For the Council's borrowing this means the amount presented in the Balance Sheet is the outstanding principal repayable plus any accrued interest. Annual charges to the 'financing and investment income & expenditure' line in the CIES are based on the carrying amount of the liability multiplied by the effective rate of the instrument.

Financial Assets

Financial assets are subsequently measured in one of two ways: -

- Amortised cost – assets whose contractual terms are basic lending arrangements (i.e. they give rise on specified dates to cash flows that are solely payments of principal or interest on the principal amount outstanding, which the Council holds under a business model whose objective is to collect those cash flows)
- Fair value – for any financial assets which do not meet the amortised cost definition

Amortised cost assets are measured in the Balance Sheet at the outstanding principal repayable plus any accrued interest. The only exception to this is loans the Council has made to Housing Gateway Ltd - the Council's largest

² See glossary for definition.

subsidiary – which meet the definition of a soft loan and where part of the amount owing is classified as ‘investment in subsidiaries’ (see paragraph 1.32 below).

Annual credits to the financing and investment income and expenditure line in the CIES are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument.

Allowances for impairment losses have been considered for all financial instrument assets measured at amortised cost by applying the expected credit loss model – details of which are set out in Note 37 to the Core Financial Statements. Changes in loss allowances are debited or credited to the financing and investment income and Expenditure line in the CIES. Where the financial asset meets the CIPFA definition of capital expenditure, the impact of any increase/decrease in expected credit loss is reversed out in the MiRS to the Capital Adjustment Account.

Changes in the value of assets subsequently measured at fair value are debited /credited to the financing and investment income and expenditure line in the CIES.

1.27 VAT

Income and expenditure amounts in these financial statements exclude VAT. Reimbursement of VAT paid on expenditure but not yet reimbursed by HMRC at the reporting date is included as a current debtor on the Council’s Balance Sheet.

1.28 Group Accounts

In determining which organisations should be consolidated in its Group Accounts, the Council:

- determines its interests in subsidiaries (companies owned and controlled by the Council) and joint ventures (where the Council shares control of the company);
- regards the requirements of the Code;
- follows the process for assessing materiality, both in qualitative and quantitative contexts, as per the guidance provided in CIPFA’s ‘Accounting for Collaboration in Local Government’ publication

Based on this, the Council includes in the Group Accounts all of its operational subsidiary companies. These are Housing Gateway Limited (HGL), Independence and Well-Being Ltd (IWE), Enfield Innovations Ltd (EIL) and Lee Valley Heat Network (LVHN), trading as Energetik.

These subsidiary companies are consolidated into the Group Accounts by adding items of assets, liabilities, reserves, income and expenses together line by line to those of other group members and the Council’s accounts in the financial statements. Intragroup balances and transactions are eliminated in full. Note 33 lists all organisations which fall within the Council’s group boundary.

1.30 Insurance Arrangements

It is the Council’s policy to project estimated in-year insurance related expenditure, which includes both internal and external arrangements. Insurance related transactions are initially recorded in a corporate insurance account and subsequently re-allocated to departments so that the charge to each service area reflects the economic cost of providing cover for their activities. It is also the Council’s policy to hold an insurance fund earmarked reserve the purpose of which is to set aside resources to cover projected claim incidents incurred but not reported at the balance sheet date, as informed by independent actuarial reviews.

1.31 Borrowing Costs

The Code allows local authorities to capitalise borrowing costs under IAS 23 where certain conditions apply. The Council’s policy is to capitalise borrowing costs where:

Notes to the Core Financial Statements

- the asset(s) acquired take a substantial period of time to get ready for their intended use or sale (referred to hereinafter as 'qualifying assets'), and
- this period of time is sufficiently long for a significant balance of borrowing costs to accrue over the timeframe of the asset's development. Significant in this context is where the accrued borrowing costs exceed £1m.

Borrowing costs on capital schemes which meet the above criteria are added to the opening carrying value of that asset. Borrowing costs which do not meet the above criteria are treated as revenue expenditure.

The amount of borrowing costs capitalised during a period together with the capitalisation rate used to determine them are disclosed in Note 12 to the Core Financial Statements.

1.32 Loans to Subsidiaries

The Council makes loans to its largest subsidiary, HGL, at less than market rates. The Council recognises this undercharge of interest as an investment in the company, which forms part of long-term debtors. The amount is based on the difference between the cumulative cash value of loans advanced to the company and their fair value. Further details are set out in Note 15.

NOTE 2. Accounting Standards That Have Been Issued but Not Yet Adopted

The following new or amended Accounting Standards have been issued and are expected to be adopted in subsequent versions of the Code:

From 1st April 2022, the Code's adoption of IFRS16 will mean all items of property, plant, equipment, furniture and ICT which the Council leases in will have to be recognised as assets on the Council's Balance Sheet, with a matching liability for the repayments due to the lessor. This will be the most significant change to Local Government Accounting since 2010 when the Code moved from UK Generally Accepted Accounting Practices (UKGAAP) to International Financial Reporting Standards (IFRS). The implementation of this was delayed due to COVID-19.

NOTE 3. Critical Judgements in Applying Accounting Policies

The preparation of the financial statements requires the use and determination of accounting estimates and the application of management assumptions that have the potential to cause material adjustments to the carrying amount of assets and liabilities during the course of the financial year. Such estimates, judgements and assumptions are reviewed on an ongoing basis and critical judgements made in applying accounting policies are shown in Note 3. Revisions to accounting estimates are recognised in the period in which the estimate is revised.

In applying the accounting policies as set out in Note 1, the Council has had to make certain judgements about complex transactions or those involving uncertainty over future events. These are:

- As at 31 March 2020, Enfield had 21 voluntary aided Schools (17 Primary; 4 Secondary) and 1 Secondary Foundation School. The Council has formed a judgement that it does not control the economic benefits which flow from these properties. Regarding voluntary aided Schools, this judgement was based on correspondence from the Diocese in which they attest their legal ownership and control of school property assets. Foundation schools also own and control their property and the assets are included within their Trust accounts, therefore the Council does not recognise voluntary aided and foundation school property as assets on its Balance Sheet.
- Land assets held in connection with the Meridian Water regeneration project are non-current assets owned by the Council. At the reporting date the assets were not used to deliver services

and did not meet the criteria for Assets under Construction. Consequently, they have been classified as Surplus Assets in accordance with the Code. The value of these land assets at 31 March 2020 is £190.0m and have been valued at market value, on the basis of 'highest and best use'.

NOTE 4. Assumptions Made About The Future And Other Major Sources Of Estimation Uncertainty

The Accounts contain estimated figures that are based on assumptions made by council officers, external valuers, actuaries and the Valuation Office about future and otherwise uncertain events. Estimates are made taking into account recent experience, current trends and other objective factors.

Since balances cannot be determined with complete certainty there is the possibility that actual events could be materially different from the assumptions and estimates that have been made. The principal items in the Council's Balance Sheet at 31 March 2020 which may materially be affected by future events are set out below.

Uncertainty	Effect If Actual Results Differ from Assumptions
<p>Property Plant and Equipment</p> <p>The valuation of PPE reported in the Council's Balance Sheet is a significant estimate informed by the Council's expert independent valuer – who assesses the circumstances of the Council's assets to determine the appropriate valuation methodology and reports the estimated values to be included in the financial statements.</p> <p>Assets are depreciated over estimated useful lives reflecting the current condition of the assets. The estimated useful lives are provided by the Council's external valuers using their professional knowledge and expertise. Asset estimated useful lives may need to be reduced if there is deterioration beyond the currently assessed future performance of these assets.</p>	<p>A difference between estimated and actual PPE values would have the effect of altering the Council's net worth and could impact on the gain and loss on disposal figure reported in the event of the asset being disposed of.</p> <p>A reduction in useful lives will increase the annual depreciation charge and reduce asset carrying values. An increase in useful lives will give rise to a corresponding reduction in annual depreciation charges. This would affect the surplus/deficit on provision of services, the degree of impact would depend on the change in estimated useful economic life and on the type of asset(s). Across the asset-base, a 1-year change in the UEL would have approximately a £1m change in the depreciation charge.</p>
<p>Pension Fund Liability</p> <p>Estimation of the net liability to pay pensions depends on a number of judgements relating to the discount rate used, the rate at which employee earnings are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. The Council has engaged an actuary to advise on these assumptions and judgements.</p>	<p>The effects on the net pension liability of changes in individual assumptions can be measured. E.g.:</p> <ul style="list-style-type: none"> a. 1% decrease in the discount rate assumption would result in a increase in the pension liability of approximately £330m. b. 1% increase in assumed earnings inflation would increase the value of liabilities by approx. £51m. c. three-year increase in assumed life expectancy would increase the liability by approximately £180m

NOTE 5. Other Operating Expenditure

2018/19*		2019/20
£000		£000
1,400	Payments to Housing Capital Receipts Pool	2,513
7,600	Precepts and Levies	8,259
87,898	(Gain)/ Loss on disposal of non-current assets	26,635
96,898	Total	37,407

NOTE 6. Financing and Investment Income and Expenditure

2018/19*		2019/20
£000		£000
20,300	Interest payable and similar charges	19,476
14,000	Pensions Interest Cost and Expected Return on Pensions Assets	13,597
(4,800)	Interest Receivable and Similar Income	(4,746)
(11,642)	Income and Expenditure in relation to investment properties and changes in their fair value	(17,290)
1,400	Other Investment Income and Expenditure	1,030
19,258	Total	12,068

NOTE 7. Taxation and Non-Specific Grant Income

2018/19*		2019/20
£000		£000
(122,800)	Income from Council Tax	(125,571)
(96,700)	Locally Retained Business Rates	(90,719)
(15,400)	General Government Grants and Contributions	(17,487)
(36,400)	Capital Grants and Contributions	(71,271)
(271,300)	Total	(305,048)

NOTE 8. Events After the Reporting Period

The main events after the reporting period relate to the impact of COVID-19 on the Council's financial position, whether valuation impacts or additional expenditure, income losses or one-off grants that the Council is the recipient of or is managing the allocation on behalf of central government.

The following grants bar the 1st Tranche of COVID-19 came in at year end. The timing of the one-off cash led to unusually high cash balances. However, it is important to recognise that many of the grants such as the Business Support Grant is passported to other organisations, therefore this is a short-term cash situation.

Covid-19 Related Grant funding	£'s	£'s
Business Support Grant	50,182,000	
Covid-19 Hardship Fund	5,896,729	
Local Authority Business Discretionary Fund	3,107,500	
Funding Specified for Council Tax and Business Rates		59,186,229
Infection Control	2,478,334	
Test & Trace	1,582,042	
Re-opening High Streets Safely Fund (RHSSF)	295,948	
Specified Grants		4,356,324
Covid-19 Grant Tranche 1	8,827,425	
Covid-19 Grant Tranche 2	9,091,515	
Covid-19 Grant Tranche 3	3,357,345	
Funding allocated against Financial Implications of Covid19		21,276,285
Total		84,818,838

No schools are anticipated to convert to academies in 2020/21.

NOTE 9. Material Items of Income and Expenditure

The Council restated its balance sheet by £102.6m for 2018/19 in 2019/20. This represents a detailed review of its asset base and the Useful Economic Lives of its assets.

Notes to the Core Financial Statements

NOTE 10. Adjustments Between Accounting Basis and Funding Basis Under Regulations

2019/20 Adjustments between accounting basis & funding basis under regulations	General Fund	Housing Revenue Account	Major Repairs Reserve	Capital Receipts Reserve	Capital Grants Unapplied Account	Unusable Reserves
	£000	£000	£000	£000	£000	£000
Reversal of items debited or credited to the CIES:						
Depreciation of Property, Plant and Equipment	(33,462)	(10,722)	0	0	0	44,185
Revaluation (losses)/gain on Property, Plant and Equipment	(25,643)	(48,407)	0	0	0	74,050
Movements in the market value of Investment Properties	10,555	44	0	0	0	(10,599)
Fair Value of Loan Adjustment	(1,473)	0	0	0	0	1,473
Revenue expenditure funded from capital under Statute	(9,615)	(510)	0	0	0	10,125
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(963,774)	(2,505)	0	0	0	3,649
Write out of NCA - notional loss on academy transfers	(38,523)	0	0	0	0	38,523
Insertion of items not debited or credited to the CIES:						
Provision for the financing of capital investment	11,342	0	0	0	0	(11,342)
Capital expenditure charged against the General Fund & HRA Balances	1,885	0	0	0	0	(1,885)
Adjustments involving the Capital Grants Unapplied Account:						
Capital Grants & Contributions unapplied credited to the CIES	56,041	12,607	0	0	(68,648)	0
Application of Grants to Capital Financing transferred to the CAA	895	0	0	0	37,041	(37,936)
Adjustments primarily involving the Capital Receipts Reserve:						
Transfer of cash sale proceeds credited as par to the gain/(Loss) on disposal to the CIES	602	14,756	0	(15,348)	0	0
Use of Flexible Capital Receipts	(2,721)	0	0	2,721	0	0
Use of the CRR to finance new capital expenditure	0	0	0	5,549	0	(5,549)
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool	0	(2,513)	0	2,513	0	0
Adjustments primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Reserve Allowance credited to the HRA	0	15,962	(15,962)	0	0	0
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(57,237)	(3,726)	0	0	0	60,963
Employer's pensions contributions and direct payments to pensioners payable in the year	31,509	2,729	0	0	0	(34,238)
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which Council Tax and NNDR income credited to the Comprehensive Income and Expenditure Statement is different from Council Tax and NNDR income calculated for the year in accordance with statutory requirements	(1,947)	0	0	0	0	1,947
Total Adjustments	(58,758)	(22,296)	(15,962)	(4,564)	(31,607)	133,187

Notes to the Core Financial Statements

2018/19 Adjustments between accounting basis & funding basis under regulations	General Fund	Housing Revenue Account	Major Repairs Reserve	Capital Receipts Reserve	Capital Grants Unapplied Account	Unusable Reserves
	£000	£000	£000	£000	£000	£000
Reversal of items debited or credited to the CIES:						
Depreciation of Property, Plant and Equipment	(30,162)	(10,637)				40,799
Revaluation (losses)/gain on Property, Plant and Equipment	(37,850)	(10,637)				48,487
Movements in the market value of Investment Properties	9,942	1,700				(11,642)
Fair Value of Loan Adjustment	(700)					700
Revenue expenditure funded from capital under Statute	(27,445)				(6,321)	33,766
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(87,898)					87,898
Write out of NCA - notional loss on academy transfers						
Insertion of items not debited or credited to the CIES:						
Provision for the financing of capital investment	4,100					(4,100)
Capital expenditure charged against the General Fund & HRA Balances	31,000					(31,000)
Adjustments involving the Capital Grants Unapplied Account:						
Capital Grants & Contributions unapplied credited to the CIES	36,100	100			(36,200)	
Application of Grants to Capital Financing transferred to the CAA					43,200	(43,200)
Adjustments primarily involving the Capital Receipts Reserve:						
Transfer of cash sale proceeds credited as par to the gain/(Loss) on disposal to the CIES	11,200	6,700		(17,900)		
Use of Flexible Capital Receipts	(3,800)			3,800		
Use of the CRR to finance new capital expenditure	(5,100)			24,200		(19,100)
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool		(1,400)		1,400		
Adjustments primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Reserve Allowance credited to the HRA		14,300	(14,300)			
Use of the Major Repairs Reserve to finance new capital expenditure			27,300			(27,300)
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(88,311)	(1,583)				89,894
Employer's pensions contributions and direct payments to pensioners payable in the year	32,684	586				(33,270)
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which Council Tax and NNDR income credited to the Comprehensive Income and Expenditure Statement is different from Council Tax and NNDR income calculated for the year in accordance with statutory requirements	(3,900)					3,900
Total Adjustments	(160,140)	(871)	13,000	11,500	679	135,833

NOTE 11. Transfers To/ (From) Earmarked Reserves

This note shows the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in future years.

	31 March 2018	Net Transfers 2018/19	31 March 2019	Net Transfers 2019/20	31 March 2020
Reserves and Balances	£000	£000	£000	£000	£000
General Fund					
01 - MTFP Smoothing Reserves	(19,986)	(4,325)	(24,312)	(4,372)	(26,684)
02 - Capital Financing	(15,332)	(9,240)	(24,572)	(1,030)	(25,602)
03 - Service Specific	(19,402)	7,145	(12,257)	(2,300)	(14,557)
04 - Insurance	(6,475)	(88)	(6,563)	(458)	(7,022)
05 - Property	(1,975)	(551)	(2,525)	400	(2,125)
06 - Grants & Other Contributions	(1,645)	(4,555)	(6,200)	(12,078)	(18,278)
07 - Schools	(2,935)	1,047	(1,888)	9,563	7,675
Sub Total	(67,751)	(10,565)	(78,316)	(10,276)	(88,592)
08 - General Fund Balance	(13,949)	0	(13,949)	(1)	(13,950)
Total General Fund Earmarked Reserves	(81,700)	(10,565)	(92,265)	(10,277)	(102,542)
Housing Revenue Account					
09 - Insurance	0	0	(176)	(147)	(323)
10 - Property	(13,500)	1,515	(11,984)	(10,013)	(21,997)
Sub Total	(13,500)	1,515	(12,161)	(10,159)	(22,320)
11 - HRA Balance	(6,700)	2,076	(4,623)	0	(4,623)
Total HRA Earmarked Reserves	(20,200)	3,592	(16,784)	(10,159)	(26,943)
Total Earmarked Reserves	(101,900)	(6,973)	(109,050)	(20,436)	(129,486)

A brief description of significant **General Fund** Earmarked Reserves are as follows

MTFP Smoothing Reserves

These reserves are kept aside to smooth out the ebbs and flows of the Collection Fund and the timing of savings delivery (Risk Reserve).

Capital Financing

The Capital Financing Reserves (MRP, Interest, NLWA and SALIX) are maintained to manage the timing of the capital financing flows of the authority.

Service Specific

These reserves are put aside to fund one-off items of spending. They are reviewed annually, especially in light of COVID-19 to determine whether they still remain necessary.

Insurance Reserve

This reserve is set aside for potential although not absolutely quantifiable (or it would be a provision) liabilities with respect to Insurance.

Property Reserve

Notes to the Core Financial Statements

These are kept aside to meet contractual commitments and to meet potential liabilities in relation to building works.

Grants & Other Contributions

These reserves are grant monies for which the Council has met the conditions but not the restrictions and so cannot utilise the resources. This includes the COVID-19 Grant from Central Government that arrive at the end of the 2019/20 calendar year.

Schools

These are two reserves that represent the deficits of the Designation Schools Grant and the School Balances' deficit.

General Fund Balance

This balance represents the unallocated balance, which represents the working capital of the authority and to manage emergency situations. It is not anticipated to be utilised except in extreme emergencies.

Housing Revenue Account Reserves include:

Insurance

Similar to the General Fund, the HRA maintains a small but important Insurance Reserve

Property

The Council's Housing Estate has significant needs to form repairs and spend on capital works and this is the reserve where these resources are maintained.

Housing Revenue Account Balance

This reserve forms a similar function to the General Fund Balance.

Notes to the Core Financial Statements

NOTE 12. Property, Plant and Equipment

Movement in Balances 2019/20	Council Dwellings	Other Land & Buildings	Vehicles, Plant & Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total	PFI Assets
	£000	£000	£000	£000	£000	£000	£000	£000	£000
Cost or Valuation									
As at 1 April 2019	672,691	580,124	25,590	302,234	59,490	202,025	77,197	1,919,350	80,100
Additions	22,281	10,884	3,163	19,910	327	79	106,753	163,397	0
Revaluation increases / (decreases) recognised in Revaluation Reserve	(20,518)	131				400		(19,987)	
Revaluation increases / (decreases) recognised in the CIES	(59,130)	(9,664)				(18,211)		(87,005)	
Derecognition – Disposals	(2,505)	(39,477)	(434)					(42,416)	
Other movements in cost or valuation	34,256	(2,168)	3,299		1,070	776	(47,017)	(9,782)	
As at 31 March 2020	647,075	539,830	31,618	322,144	60,887	185,069	136,933	1,923,557	80,100
Accumulated Depreciation and Impairment									
As at 1 April 2019			(9,289)	(120,817)				(130,106)	(12,300)
Depreciation charge for 2019/20	(10,722)	(7,349)	(4,868)	(13,564)				(36,503)	(1,900)
Derecognition – disposals			424					424	
Write out of accumulated depreciation	10,722	2,243						12,965	
As at 31 March 2020		(5,106)	(13,733)	(134,381)				(153,220)	(14,200)
Net Book Value:									
As at 31 March 2020	647,075	534,724	17,885	187,763	60,887	185,069	136,933	1,770,337	65,900
As at 31 March 2019	672,691	580,124	16,301	181,417	59,490	202,025	77,197	1,789,245	67,800

The stated carrying value of Surplus Assets reflects their highest and best use as Level 2 inputs in the IFRS 13 Fair Value measurement hierarchy

Notes to the Core Financial Statements

Comparative Restated Figures for 2018/19

Movement in Balances 2018/19	Council Dwellings £000	Other Land & Buildings £000	Vehicles, Plant & Equipment £000	Infrastructure Assets £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total £000	PFI Assets £000
Cost or Valuation									
As at 1 April 2018	668,624	617,822	24,944	302,234	61,553	179,825	22,442	1,877,444	109,100
Additions	2,034	70,231	647	1	34	22,200	54,755	149,900	0
Revaluation increases / (decreases) recognised in the Revaluation Reserve	12,671	33,395			186			46,252	4,700
Revaluation increases / (decreases) recognised in the CIES	(10,638)	(55,555)			(149)			(66,341)	0
Derecognition – Disposals		(85,769)			(2,133)			(87,902)	(33,700)
Other movements in cost or valuation									0
As at 31 March 2019	672,691	580,124	25,591	302,235	59,491	202,026	77,197	1,919,354	80,100
Accumulated Depreciation and Impairment									
As at 1 April 2018			(5,102)	(108,149)				(113,251)	(12,200)
Depreciation charge for 2019/20	(10,637)	(7,221)	(4,187)	(12,668)				(34,713)	(1,900)
Derecognition – disposals		4						4	1,800
Write out of accumulated depreciation	10,637	7,217						17,854	0
As at 31 March 2019			(9,289)	(120,817)				(130,106)	(12,300)
Net Book Value:									
As at 31 March 2018	672,691	580,124	16,302	181,418	59,491	202,026	77,197	1,789,248	96,900
As at 31 March 2019	668,624	617,822	19,842	194,085	61,553	179,825	22,442	1,764,193	67,800

Capital Commitments

The Council has entered into a number of contracts for the construction or enhancement of property, plant and equipment. Significant contract commitments at 31 March 2020 total £26.5m (£10.9m as at 31 March 2019). £13m of which is related to Genotin Road.

Schemes	Contracted £000
Property & Economy	13,715
Housing Revenue Account	8,560
Meridian Water	2,459
Environment & Operations	1,010
Education	810
Total	26,554

Capitalisation of Borrowing Costs

During 2019/20 borrowing costs of £8.4m were capitalised based on an average capitalisation rate of 2.53%. (£7.2m in 2018/19).

Schools

As at 31 March 2020 there were 62 Local Authority Maintained Schools, comprising 40 Community Schools, 21 Voluntary Aided Schools and 1 Foundation Schools.

The Council has taken a professional judgement following extensive consultation with the Diocese of Westminster and other religious bodies that the Voluntary Aided (and Foundation) school buildings do not fall under the control of the Council. From the evidence provided these non-current assets are not owned by the school but by another legal body which is sometimes the diocese or other representatives of the clergy. The assets therefore have not been recognised as the assets of the school and not consolidated in the Council's balance sheet. They are held at notional £1 values in the balance sheet to represent the ultimate land ownership only.

In addition, as at 31 March 2020 there were 33 Academy Schools located within the Borough, which also fall outside the control of the Council. There were 5 academy conversions during 2019/20 as follows:

- Brettenham Primary School
- Fleecefield Primary School
- Raynham Primary School
- Walker Primary School
- Wilbury Primary School

NOTE 13. Investment Properties

The fair value for investment properties has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the local authority area. Market conditions for these asset types are such that the levels of observable inputs are significant

Notes to the Core Financial Statements

leading to the properties being categorised at Level 2 in the fair value hierarchy. There were no transfers between any of the three levels during 2019/20 or the preceding year.

In estimating the fair value of the Council's investment properties, the highest and best use of the properties is their current use. There has been no change in the valuation techniques used during the year for investment properties.

The fair value of investment properties at 31 March are analysed as follows:

	Restated 2018/19 £000	2019/20 £000
Land	45,099	49,676
Commercial Units	31,881	33,259
Shops	29,541	29,510
Other	63,514	69,299
Total	170,034	181,743

The following items are included in the investment property lines in the CIES and Balance Sheet:

	Restated 2018/19 £000	2019/20 £000
Rental and Service Charge Income from Investment Property	(8,900)	(9,409)
Related Operating Expenses	2,700	2,718
Changes in Fair Value	(11,642)	(10,599)
Net (gain)/loss	(17,842)	(17,290)

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on its right to the remittance of income and the proceeds of disposal. The following table summarises the movement in the fair value of investment properties over the year:

The fair value of the Council's investment property is measured annually at each reporting date. All valuations are carried out externally by Avison Young in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

	2018/19 £'000s	2019/20 £'000s
Balance at the start of the year	158,392	170,034
Capital Expenditure		210
Write Out of Disposals		
Nets gains/(losses) from Fair Value Adjustments	11,642	10,599
Transfers:		
From Property, Plant and Equipment		1,640
To Property, Plant and Equipment		(740)
From Assets Under Construction		
Balance at the end of the year	174,034	181,743

NOTE 14. Non-Current Assets Valuation

The freehold and leasehold properties which comprise the Council's property portfolio are subject to annual review. Enfield's valuers inspect a representative portion of its Council Dwelling Assets every 5 years, by determining archetypes based on postcode, dwelling type and construction methodology, and identifying beacon values. In 2019/20, 416 properties were utilised to represent the estate. They then undertake a desk top valuation for the next four years, taking account of any relevant factors identified at the inspected sites. This is subject to the ongoing need to add any new archetypes, if new properties are purchased with new identifying characteristics.

The rest of the estate is valued on a rolling basis over 5 years based on a category by category approach, as a census of all assets is regarded as more likely to produce a more accurate assessment of the underlying value of the assets.

Local knowledge is also factored into valuations and the Council believe this approach meets the latest CIPFA Code of Practice guidance in respect of asset valuations ensuring no selective revaluations are undertaken. Valuations have been commissioned from external valuers having specialised knowledge in particular property types and categories e.g. heritage and listed building properties.

The valuation of green belt and retail portfolios were outsourced to the Council's managing agents for these properties. Green Belt valuations have been prepared and verified by Knight Frank LLP and were approved by George Jewell MRICS FAAV.

Retail portfolios have been prepared and verified by Spencer Craig Partnership Limited and were approved by Nigel Herd FRICS Surveyor, in accordance with the RICS Valuation standards, 8th edition and VS 6.12 of the Red Book. All other valuations have been prepared and verified by Avison Young – the Council's Property Review Contractor and were carried out in accordance with the requirements of the Royal Institution of Chartered Surveyors as incorporated in the Red Book. Valuations were approved by Roger Dunnett MRICS and David Johnson MRICS from Avison Young. Valuations are determined as at 31st March 2020.

The whole of the Council's investment portfolio has been re-valued to reflect market variations.

Specialist buildings valued at DRC following the MEA approach that have not been inspected have been re-valued by adjusting asset lives and updating building costs from the BCIS Index. An impairment review has been undertaken to consider circumstances where there have been indications of a reduction in the service potential of assets through physical deterioration.

For Council Dwellings, the Council's housing stock was valued by Strutt & Parker, subcontracted from Avison Young. The Valuations have been verified by Jon Bowie & Jim Crafford both MRICS of Strutt and Parker. In January 2016, the Ministry for Housing, Communities and Local Government (MHCLG)³ published a Valuation Guide for Council Housing Stock. The guide set out factors for adjusting the total vacant possession value of council housing stock to give a social housing valuation for the purposes of disclosure in the financial statements.

The guide advises the adoption of an adjustment factor to apply to the gross stock value to arrive at the social housing stock value – this adjustment reduces the carrying value of the stock down to 25% of the market value. There has been no change in the adjustment factor from that used in 2011/12. The Valuer uses indexation techniques where appropriate to reflect changes in asset values during the course of the

³ At that time, it was the Department for Communities and Local Government (DCLG)

Notes to the Core Financial Statements

year and provides these to the Council as part of their Report. For council dwellings, the Council sought a market movement commentary from Strutt & Parker as part of their valuation report.

Intangible asset values and estimated useful lives have been reviewed with senior officers in the Resources Directorate.

The Council's vehicle fleet values and estimated useful lives have been reviewed by senior officers in Environmental Services.

In 2019/20, the market turbulence led to a significant shift on values at the end of the financial year, however, the Council intends to review this directly with its Auditors and discuss further with the Valuers. Ultimately, all valuations at the end of 2019/20 are highly subjective and will be re-evaluated in light of better data at the time of the Audit.

NOTE 15. Financial Instruments

A financial instrument is a contract that gives rise to a financial asset for one entity and a financial liability or equity instrument for another entity. Non-contractual transactions, such as those relating to taxes and government grants, do not give rise to financial instruments.

Financial Instruments - Assets

The financial assets disclosed in the Balance Sheet are analysed in the table below by basis of valuation:

	Long-term		Short-term	
	Restated 31 March 2019	31 March 2020	Restated 31 March 2019	31 March 2020
	£000	£000	£000	£000
Fair Value through Profit or Loss				
Debtor				
Loan to LVHN	5,357	6,955	0	0
Amortised Cost				
Debtor				
Loans to LVHN	0	0	0	0
Loans to HGL	88,424	92,907	0	0
Loans to EIL	0	0	12,236	3,678
Loan to Enfield Enterprise	750	0	0	0
Accrued Interest on above loans	0	0	1,505	1,166
Investment in HGL	25,488	25,488	0	0
School Loans	147	106	17,770	17,021
Trade debtors	0	0	78,645	85,262
Finance lease	1,485	1,473	0	0
Cash and Cash Equivalents	0	0	30,440	102,202
Total	121,651	126,927	140,596	209,330

Notes to the Core Financial Statements

Financial Instruments - Liabilities

The financial assets disclosed in the Balance Sheet are analysed across the following categories:

	Long-term		Short-term	
	Restated 31 March 2019 £000	31 March 2020 £000	Restated 31 March 2019 £000	31 March 2020 £000
Amortised Cost				
Borrowings				
Principal	(682,595)	(889,965)	(164,737)	(99,028)
Accrued interest	0	0	(5,944)	(6,172)
Creditors				
PFI - Highlands School	(7,358)	(6,366)	(865)	(992)
PFI - Street lighting	(12,419)	(11,283)	(1,132)	(1,136)
PFI - Starksfield & Refurbishment	(17,572)	(16,264)	(1,193)	(1,308)
Finance leases	(145)	(145)	0	0
Trade creditors	0	0	(95,089)	(91,918)
Cash and Cash Equivalents	0	0	30,440)	102,202
Total	(720,089)	(924,022)	(238,520)	(98,352)

Soft Loans made by the Council

A soft loan is where the rate of interest charged is below that of market rates for comparable organisations and the Council has made material soft loans to two subsidiaries, HGL and LVHN.

For HGL, of the total £118.4m outstanding nominal loan, proper accounting practice requires that £25.5m is deemed to be "investment in the subsidiary" and represents the benefit of the reduced interest rate.

For LVHN, the valuation has been more complex due to it being an innovative start-up company, which by their very nature are deemed to be of a higher business risk. Of the total £11.5m outstanding nominal loan, proper accounting practice required that £0.2m be deemed to be investment in subsidiary, £6.7m as debtor, with the balance being a prudent assessment of the inherent business risk of lending to an organisation that does not yet have large cash in-flows and will be substantially dependent on events in the medium-term future.

Full movements on loans, and their recognition on the balance sheet, are given below.

The basis of the fair value valuation is an assessment of the recoverable amounts in the case of a default, and then taking the probability of default happening, estimated by means of standard industry benchmarks. This assessment was undertaken by the Council's treasury management advisor, Arlingclose Limited.

Notes to the Core Financial Statements

	HGL		LVHN	
	Restated 2018/19 £000	2019/20 £000	Restated 2018/19 £000	2019/20 £000
Total Loans (nominal values)				
Opening Balance	114,909	113,912	6,209	8,874
New Loans Granted	0	5,503	2,750	2,744
Loans Repaid	(997)	(1,021)	(85)	0
Closing Balance . . .	113,912	118,394	8,874	11,618
<i>. . . of which:</i>				
Loans at Market Rates	0		5,301	5,045
Loans at Sub-Market Rates	113,912	118,394	3,573	6,573
	113,912	118,394	8,874	11,618
Loans are shown on the Balance Sheet as:				
Investment in Subsidiary	25,488	25,488	1,000	226
Debtors at Amortised Cost	88,424	92,907	0	0
Debtors at Fair Value	0	0	4,357	6,728
Total	113,912	118,394	5,357	6,955

Note: Although not classed as soft loans as at market rates the Council also has an outstanding loan balance of £3.7m with EIL (£12.2m in 2018/19)

Financial Instruments - Gains and Losses

The gains and losses recognised in the surplus or deficit on the provision of services in relation to financial instruments consist of the following items:

	2018/19	2019/20
Net (gains)/losses on:	£000	£000
Financial Assets at Fair Value in Profit and Loss	1,500	(443)
Financial Assets at Amortised Cost	400	0
Financial Liabilities at Amortised Cost	0	0
Interest Revenue	(4,800)	(4,555)
Interest Expense	20,300	26,871
Total	17,400	21,873

Financial Instruments - Fair Values

The Council's financial instrument assets are all classified and carried in the Balance Sheet at amortised cost except for the loans to LVHN, which are held at fair value through profit and loss. This note provides a comparison of those valuations with fair values estimated by calculating the net present value of the remaining contractual cash flows at 31st March using the following methods and assumptions:

Notes to the Core Financial Statements

- Borrowings of the Council have been valued by discounting the contractual cash flows over the whole life of the instrument at the appropriate market rate for local authority loans.
- The fair values of other long-term loans and investments have been discounted at the market rates for similar instruments with similar remaining terms to maturity on 31st March.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount given the low and stable interest rate environment.
- The fair value of Cash and cash equivalents is assumed to be the carrying value.
- Fair values are shown in the table below, split by their level in the fair value hierarchy:
 - Level 1 – fair value is only derived from quoted prices in active markets for identical assets or liabilities, e.g. bond prices
 - Level 2 – fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments
 - Level 3 – fair value is determined using unobservable inputs, e.g. non-market data such as cash flow forecasts or estimated creditworthiness

	Fair Value Level	Restated 31 March 2019		31 March 2020	
		Carrying amount	Fair value	Carrying amount	Fair value
		£000	£000	£000	£000
Financial Liabilities:					
Total Borrowing	2	(853,276)	(1,139,000)	(995,164)	(1,038,652)
PFI and Finance Lease Liabilities*	2	(40,682)	(40,682)	(37,493)	(37,493)
Trade Payables (Creditors)	n/a	(95,089)	(95,089)	(91,918)	(91,918)
Total Financial Liabilities		(989,048)	(1,274,772)	(1,124,575)	(1,168,062)
Financial Assets:					
Long Term Loans to HGL	2	88,424	88,424	92,907	92,907
Long Term Loans to EIL	2	12,236	12,236	3,678	3,678
Long Term Loans to LVHN	3	5,357	5,357	6,955	6,955
Long Term Loan to Enfield Enterprise	n/a	750	750	0	0
Long Term Investment to HGL		25,488	25,488	25,488	25,488
Finance Leases	n/a	1,485	1,485	1,473	1,473
Trade Receivables (Debtors)	n/a	78,645	78,645	85,262	85,262
Cash and Cash Equivalents	n/a	30,440	30,440	102,202	102,202
Total Financial Assets		242,825	242,825	317,964	317,964

*This includes PFI short term liabilities of £3.2m (2018/19) and £3.4m (2019/20), included within Note 19 Short Term Liabilities.

Financial Instruments - Risks

The Council complies with CIPFA's Code of Practice on Treasury Management and Prudential Code for Capital Finance in Local Authorities, both revised in December 2017.

In line with the Treasury Management Code, the Council approves a treasury management strategy before the commencement of each financial year. The 2019/20 treasury management strategy was approved at the Council's meeting on the 27th February 2019. The strategy sets out the parameters for the management

Notes to the Core Financial Statements

of risks associated with financial instruments. The Council also produces treasury management practices specifying the practical arrangements to be followed to manage these risks.

The treasury management strategy includes an investment strategy in compliance with the MHCLG guidance on local government investments. This guidance emphasises that priority is to be given to security and liquidity, rather than yield. The Council's treasury management strategy and its treasury management practices seek to achieve a suitable balance between risk and return or cost.

The main risks covered are:

- *Credit Risk*: The possibility that the counterparty to a financial asset will fail to meet its contractual obligations, causing a loss to the Council.
- *Liquidity Risk*: The possibility that the Council might not have the cash available to make contracted payments on time.
- Re-financing risk- the possibility that the Council may be required to renew a financial instrument upon maturity at disadvantage interest rates or terms.
- *Market Risk*: The possibility that an unplanned financial loss will materialise because of changes in market variables such as interest rates or equity prices.

Credit Risk: Loans to Subsidiary Companies

In furtherance of the Council's service objectives, the Council has committed to lend money to HGL, EIL and LVHN should it be requested to do so at market rates of interest. In the case of HGL the Council has committed to lend money at interest rates equal to the Council's own cost of borrowing, PWLB rates, which is below the market rates. The Council manages the credit risk inherent in its loan commitments by:

- Wholly owning the companies
- Ensuring the council has first right of call on assets in the event of default
- Obtaining assurance that there is sound governance and controls in place within the companies referred to above

For HGL and EIL expected credit losses have been estimated and been found to be immaterial over a range of scenarios.

For LVHN, the council has recognised that there is a credit risk and has adjusted the fair value accordingly and has impaired the loans accordingly. Impaired loans will be reviewed annually.

Credit Risk: Investments

The Council manages credit risk by ensuring that investments are only placed with organisations of high credit quality as set out in the treasury management strategy. These include the UK government, other local authorities, and organisations without credit ratings upon which the Council has received independent investment advice. Recognising that credit ratings are imperfect predictors of default; the Council has regard to other measures including credit default swap and equity prices when selecting commercial entities for investment.

Notes to the Core Financial Statements

Credit Rating	31 March 2019		31 March 2020	
	Long Term £000	Restated	Long Term £000	Short Term £000
		Short Term £000		
AAA	0	10,000	0	70,500
AA-	0	15,000	0	24,850
A+	0	12,700	0	0
Total	0	37,700	0	95,350

A limit of £15m of the total portfolio is placed on the amount of money that can be invested with a single counterparty (other than the UK government) and for unsecured investments in banks, building societies and companies. The Council also sets limits on investments in certain sectors. No more than £15m in total can be invested for a period longer than one year.

The table below summarises the credit risk exposures of the Council's investment portfolio by credit rating and remaining time to maturity:

Credit Risk: Trade and Lease Receivables

The following analysis summarises the Council's trade receivables, by due date. Only those receivables meeting the definition of a financial asset are included:

	Restated	31 March 2020
	31 March 2019	Trade Receivables
	Trade Receivables	£000
	£000	£000
Invoices Raised		
Current debt	11,238	16,546
Past due < 3 months	0	0
Past due 3-6 months	12,045	5,029
Past due 6-12 months	3,521	3,204
Past due 12+ months	12,156	15,285
Loss allowance	(3,700)	(3,567)
Total invoices raised	35,260	36,498
Other debtors due at 31 March	79,750	65,704
Total	115,011	102,202

Liquidity Risk

The Council has ready access to borrowing at favourable rates from the PWLB and other local authorities, and at higher rates from banks and building societies. There is no perceived risk that the Council will be unable to raise finance to meet its commitments. It is however exposed to the risk that it will need to refinance a significant proportion of its borrowing at a time of unfavourably high interest rates. This risk is

Notes to the Core Financial Statements

managed by maintaining a spread of fixed rate loans and ensuring that no more than 30% of the Council's borrowing matures in any one financial year.

The maturity analysis of financial instruments is as follows:

	2018/19			2019/20		
	Principal £000	Interest £000	Portion %	Principal £000	Interest £000	Portion %
Short Term						
1 Year	165,100	16,800	3.3%	99,028	25,255	4.0%
Long Term						
1-2 Years	22,900	16,500	3.3%	24,360	24,177	3.9%
2-5 years	44,100	49,100	9.7%	44,776	46,872	7.5%
5-10 Years	85,000	81,300	16.1%	124,987	110,305	17.7%
10-15 Years	151,800	78,800	15.6%	126,129	98,911	15.8%
15-20 Years	48,000	71,200	14.1%	156,198	84,368	13.5%
20-25 Years	19,500	63,900	12.6%	24,793	71,104	11.4%
25-30 Years	58,500	57,200	11.3%	58,529	64,281	10.3%
30-35 Years	101,900	39,000	7.7%	101,895	47,160	7.6%
35-40 Years	39,500	20,900	4.1%	39,508	27,361	4.4%
40-45 Years	83,800	10,600	2.1%	83,789	16,750	2.7%
45+ Years	25,000	900	0.2%	105,000	7,900	1.3%
	845,100	506,200	100.0%	988,992	624,442	100%
Short Term						
Accrued Interest	0	5,944		0	6,172	
Total	845,100	512,144		988,992	630,614	

The total interest commitment on all outstanding borrowing (as shown in the table above) if all borrowing is held to maturity is £630.6m.

	Restated	
	31 March 2019 £000	31 March 2020 £000
Loans and other long term liabilities outstanding (nominal value)		
Public Works Loans Board	660,116	875,907
Market Debt	22,479	14,057
Long Term Borrowing	682,595	889,965
Temporary Borrowing	145,000	68,000
Other Loans Less than 1 year	19,737	31,028
Accrued Interest	5,944	6,172
Long & Short Term Borrowing	893,958	995,164
Deferred Liabilities – PFI and finance leases	40,682	37,493
Total	893,958	1,032,657

Notes to the Core Financial Statements

Market Risk

Interest Rate Risk: The Council is exposed to risks arising from movements in interest rates. The treasury management strategy aims to mitigate these risks by setting an upper limit of 25% on external debt that can be subject to variable interest rates. At 31 March 2020, 100% of the debt portfolio was held in fixed rate instruments, and none in variable rate instruments. Deposits are also subject to movements in interest rates. As deposits are made at fixed rates, but for shorter periods of time, there is greater exposure to interest rate movements. This risk must be balanced against actions taken to mitigate credit risk.

Price Risk: The Council does not invest in equity shares and therefore is not subject to any price risk (i.e. the risk that the Council will suffer loss as a result of adverse movements in the price of financial instruments).

Foreign Exchange Risk: The Council has no financial asset or liabilities denominated in a foreign currency. It therefore has no exposure to loss arising as a result of adverse movements in exchange rates.

NOTE 16. Cash and Cash Equivalents

Cash and cash equivalent assets comprise of cash in hand and demand deposits. Cash and cash equivalent liabilities represent balances which arise from time to time as a result of the Council's day to day cash management and are not arrangements for borrowing. Balances classified as 'cash equivalents' fit the definition of being short-term, highly liquid deposits that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value. The cash and cash equivalent assets and liabilities held by the Council are as follows.

Type	Restated	
	31 March	31 March
	2019	2020
	£000	£000
Current Assets		
Petty Cash	20	20
Money Market Funds	10,000	70,500
Call Accounts	27,700	24,850
Cash in Transit	(8,955)	(5,786)
Bank	1,484	12,427
Imprest Accounts	191	191
Total Current Assets	30,440	102,202
Current Liabilities		
Trust Funds	(1,066)	(1,066)
Credit	(208)	(371)
Total Current Liabilities	(1,269)	(1,437)
Total Current Liabilities & Assets	29,171	100,765

NOTE 17. Debtors
Short Term Debtors

	31-Mar 2019* £000	31-Mar 2020 £000
Sundry Debtors	36,247	36,484
Central Government Debtors	14,262	16,847
Business Rate Debtors	2,137	2,288
Payments in Advance	7,229	10,873
Tax Debtors	10,214	10,290
Rent Debtors	7,601	8,041
Council Tax Debtors	10,273	11,003
Housing Benefit Underpayments	12,224	14,192
Court Costs	2,801	1,590
Local Government Debtors	4,302	57
NHS Debtors	486	156
Payroll Debtors	37	16
Leaseholder Debtors	4,150	4,844
Lease Debtors	11	22
Total	111,974	116,703

*Restated as per Note 43 Prior Period Adjustment

The past due but not impaired amount for local taxation (council tax and non-domestic rates) can be analysed by age as 2019/20 when it increased to 48% under the London Business Rate Pool pilot.

	31 March 2019 £000	31 March 2020 £000
Local Taxation Debtors		
Council Tax		
Under 1 year	8,106	8,499
Over 1 Year	15,313	15,611
Total Council Tax	23,419	24,110
National Non Domestic Rates		
Under 1 year	2,856	2,981
Over 1 Year	4,869	5,528
Total National Non Domestic Rates	7,724	8,509

NOTE 18. Estate Renewals

In conjunction with development partners, the Council is in the process of implementing major new estate renewal projects to regenerate the Borough. The projects will re-provide residential housing (both private and affordable housing), provide new community facilities and develop new commercial space. The Council has sought to secure the full vacant possession of certain sites by decanting existing council tenants and

Notes to the Core Financial Statements

negotiating with residential and commercial leaseholders and other third parties to release their interests in the sites. As at 31 March 2020, the decanted/empty premises are disclosed as Council Dwellings in the Balance Sheet. Further decants and the buying out of leaseholder interests will continue into future years as projects proceed. Assets will be formally de-recognised in the financial statements when they are demolished or as they are transferred to the developer during the implementation phases of projects. The carrying value of the assets associated with new developments that are vacant at 31st March 2020 have been valued in the financial statements on the basis of Existing Use Value – Social Housing (with appropriate impairment applied) or, in the case of open land, to reflect the estimated recoverable amounts receivable by the Council for these assets under the respective development agreements.

NOTE 19. Creditors and Long-Term Liabilities

Short Term Creditors

This refers to amounts due to be paid within one year of the balance sheet date:

	31-Mar 2019*	31-Mar 2020
	£000	£000
Deposits	(2,609)	(2,843)
Sundry Creditors	(68,403)	(60,827)
Business Rate Creditors	(3,495)	(2,036)
Lease Creditors	(3,189)	(3,435)
Council Tax Creditors	(4,191)	(4,151)
Central Government Creditors	(420)	(3,902)
Local Government Creditors	(2,988)	(380)
Rent Creditors	(2,786)	(3,491)
Housing Benefit Overpayment Creditors	(8)	(11)
Leaseholder Creditors	(1,006)	(735)
Leave Creditors	(6,147)	(6,147)
Total	(95,241)	(87,959)

*Restated as per Note 43 Prior Period Adjustment

Long Term Creditors

Long Term Creditors are amounts payable beyond one year of the Reporting Date. The composition and movement of Long Term Creditors is as follows:

	Restated 31 March 2019	31 March 2020
	£000	£000
Amounts due to be paid under PFI Contracts	(37,349)	(33,913)
Amounts due to be paid under other Finance Leases	(144)	(144)
Total	(37,700)	(34,058)

NOTE 20. Provisions

Provisions are liabilities which have arisen as at the balance sheet date wherein the Council has an obligation for future transfer of economic benefit as a result of a past event. Whilst there is some uncertainty on the amount and timing of the eventual transfer of economic benefit, the obligations have been recognised as

Notes to the Core Financial Statements

expenditure in the accounts. Provisions are classified as either short term (those expected to be settled within 12 months of the balance sheet date) or as long term (those estimated to be settled after 12 months of the balance sheet date).

Provisions: Classification and Description	Restated Balance 31 March 2019 £000	New Provisions raised in year £000	Provisions Utilised in Year £000	Provisions written back to revenue in year £000	Balance 31 March 2020 £000
Short Term					
Claims from internal insurance fund	(1,654)			134	(1,520)
Carbon Reduction Commitment Levy	(80)			80	
Regeneration Property Buy-Backs					
Business Rate Valuation Appeals					
Transformation Partner Reward Payments					
Compensation Awards					
Short Term	(1,734)	0		214	(1,520)
Long Term					
Claims from internal insurance fund	(4,147)	(181)			(4,328)
Tenant Water Rate Refund	(2,903)				(2,903)
Compensation Awards	(228)			228	
Business Rate Valuation Appeals	(8,565)	(4,927)		8,565	(4,927)
Long Term	(15,843)	(5,108)		8,793	(12,159)
Total Provisions	(17,577)	(5,108)		8,987	(13,679)

The largest provisions relate to: -

i) The combined short and long-term insurance provisions total of £5.8m represents the estimated cost of claims against the Council's internal insurance fund projected to be made for all insured events at the balance sheet date. This figure is in line with conclusions made by the insurance actuary.

iii) The £4.9m provision for business rate valuation appeals is Enfield's 64% share of a total provision of £10.2m set out in more detail in the Collection Fund note on page 91.

NOTE 21. Unusable Reserves

The table below summarises the unusable reserves as disclosed in the Balance Sheet:

Note	Unusable Reserves	Restated 31 March 2019 £000	31 March 2020 £000
(i)	Revaluation Reserve	(609,196)	(558,854)
(ii)	Capital Adjustment Account	(522,631)	(448,470)
(iii)	Collection Fund Adjustment Account	936	2,883
(iv)	Accumulated Absences Account	6,147	6,147
(v)	Pensions Reserve	583,319	789,809
	Total	(541,426)	(208,485)

i Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its property, plant and equipment. The balance is reduced when assets having accumulated gains are:

- Revalued downwards or impaired and the gains are reduced or lost;
- Depreciated in the provision of services and the gains are consumed;
- Disposed of and the gains are realised.

The Reserve only comprises revaluation gains accumulated since 1 April 2007 when the Reserve was created. Accumulated gains before that date are consolidated in the balance of the Capital Adjustment Account.

	Restated 31 March 2019 £000	31 March 2020 £000
Revaluation Reserve		
Balance at 1 April	(571,371)	(609,196)
Surplus on revaluation of non-current assets not posted to the surplus/deficit on the provision of services	(46,252)	19,989
Total Amount written off to the Capital Adjustment Account		
Difference between fair value depreciation and historical cost depreciation	8,279	8,376
Accumulated gains on assets disposed of in the year	148	21,977
Transfer reflecting downward valuation of surplus asset land where no prior revaluation gains exist		
Other Adjusting Amounts Written Off to the Capital Adjustment Account		
Balance at 31 March	(609,196)	(558,854)

ii Capital Adjustment Account

The Capital Adjustment Account reconciles the timing differences between the different accounting arrangements for the consumption of non-current assets and for the financing of the acquisition, construction and enhancement of those assets under statutory provisions.

The Account is debited with the cost of depreciation, impairment losses and amortisations that have been charged to the CIES with reconciling items from the Revaluation Reserve to write off the depreciation, impairment and amortisation of re-valued amounts. The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement. It contains the accumulated net gains and losses on investment properties that have yet to be consumed by the Council. The Account also contains the net accumulated revaluation gains on property, plant and equipment prior to 1 April 2007, the date when the Revaluation Reserve was created to hold such gains.

Notes to the Core Financial Statements

	2018/19 Restated £000	2019/20 £000
Capital Adjustment Account		
Balance at 1 April	(589,513)	(522,631)
Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement		
Depreciation of Property, Plant and Equipment, and Heritage Assets	34,713	36,505
Amortisation and Impairment Losses of Intangible Assets	6,086	7,680
Revaluation and Impairment Losses on Property, Plant and Equipment	87,898	41,992
HRA Depreciation to Fund Major Repairs Reserve		
Revenue Expenditure Funded from Capital Under Statute	33,766	10,125
Reclassification of Asset Under Construction to Long Term Debtor		
Carrying amounts of Non-Current Assets written off on disposal as part of the Gain/Loss on Disposal in the Comprehensive Income and Expenditure Statements	49,187	75,523
Sub Total	211,650	171,825
Adjusting Amounts written out of the Revaluation Reserve		
Valuation of assets disposed of in the Comprehensive Income and Expenditure Statement	(8,427)	(30,354)
Downward Valuation of Surplus Asset Land where no Prior Revaluation Gains Exist		
Other adjusting amounts written out of the Revaluation Reserve		
Net Written Out Amount of the Cost of Non-Current Assets Consumed in the Year	(8,427)	(30,354)
Capital financing applied in the year:		
Capital receipts applied	(19,100)	(5,549)
Revenue contributions to fund capital expenditure	(31,000)	(2,779)
Major Repairs Reserve applied	(27,300)	
Capital grants and contributions applied	(43,200)	(37,041)
Statutory provision for the financing of capital investment charged against the General Fund and HRA balances	(4,100)	(11,342)
	(124,700)	(56,711)
Movement in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement	(11,642)	(10,599)
Other Movements		
Balance at 31 March	(522,631)	(448,470)

iii Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the difference between the Council's share of council tax and business rates income in the year shown in the CIES and the statutory arrangement for transferring amounts from the Collection Fund to the General Fund based on the council tax demand.

Notes to the Core Financial Statements

	2018/19	2019/20
Collection Fund Adjustment Account	£000	£000
Balance at 1st April	(2,064)	936
Amount by which Council Tax and Business Rates Income credited to the CIES is different from Income calculated for the year in accordance with Statutory Requirements		
Council Tax	2,700	4,224
Business Rates	1,200	(2,277)
Balance at 31 March	936	2,883

iv Accumulated Absences Account

The Accumulated Absences Account holds the costs of accrued compensated absences not taken in the year e.g. annual leave and flexitime entitlements carried forward at 31 March. Statutory arrangements require the impact on the General Fund to be neutralised by transfers to or from the Account. The Council's policy is to review the accrued cost of compensated absences every three years with the next review due in financial year 2019/20.

	2018/19	2019/20
Accumulated Absences Account	£000	£000
Balance at 1 April	6,147	6,147
Amount by which Employee Remuneration charged to the CIES differs from Remuneration Chargeable in the year according to Statutory Regulation		
	0	0
Balance at 31 March	6,147	6,147

v Pensions Reserve

The Pensions Reserve reconciles the timing differences between the accounting arrangements for post-employment benefits and the funding of benefits in accordance with statutory requirements. The Council accounts for post-employment benefits in the CIES as the benefits are earned by employees based on accrued years of service, updating liabilities to reflect inflation, reviewing assumptions and investment returns on resources set aside to meet such costs.

However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or pays pensions for which it is directly responsible. The debit balance on the Pension Reserve means there is a shortfall in the benefits earned by past and current employees and the resources that have been set aside to meet them. Statutory arrangements ensure that the required funding will be set aside by the time the benefits become payable.

Movement in Pension Fund Reserve

	2018/19	2019/20
Movement in Pension Fund Reserve	£000	£000
Deficit Balance at 1 April	555,119	583,319
Re-measurement of the Net Defined Pension Liability	(28,400)	179,765
Reversal of charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the code	89,900	60,963
Employer's pension contributions payable in the year	(33,300)	(34,328)
Deficit Balance at 31 March	583,319	789,809

NOTE 22. Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes amongst the Council's four directorates plus the corporate budgets:

- Chief Executive
- People
- Place
- Resources
- Corporate

Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the CIES, meaning that the financing and surplus figures reported above are not the same as those reported in the CIES. This is because of a number of accounting entries, such as depreciation, that are required to be reflected in CIES are reversed out through the MiRS under statutory regulations.

Notes to the Core Financial Statements

2018/19*					2019/20					
Income and Expenditure per Management Accounts	Adjustments Between Internal Reporting and Statutory Position	net Expenditure Chargeable to General Fund and HRA Balances	Adjustments between Funding and Accounting Basis	Net Expenditure in the CIES	Segment	Income and Expenditure per Management Accounts	Adjustments Between Internal Reporting and Statutory Position	Net Expenditure Chargeable to General Fund and HRA Balances	Adjustments between Funding and Accounting Basis	Net Expenditure in the CIES
£000	£000	£000	£000	£000		£000	£000	£000	£000	£000
8,900	700	9,600	6,300	15,900	Chief Executive	10,685	(515)	10,170	2,483	12,653
24,300	(14,400)	9,900	26,900	36,800	Corporate	(36,547)	(14,345)	(41,658)	21,675	(19,983)
124,800	(12,724)	112,076	34,824	146,900	People	120,581	10,029	130,611	10,872	141,482
32,700	(5,600)	27,100	22,218	49,318	Place	49,221	(3,701)	45,520	54,216	99,736
42,400	11,700	54,100	2,900	57,000	Resources	41,853	3,366	45,219	10,611	55,830
2,000	(4,500)	(2,500)	5,387	2,887	HRA	14,337	(10,159)	4,177	22,296	26,473
235,100	(24,824)	210,276	98,529	308,805	Net Cost of Service	200,130	(15,325)	194,039	122,152	316,191
(233,100)	0	(217,426)	62,282	(155,144)	Other Income and Expenditure	(214,475)	(5,111)	(214,475)	(41,098)	(255,573)
2,000	(24,824)	(7,150)	160,811	153,661	Deficit/(Surplus)	(14,345)	(20,435)	(20,436)	81,054	60,618
		(101,900)			Opening General Fund & HRA Balance			(109,050)		
		(7,150)			In year surplus / (deficit)			(20,436)		
		(109,050)			Closing General Fund & HRA Balance			(129,487)		

*figures have been re-stated from those in the Published 2018/19 Accounts to reflect changes that relate to the restatements in the Asset Register.

Notes to the Core Financial Statements

2018/19				Net Cost of Service		2019/20			
Adjustments for Capital Purposes	Adjustments for IAS 19 Purposes	Other Adjustments	Total Adjustments between Funding and Accounting Bases	Segment	Adjustments for Capital Purposes	Adjustments for IAS 19 Purposes	Other Adjustments	Total Adjustments between Funding and Accounting Bases	
£000	£000	£000	£000		£000	£000	£000	£000	
6,000	300		6,300	Chief Executive	1,461	1,022		2,483	
(8,700)	36,203		34,824	Corporate	21,069	606		10,872	
32,124	2,700		22,218	People	6,859	4,012		54,216	
21,318	900		2,900	Place	50,296	3,920		10,611	
1,378	1,522		26,900	Resources	8,040	2,571		21,675	
12,286	997	(8,500)	5,387	HRA	64,614	997	(43,315)	22,296	
64,407	42,622	(8,500)	98,529	Net Cost of Service	152,339	13,128		122,152	
101,622	14,002	(53,342)	62,282	Other Income and Expenditure	0	13,597	54,695	(41,098)	
166,029	56,624	(61,842)	160,811	Deficit/(Surplus)	152,339	26,725	(98,010)	81,054	

Housing Revenue Account

Notes to Expenditure Funding Analysis tables

1. Adjustments for Capital Purposes

This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for other operating expenditure adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets. Financing and investment income and expenditure the statutory charges for capital financing i.e. Minimum Revenue Provision (MRP) and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices. Taxation and non-specific grant income and expenditure – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivables in the year to those receivables without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

2. Adjustments Pension Benefits

This represents the net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income. For services this represents the removal of the employer pension contributions made by the Authority as allowed by statute and the replacement with current service costs and past service costs. For financing and investment income and expenditure the net interest on the defined benefit liability is charged to the CIES.

3. Other Adjustments

The charge under Taxation and non-specific grant income and expenditure represents the difference between what is chargeable under statutory regulations for council tax and business rates that was projected to be received at the start of the year and the income recognised according to the Code. This is a timing difference as any difference will be brought forward in future surpluses or deficits on the Collection Fund.

4. Adjustments between Internal Reporting & Statutory Position

These relate to

- i) Amounts transferred from earmarked reserves to Directorates - which were included in the movement on General Fund and HRA Balances reported internally but under the Code do not form part of the net cost of service in the CIES
- ii) In year overspend on School Delegated Budgets which was included in the net cost of services in the CIES but not included in the General Fund outturn report to management
- iii) Net revenue income from investment properties which was included in the General Fund outturn report to management but excluded from the net cost of service in the CIES.

Housing Revenue Account

The movement in General Fund and HRA balances is analysed by subjective nature of income and expenditure in the tables below.

Nature of Expenses	Restated 2018/19 £000	2019/20 £000
Employee Benefit Expenses	326,600	324,062
Other Service Expenses	731,363	691,228
Depreciation & Amortisation	40,799	44,195
Impairment & Revaluation	48,487	76,668
Interest Payments*	24,100	60,282
Precepts & Levies	19,914	8,259
Loss on the Disposal of Assets	87,898	26,635
Expenditure Total	1,279,161	1,231,329
Fees, Charges & Other Service Income	(266,096)	(251,391)
Interest & Investment Income*	(4,800)	(41,524)
Income from Council Tax & Non-Domestic Income	(197,600)	(216,290)
Government Grants & Contributions	(657,004)	(661,506)
Income Total	(1,125,500)	(1,170,711)
Net Cost of Services	153,661	60,618

*2019/20 includes IAS 19 adjustments in relation to Pension Interest Receivable and Payable. These are not included in 2018/19.

NOTE 23. Cash Flow Adjustments to Net Deficit On The Provision Of Services

	Restated 2018/19 £000	2019/20 £000
Depreciation	34,713	36,503
Impairment and downward valuations	54,699	76,406
Amortisation	6,086	7,680
Increase / (decrease) in provisions	(372)	(3,898)
Increase / (decrease) in creditors	(26,276)	(12,878)
Increase / (decrease) in debtors	12,799	(10,779)
Increase / (decrease) in inventories	397	(134)
Movement in Pension Fund Liability	56,600	26,725
Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	70,048	29,027
Other Non-Cash Movements	7	11
Total adjustments to net deficit on the provision of services	208,700	148,662

Cashflows from Operating Activities includes the following	Restated 2018/19 £000	2019/20 £000
Interest Paid	(20,300)	(19,476)
Interest Received	4,800	4,746
Total adjustments to net deficit on the provision of services	(15,500)	(14,730)

Housing Revenue Account

NOTE 24. Investing Activities

This note provides further analysis of the investing activities in the Cash Flow Statement.

	Restated 2018/19	2019/20
	£000	£000
Cash Flow Statement – Investing Activities		
Purchase of property, plant and equipment, investment property and intangible assets	(153,409)	(165,321)
Other payments for investing activities		
Proceeds from the sale of property, plant and equipment, investment property and intangible assets	16,500	9,366
Proceeds from Short and Long Term Investments	(30,642)	10,420
Capital Grants Received	43,200	37,936
Other receipts from investing activities		
Total Investing Activities	(124,351)	(107,600)

NOTE 25. Financing Activities

	Restated 2018/19	2019/20
	£000	£000
Cash Flow Statement – Financing Activities		
Cash receipts of short and long term borrowing	107,426	207,369
Cash payments for the reduction of outstanding liabilities relating to finance leases and on balance sheet PFI contracts	(3,322)	(3,436)
Repayments of short and long term borrowing	43,719	(65,481)
Other payments for financing activities		
Total Financing Activities	147,823	138,452

NOTE 26. Investing and Financing Activities

The Cash Flow Statement adjusts for the following items included in the surplus/deficit on provision of services which are classified as investing and financing activities:

	Restated 2018/19	2019/20
	£000	£000
Proceeds from sale of property plant equipment & investment property	(16,500)	(9,366)
Any other items for which the cash effects are investing or financing cash flows: Capital Grants & Contributions	(43,200)	(37,936)
Total Financing Activities	(59,700)	(47,301)

Housing Revenue Account

Reconciliation of Liabilities Arising From Financing Activities

	2018/19	Financing	Investing	Non-Cash Changes	2019/20	Financing	Investing	Non-Cash Changes	2019/20
	£000	£000	£000	£000	£000	£000	£000	£000	£000
Long-Term Borrowings	(575,200)	(150,700)	0	43,305	(682,595)	(241,601)	0	34,232	(889,965)
Short-Term Borrowings	(127,000)	0	(100,500)	56,800	(170,681)	0	96,737	(31,256)	(105,199)
Lease Liabilities	(145)	0	0	0	(145)	0	0	0	(145)
On Balance Sheet PFI Liabilities	(43,677)	3,138	0	0	(40,538)	3,1900)	0	0	(37,348)
Total Liabilities from Financing Activities	(746,021)	(147,562)	(100,500)	100,105	(893,958)	(238,411)	96,737	2,976	1,032,657

NOTE 27. Pooled Budgets

Under Section 75 of the NHS Act 2006, the Council has established joint arrangements with NHS Enfield Clinical Commissioning Group for a collaborative working agreement relating to the establishment and management of jointly commissioned services and an associated integrated joint commissioning structure. This is contributing to an improvement in services for patients and service users and ensuring the most effective use of resources by working in partnership.

- i. **The Integrated Communities Equipment Service** provides equipment services for people with permanent and substantial difficulties, helping them to live in their own home.
- ii. **The Learning Disabilities Pool** enables the Council and the NHS to maintain integrated provision for the delivery of services to people with learning disabilities, for whom the Council and the NHS have a responsibility to provide health and social care.
- iii. **Mental Capacity Act** and Deprivation of Liberty Safeguards services for both NHS Enfield and the Council. This is in line with the Mental Capacity Act (2005), whereby the NHS and the Council have a duty to deal with all requests for urgent and/or standard authorisations to deprive a person of their liberty.
- iv. **A Service Development Team** across health and social care works in partnership to manage an increase in demand against diminishing resources.
- v. **Continuing Health Care** (CHC) is the purchase of bed placements from Bridgewood House for continuing needs by Enfield CCG.
- vi. **The Better Care Fund** Programme is an evolving initiative spanning both the NHS and local government. It has been created to improve the lives of some of the most vulnerable people in our society, placing them at the centre of their care and support, and providing them with 'wraparound' fully integrated health and social care, resulting in an improved experience and better quality of life.

Housing Revenue Account

A funding and expenditure statement for these pooled budgets in 2019/20 and comparison with 2018/19 is set out below.

Pooled Budgets 2019/20	Integrated Communities Equipment Service £000	Learning Disabilities Pool £000	Mental Capacity Act £000	Service Development Team £000	CHC Beds £000	Total £000
Funding provided to the pooled budget:						
London Borough of Enfield	(1,031)	(4,596)	(835)	(246)	0	(6,708)
National Health Service Enfield	(762)	(1,881)	(46)	(410)	0	(3,099)
Total Funding Available	(1,793)	(6,477)	(881)	(656)	0	(9,807)
Expenditure met from the pooled budget						
Enfield Council	2,076	3,670	880	656	0	7,282
National Health Service Enfield	0	1,880	0	0	0	1,880
Total Expenditure	2,076	5,550	880	656	0	9,162
Net Surplus / Deficit	283	(927)	(1)	0	0	(645)

Pooled Budgets 2018/19	Integrated Communities Equipment Service £000	Learning Disabilities Pool £000	Mental Capacity Act £000	Service Development Team £000	CHC Beds £000	Total £000
Funding provided to the pooled budget:						
London Borough of Enfield	1,000	3,400	1,000	100	0	5,500
National Health Service Enfield	700	2,000	0	0	800	3,500
Total Funding available	1,700	5,400	1,000	100	800	9,000
Expenditure met from the pooled budget						
Enfield Council	1,800	2,600	900	100	800	6,200
National Health Service Enfield	0	2,800	0	0	0	2,800
Total Expenditure	1,800	5,400	900	100	800	9,000
Net Surplus / Deficit	(100)	0	100	0	0	0

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Better Care Fund Programme 2019/20	Commissioned by Enfield CCG £000	Commissioned by LB Enfield £000	Total £000
Better Care Fund	10,646	3,736	14,382
Protection of ASC	0	6,828	6,828
Improved Better Care Fund	0	10,077	10,077
Disabilities Facilities Grant	0	3,293	3,293
Total	10,646	23,935	34,581

Better Care Fund Programme 2018/19	Commissioned by Enfield CCG £000	Commissioned by LB Enfield £000	Total £000
Better Care Fund	9,900	3,900	13,800
Protection of ASC	0	6,300	6,300
Improved Better Care Fund	0	8,200	8,200
Disabilities Facilities Grant	0	3,400	3,400
Total	9,900	21,800	31,700

NOTE 28. Members Allowances

Regulations require the annual publication of members' allowances. Detailed information is available at the Civic Centre and at all public libraries. A summary of this information is shown in the table below. Further details can be found at this link to the [Council Website](#)

	2018/19 £000	2019/20 £000
Basic allowances	665	666
Special responsibility allowances	301	314
Total	966	980

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NOTE 29. Officers' Remuneration

i) Senior Employees' Earnings. Taxable remuneration, expense allowances and employers pension contributions in respect of Senior Employees is detailed below. Officers' names do not need to be declared if their salary is under £150,000.

Senior Employee Designation	Year	Taxable Pay	Performance Related Pay	Pension Contribution	Total
		£	£	£	£
Ian Davies (Chief Executive)	2019/20	195,870	0	0	195,870
	2018/19	191,342	0	0	191,342
Tony Theodoulou Executive Director of People (Note 1)	2019/20	159,801	0	0	159,801
	2018/19	148,327	3,489	0	151,816
Sarah Cary - Executive Director of Place	2019/20	160,092	0	39,703	199,795
	2018/19	135,303	0	33,014	168,317
James Rolfe - Executive Director of Resources (left end September 2018)	2019/20	0	0	0	0
	2018/19	75,188	3,560	0	78,748
Fay Hammond - Executive Director of Resources (Note 2)	2019/20	132,931	0	13,438	146,369
	2018/19	113,621		27,723	141,344
Jeremy Chambers – Director of Law & Governance (Note 3)	2019/20	120,947	1,103	0	122,049
	2018/19	112,871	3,242	0	116,113
Director of Public Health (Note 4)	2019/20	107,717	794	26,910	135,421
	2018/19	99,760	1,816	24,784	126,360
Ray James - Executive Director of Health, Housing & Adult Social Care (External Secondment) (Note 5)	2019/20	156,170	2,542	0	158,712
	2018/19	142,428	9,969	0	152,397

Note 1: The Executive Director of People fills the Statutory roles of Director of Children's Services and Director of Adult Social Services

Note 2: Fay Hammond was Acting Up Executive Director of Resources October 2018 to March 2019, the figures included are for the whole year

Note 3: This is a statutory role

Note 4: This is a statutory role

Note 5: Ray James, The Executive Director of Health and Adult Social Care was seconded to NHS England during 2018/19 (started in October 2017). His actual salary for 2018/19 was £152,397, which was recharged to NHS England (recharge amount was £173,000 including on-costs. For 2019/20 his total salary was £158,712, with £180,000 being recharged to NHS England including on-costs.

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ii) **Other Employee Earnings.** The Council's other employees receiving more than £50,000 remuneration for the year (excluding employer's pension contributions) were paid the following amounts.

Taxable Remuneration Band	2018/19				2019/20			
	Non Schools		Schools		Non Schools		Schools	
	Current	Left during year	Current	Left during year	Current	Left during year	Current	Left during year
£50,000 - £54,999	69	2	149	5	82	4	149	4
£55,000 - £59,999	86	4	67	0	72	3	73	2
£60,000 - £64,999	19	5	40	1	37	1	32	1
£65,000 - £69,999	17	1	28	2	24	2	28	3
£70,000 - £74,999	26	0	14	3	15	2	21	0
£75,000 - £79,999	12	1	21	0	15	1	9	1
£80,000 - £84,999	2	1	6	0	3	3	7	0
£85,000 - £89,999	4	1	6	0	1	0	1	0
£90,000 - £94,999	0	1	7	0	1	1	4	1
£95,000 - £99,999	2	0	3	1	2	0	7	0
£100,000 - £104,999	3	0	1	0	1	0	0	0
£105,000 - £109,999	2	0	3	1	1	1	2	0
£110,000 - £114,999	0	0	1	0	0	0	2	0
£115,000 - £119,999	1	0	1	0	4	0	0	0
£120,000 - £124,999	1	0	1	0	2	1	0	0
£125,000 - £129,999	0	0	1	0	0	0	0	0
£130,000 - £134,999	0	0	0	0	1	0	0	0
£135,000 - £139,999	0	0	0	1	0	0	0	0
£140,000 - £144,999	0	0	0	0	0	0	0	0
£145,000 - £149,999	0	0	0	0	0	0	0	0
£150,000 - £154,999	0	0	0	0	0	0	0	0
£155,000 - £159,999	0	0	0	0	0	0	0	0
£160,000 - £164,999	0	0	0	0	0	0	0	0
£165,000 - £169,999	0	0	0	0	0	0	0	0
£170,000 - £179,999	0	0	0	0	0	0	0	0
£175,000 - £179,999	0	0	0	0	0	0	0	0
£180,000 - £184,999	0	0	0	0	0	0	0	0
£185,000 - £189,999	0	0	0	0	0	0	0	0
£190,000 - £194,999	0	0	0	0	0	0	0	0
£195,000 - £199,999	0	0	0	0	0	0	0	0
£200,000 - £204,999	0	0	0	0	0	1	0	0
Totals	244	16	349	14	261	20	335	12
Annual Total	623				628			

The above figures include severance payments to staff whose employment was terminated in the financial year. The above numbers exclude remuneration for the most senior officers, details for who are shown on the previous table.

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NOTE 30. External Audit Costs

The fees paid and payable to BDO LLP in respect of their audit of the Statement of Accounts, certification of grant claims and statutory inspections are as follows:

	Fees in Respect of Audit Year	
	2018/19 £'000	2019/20 £'000
Fees payable to the External Auditors with regard to external audit services carried out by the appointed auditor for the year	132	132
Fees payable to the External Auditors for the certification of grant claims and returns for the year	0	0
Fees payable in respect of other services provided by the appointed auditor during the year	56	0
Full Year Audit Cost Total	188	132

NOTE 31. Dedicated Schools' Grant

The Council's expenditure on schools is funded primarily by grant money provided by the Department for Education, the Dedicated Schools Grant (DSG). An element of DSG is recouped by the Department to fund academy schools in the councils' area. DSG is ring fenced and can only be applied to meet expenditure properly included in the schools' budget, as defined in the School Finance (England) Regulations 2011.

The schools budget includes elements for a range of educational services provided by the Council and for the Individual Schools Budget (ISB), which is divided into a budget share for each maintained school. Details of the deployment of DSG receivable for 2018/19 are as follows:

	Total £000	Individual Schools Budget (ISB) £000	Central Expenditure £000
Final DSG for 2019 before Academy Recoupment	334,656		
Academy Figure recouped for 2018/19	(133,030)		
Total DSG after Academy Recoupment 2019/20	201,625		
Plus brought forward from 2018/19	1,094		
Less carry forward to 2020/21 agreed in advance	(412)		
Agreed initial budget distribution 2017/18	202,307	160,840	41,466
In year adjustments	0		
Final budget distribution for 2018/19	202,307	160,840	41,466
Less: Actual Central Expenditure	44,740		44,740
Less: Actual ISB Deployed to Schools	162,460	1,62,460	
Carry forward to 2019/20	(4,482)	(1,620)	(3,274)

Housing Revenue Account

DSG, made under section 14 of the Education Act 2002, has been deployed in accordance with regulations made under sections 45A, 45AA, 47, 48(1) and (2) and 138(7) and paragraph 1(7)(b) of Schedule 14 to the School Standards and Framework Act 1998. Cumulative balances held by schools as at 31 March 2020 were in a £3.2m deficit position (£0.8m surplus position, 31 March 2019).

NOTE 32. Grant Income

Grants, contributions and donations credited to the CIES are as follows:

	2018/19	2019/20
	£000	£000
Credited to Taxation and Non Specific Grant Income		
CIL Income	0	4,656
New Homes Bonus	1,986	1,594
Section 31 Grants	5,410	7,386
Pool Benefit	0	1,347
Discretionary Rate Relief Scheme	239	0
Business Rate Levy Account Surplus	1,120	0
Housing Benefit Administration Grant	1,561	1,575
Council Tax Administration Grant & Other Grants	713	929
Specific Corporate Grants	11,029	17,487
Revenue Support Grant	0	0
General Government Grants	11,029	17,487
Capital Grants and Contributions	36,400	71,271
Total Grants and Contributions	47,429	88,758

	2018/19	2019/20
	£000	£000
Service Specific Grants		
Housing Benefits Subsidy	295,277	264,615
Dedicated Schools Grant	223,867	200,222
Pupil Premium Grant	11,851	17,941
Education Funding Agency- Learning & Skills Grant	11,593	10,604
Public Health Grant	16,828	16,384
Discretionary Housing Payments	2,144	2,537
Unaccompanied Asylum Seeker Support Grant	2,293	3,412
Flexible Homelessness Support Grant	8,453	7,163
COVID-19 Funding	0	8,827
Other Grants	31,557	41,043
General Government Grants	603,863	572,748

Note: Excludes PFI Grants which are recognised as General Government Grants in the CIES but as Departmental Grants in the Segmental Analysis.

The Council has received several grants, contributions and donations that have yet to be recognised as income as they have conditions outstanding as at 31 March. The balance as at 31 March 2020 was £4.2m (£9.7m 31 March 2019).

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NOTE 33. Related Parties

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority. The Council's Statement of Accounts is freely available to all Related Parties via the Council's offices and its website.

Central Government

Central Government has effective control over the general operations of the Council – it is responsible for providing the statutory framework, within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. council tax bills, housing benefits). The principal grants received from Central Government are set out in Note 32.

Other Public Bodies

The Council operates a pooled budget arrangement with NHS Enfield for the administration of an Integrated Communities Equipment Service and a Learning Disabilities Pool and a Drug Alcohol Action Team - details of which are set out in Note 27.

Members and Officers

Council Members and senior staff are required to make declarations of interest concerning third party transactions, both in the form of an annual statement and by disclosing interests at Cabinet and other Council Meetings.

For financial year 2019/20 several members and senior officers declared they had interests with Local Voluntary Bodies, Charities, schools and other organisations. Transactions between the Council and the vast majority of these organisations were not materially significant and in all cases the member or officer was not in a position to control or direct them. Details of these interests are recorded in the Register of Members Interests which is open to public inspection. The following Members declared interests with the following organisations with whom there was economic activity in the year.

Organisation	Members / Officers Declaring an Interest	Payments made by LBE to Organisation in 2018-19	Payments made by LBE to Organisation in 2019-20
Cyprian Care Ltd	Cllr Ahmet Oykenner was a Director of Cyprian Care Ltd until September 2019, who provide Home Care Services in Enfield as well as other London Boroughs	Payment for Services of £0.9m	Payment for Services of £0.6m

Housing Revenue Account

Entities Controlled or Significantly Influenced by the Authority

Wholly Owned Subsidiaries of the Council

Lee Valley Heating Network (LVHN)

In 2011, the Council set up New River Services Ltd with the Board made up of Councillors and Senior Officers. The Company provides a legal platform to enable the Council to trade its services with other public bodies on a commercial basis. The Company was renamed Lea Valley Heat Network Ltd in June 2013 and is also known as Energetik. The Company began trading in 2016/17. During 2019/20, the Management Board included Councillors Doug Taylor and Officer Ian Davis (Chief Executive). As at 31 March 2020 the Council made net loan advances to LVHN of £2.6m and had outstanding loan advances of £11.5m. The company also had accrued interest of £0.1m outstanding on loan balances as at 31 March 2020 and is included on the Council's balance sheet within the current assets value.

Housing Gateway Limited (HGL)

HGL was formed in March 2014 with the purpose of acquiring properties to increase the availability of value for money social housing for Enfield residents and to discharge its statutory duties for homelessness. HGL commenced trading in financial year 2014/15. During 2019/20 the Management Board included Councillor Tim Leaver and Officers Jayne Middleton-Albooye (Head of Legal Services) and Joanne Drew (Director of Housing & Regeneration). As at 31 March 2020 the Council made net loan advances to HGL of £4.5m and had outstanding loan advances of £118.4m. The company also had accrued interest of £1.0m outstanding on loan balances as at 31 March 2020 and is included on the Council's balance sheet within the current assets value.

Enfield Innovations Limited (EIL)

In 2015 Members approved the creation of EIL – a Special Purpose Vehicle to develop, own and manage property as part of a wider strategy to increase the supply of value for money quality accommodation for Enfield Residents. EIL falls within the Group Boundary. During 2019/20, the Management Board included Councillor Sabri Ozaydin, and Officer Mark Bradbury (Director of Property & Economy) and Matt Bowmer (Interim Director of Finance). As at 31 March 2020 the Council received net loan repayments from EIL of £8.6m and had outstanding loan advances of £3.7m. The advances to EIL are treated as a short-term investment that is held at amortised cost on the Council's balance sheet.

Independence and Wellbeing Enfield (IWE) Ltd

IWE commenced trading in September 2016 with the purpose of providing Adult Social Care Services for the people of Enfield. The Management Board included Councillor Hassan Yusuf and Officers Marc Gadsby (Managing Director), Monamie Millat (Commercial Director) and Jon Newton (Director).

Enfotec Ltd

In March 2017 the Council Registered Enfotec Ltd. The Company is dormant with no financial activity but is intended to be used in the future as an ICT trading platform. The Enfotec Ltd Board includes Councillors Ayfer Orhan, Dino Lemonides, and Achilleas Georgiou. There was no Council officer present on the Board as at 31 March 2020 as the previous appointed officer (James Rolfe) had left his role at the Council during the year. The Council is currently going through a governance process of winding the company up and is not legally required to appoint a new officer.

Housing Revenue Account

Joint Venture

Montagu 406 Regeneration LLP

The Council has entered into a 50:50 Joint Venture with Henry Boot Construction Ltd to redevelop the Montague Industrial Estate. Montague 406 Regeneration LLP was incorporated on the 1 February 2018 and the Joint Special Purpose Vehicle agreement signed on 22 February 2018.

Associates

Enfield Norse Limited

The Authority owns 40% of the shares in Enfield Norse Limited – the Trading Arm of Norfolk County Council. The Company provides building cleaning services.

During financial year 2019/20 the Authority did not receive dividend income from Enfield Norse. As at 31 March 2020 the Management Board included Councillor Charith Gunawardena and Officer Doug Wilkinson (Director of Environment and Operational Services).

Red Lion Homes' (RLH)

At the time of writing the RLH is not operational.

Housing Revenue Account

NOTE 34. Capital Expenditure and Capital Financing

The following analyses in year capital expenditure and how it has been financed.

	Restated 2018/19 £000	2019/20 £000
Opening Capital Financing Requirement	889,100	964,674
Capital Investment		
Property, Plant and Equipment	149,900	56,843
Investment Properties	0	0
Intangible Assets	3,000	1,436
Assets Held for Sale	0	0
Long Term Investment	7,800	0
Revenue Expenditure Funded from Capital Under Statute	33,000	0
Surplus Assets	0	79
Assets Under Construction	0	106,753
Companies Investment	7,400	7,537
Total Capital Investment	201,100	172,649
Sources of Finance		
Capital Receipts	(19,100)	(4,661)
Government Grants and Contributions	(40,700)	(30,541)
HRA Major Repairs Reserve	(27,300)	0
Direct Revenue Contributions	(31,000)	0
Minimum Revenue Provision	(4,100)	(8,152)
Repayment of Loans	(1,082)	(1,137)
Decrease in PFI Contract Liabilities	(3,100)	(3,190)
Adjustment for impairment of LVHN loan re-categorised as a revenue loan	(856)	1,473
Total Sources of Finance	(125,526)	(46,207)
Closing Capital Financing Requirement	964,674	1,091,115
Increase in underlying need to borrow	75,574	126,441
Increase in Capital Financing Requirement	75,574	126,441

NOTE 35. Operating Leases

The Council derives economic benefit from occupying premises it does not own but rents under agreements in the form of operating leases, with typical lives of between 5 to 15 years.

The future lease payments due to be paid under these leases in future years are:

	31 March 2019 £000	31 March 2020 £000
Not later than one year	943	819
Later than one year and not later than five years	2,951	2,806
Later than five years	18,994	18,320
Total	22,889	21,945

Housing Revenue Account

The Council does not have any leases in which, under its accounting policy, are recognised as finance leases.

The Council also rents out land and buildings it owns to third parties in the form of operating leases. Under its investment property portfolio, the Council has over 800 operating leases of varying lease periods. These include industrial and retail properties, green belt agricultural tenancies and other recreational and commercial buildings. Rent receivable in 2019-20 was £9.0m (£9.0m in 2018-19). The table below sets out the future income profile arising from the most significant of these leases. Projected receipts assume that rent will continue at the current levels, which does not take account of the fact there will be future rent reviews, and where rent is partially based on the performance of the lessee, it is assumed that rental income will continue at the current level.

	31 March 2019 £000	31 March 2020 £000
Amount due not later than one year	4,100	4,496
Amount due between one and five years	14,100	16,197
Later than five years	51,800	66,678
Total	70,000	87,371

Future income arising from property let out under finance lease arrangements is not materially significant.

NOTE 36. Private Finance Initiative (PFI) Contracts

The Council has the following obligations arising from three PFI schemes. In each case, the Council specifies the minimum standards for the services and the assets to be provided by the contractor and has the right to make deductions from the fees payable should those standards not be achieved.

The assets will be transferred to the Council at the end of each contract for nil consideration and are therefore recognised on the Council's Balance Sheet; movements in their value in the year are detailed in the analysis of movement in property, plant and equipment in Note 12. The Council makes agreed fixed payments each year which may be increased by inflation or reduced if the contractor fails to meet availability or performance standards in any year. Payments remaining to be made under each PFI contract as at 31 March 2020 are shown below.

Street Lighting Services

Period	Payment for Services £000	Reimbursement of Capital Expenditure £000	Interest £000	Total £000
Within one year	1,989	1,136	620	3,745
Two - five years	8,598	4,370	1,938	14,906
six - 10 years	12,274	5,580	1,173	19,027
11 - 15 years	2,884	1,334	65	4,283
Total	25,744	12,420	3,796	41,961

Housing Revenue Account

The carrying value of the Street Lighting scheme assets at 31 March 2019 was £16.2m (£14.2m as at 31 March 2020)

Outstanding Liability for Reimbursement of Capital Expenditure	2018/19 £000	2019/20 £000
Balance Outstanding 1 st April	(14,800)	(13,500)
Payments During the Year	1,300	1,132
Balance Outstanding 31st March	(13,500)	(12,368)

Education – Provision of Highlands Secondary School

Period	Payment for Services £000	Reimbursement of Capital Expenditure £000	Interest £000	Total £000
Within one year	798	992	758	2,548
Two - five years	3,384	5,537	1,832	10,753
six - 10 years	463	828	85	1,377
Total	4,645	7,356	2,676	14,678

The carrying value of assets held at 31 March 2020 was £32.1m (£36.0m as at 31 March 2019).

Outstanding Liability for Reimbursement of Capital Expenditure	2018/19 £000	2019/20 £000
Balance Outstanding 1 st April	(9,100)	(8,200)
Payments During the Year	900	865
Balance Outstanding 31st March	(8,200)	(7,335)

Education – Provision of Starksfield Primary School and Refurbishment of Tottenham Primary and Lea Valley Secondary Schools

Period	Payment for Services £000	Reimbursement of Capital Expenditure £000	Interest £000	Total £000
Within one year	2,014	1,308	1,741	5,063
Two - five years	8,756	6,346	5,558	20,660
six - 10 years	11,040	9,920	2,916	23,876
11 - 15 years	0	0	0	0
Total	21,810	17,575	10,215	49,600

The carrying value of assets held at 31 March 2020 was £12.1m (£8.8m as at 31 March 2019). The reason for this movement is due to one of the schools, Lea Valley Secondary converting to academy during the year (£33.7m valuation in 2017/18).

Housing Revenue Account

Outstanding Liability for Reimbursement of Capital Expenditure	2018/19 £000	2019/20 £000
Balance Outstanding 1 st April	(19,800)	(18,800)
Payments During the Year	1,000	1,193
Balance Outstanding 31 st March	(18,800)	(17,607)

NOTE 37. Expected Credit Losses on Financial Assets and Movements in Fair Value **Expected Credit Losses**

The 2018 CIPFA Code of Practice adopted IFRS9, the new financial instrument standard. Under IFRS9, the basis for recognising impairment loss allowances on financial instrument assets has changed from the incurred losses model to the expected losses model.

- Incurred losses (IAS 39) – an impairment loss was provided for in relation to a financial asset if, and only if, there was objective evidence of impairment as a result of a past event that occurred subsequent to the initial recognition of the asset. Examples of such evidence would include significant financial difficulty of the debtor or a breach of contract including a default on interest or principal payments.
- Expected losses (IFRS 9) – an impairment loss is provided for the present value of the difference between the cash flows that the authority is contracted to receive in relation to each financial asset and the cash that it expects to actually receive, taking into account the risks that defaults might occur over the remaining term.

This means the Council has to take a forward, prospective look at the likelihood of repayment default and, if material, recognise by way of a provision before any impairment event has actually taken place. Whilst this has always been done for trade debtors, from 2018/19 the expected credit loss model now applies to all of the Council's financial instrument assets, with the following exceptions:

- Central Government Bodies
- Other Local Authorities
- NHS Organisations
- Council Tax Debtors
- Business Rate Debtors
- Housing Benefit Related Overpayment Arrears

The Council's policy is to assess all financial instrument assets within the scope of IFRS9 for expected credit loss. Consistent with this policy the Council has calculated the expected credit loss on the following financial instrument asset types

- a) Non-Housing Trade Debtors / Accounts Receivable
- b) Housing Related Rent Arrears
- c) Loans to Subsidiary Companies

As types a) to b) have shared risk characteristics, the lifetime expected credit loss is based on a practical expedient which uses historic payment information to arrive at provision matrices; further consideration has been given to macro-economic factors that may impact on trend data and this has been found to be negligible. It is calculated based on historic collection rates.

As loans to subsidiary companies have individual risk characteristics separate expected credit losses are calculated for each using a weighted average of various scenarios. The expected credit losses recognised are calculated by determining the difference between:

Housing Revenue Account

- the net present value of the contractual cash flows (principal and interest) that are due to the authority in accordance with the instrument's contract, discounted at the original effective interest rate for the instrument, and
- the net present value of the cash flows that the authority expects to receive, discounted at the original effective interest rate for the instrument

As wholly owned subsidiaries, the Council holds collateral in that it owns the companies' assets and can direct its operations. Upon review, expected credit losses on all other financial instrument assets within the scope of IFRS9 were judged to be immaterial.

Movement in Fair Value

The loans to LVHN have been valued at Fair Value through profit and loss by an external expert and are noted in Note 15.

NOTE 38. Termination Benefits and Exit Packages

Termination benefits are employee benefits payable as a result of the Council's decision to terminate an employee's employment before the normal retirement date or an employee's decision to accept voluntary redundancy in exchange for those benefits.

If an employee is aged 55 or over and is a member of the pension scheme they are entitled to receive their occupational pension at the point at which their employment was terminated. This gives rise to an extra strain on the Pension Fund, the cost of which is reimbursed from the General Fund or HRA. Redundancy payments and the pension strain effect are the key components of the cost of exit packages.

The number and cost of exit packages in 2019/20 and 2018/19 were as follows:

Exit Package Cost Band	Number of Redundancies		Number of Other Departures		Total Number of Exit Packages by Band		Total Cost of Exit Packages by Band	
	2019/20	2018/19	2019/20	2018/19	2019/20	2018/19	2019/20	2018/19
	£000	£000	£000	£000	£000	£000	£000	£000
£0 - £20,000	46	110	20	29	66	139	404	918
£20,000 - £40,000	6	23	2	5	8	28	265	798
£40,000 - £60,000	2	4	1	3	3	7	142	305
£60,000 - £80,000	0	3	0	1	0	4	0	270
£80,000 - £100,000	2	1	0	0	2	1	175	98
£100,000 - £150,000	1	2	0	0	1	2	100	211
Over £150,000	0	1	0	0	0	1	0	295
Total	57	144	23	38	80	182	1,086	2,895

In addition to the 80 terminations in 2019/20 totalling £1,085,568 there were 10 redundancies which occurred in previous years where capital early retirement costs were finalised and paid in 2019/20. These costs amounted to £84,000.

NOTE 39. Pension Schemes Accounted For As Defined Contribution Schemes

Teachers

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by Teachers' Pensions on behalf of the Department for Education. The Scheme provides teachers with specified benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded, and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The Council is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of the Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2019/20 employer contributions of £13.7m were paid to the Teacher's Pension Scheme (£14.4m paid in 2018/19). The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teacher's scheme. These costs are accounted for on a defined benefit basis and detailed in Note 40 below.

Former NHS Employees

On 1 April 2013 public health staff and services were transferred from Primary Care Trusts (PCTs) to local authorities. To discharge their new public health responsibilities, local authorities were provided with a ring-fenced public health grant. Under the new arrangements for public health, staff performing public health functions who were compulsorily transferred from the PCTs to local authorities and who had access to the NHS Pension Scheme on 31 March 2013 retained access to that Scheme on transfer at 1 April 2013. The NHS pension scheme is an unfunded, multi-employer defined benefit scheme. In the NHS, the scheme is accounted for as if it were a defined contribution scheme. Therefore, it is not possible to identify the underlying scheme assets and liabilities for those staff who were transferred from the PCTs to the Council in April 2013. Given this, the Council has decided to follow the recommendation from CIPFA's Local Authority Accounting Panel and to account for the NHS pension scheme on a defined contribution basis. In 2019/20 the Council's employer contributions to the NHS Pension Scheme were £21,769.

NOTE 40. Defined Benefit Pension Schemes

As part of the terms and conditions of employment of its officers, the Council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement. The Council participates in two post-employment schemes:

- The Local Government Pension Scheme (LGPS) administered locally by the London Borough of Enfield. This is a funded defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.

Housing Revenue Account

- Arrangements for the award of discretionary post-retirement benefits upon early retirement. This is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. As there are no investment assets built up to meet these liabilities, at the point of early retirement a cash transfer is made from the General Fund to the Pension Fund to cover this shortfall. This transfer is real expenditure to the General Fund and is normally financed from a revenue reserve.

The pension scheme is operated under the regulatory framework for the LGPS and the governance of the scheme is the responsibility of the Pension, Policy and Investment Committee of the Council. Policy is determined in accordance with the Pensions Fund Regulations, and the investment managers of the fund are appointed by the committee.

The principal risks to the authority of the scheme are the longevity of assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund and HRA the amounts required by statute.

It is important to recognise that the Pension Liability is an estimate of the future liabilities, not an exact calculation. The return on the Pension Fund, the longevity and other assumptions detailed in the sensitivity mean that the cashflows are uncertain, both in their amount and their timing.

NOTE 41. Pension Liability

Under IAS19, the relevant Accounting Standard for Employee Benefits, the Council recognises the cost of retirement benefits in the CIES when they are earned by employees, rather than when the benefits are eventually paid as pensions. All IAS19 entries are notional and not represented by any cash flows. However, the charge that is required to be made against council tax is based on employer pension contributions – which is a cash movement, so the real cost of post-employment/retirement benefits under IAS19 is reversed out of the General Fund via the MiRS.

Housing Revenue Account

	2019/20			2018/19		
	Scheme Assets	Pensions Obligations	Net Pensions Liability	Scheme Assets	Pensions Obligations	Net Pensions Liability
	£'000s	£'000s	£'000s	£'000s	£'000s	£'000s
Opening Balance at 1 April	1,092,312	(1,675,631)	(583,319)	1,018,925	(1,574,050)	(555,125)
Current Service Cost		(46,760)	(46,760)		(38,192)	(38,192)
Past Service cost and gains/losses on curtailments		(606)	(606)		(37,700)	(37,700)
Interest Income and Expense	26,179	(39,776)	(13,597)	26,480	(40,482)	(14,002)
Admin Expense						
Remeasurements						
• Return on Plan Assets	(142,309)	122,905	(19,404)	48,473	(2,697)	45,776
• Actuarial Gains and Losses arising from changes in demographic assumptions		59,902	59,902		67,022	67,022
• Actuarial Gains and Losses from changes in Financial Assumptions		(220,263)	(220,263)		(84,368)	(84,368)
Changes in the effect of the Asset Ceiling						
Contributions						
• The Council	34,238		34,238	33,270		33,270
• Employees	8,178	(8,178)	0	7,850	(7,850)	0
Payments						
• Retirement Grants and Pensions	(46,328)	46,328	0	(42,686)	42,686	0
• Settlements			0			0
• Effects of business combinations and disposals			0			0
Closing Balance at 31 March	972,270	(1,762,079)	(789,809)	1,092,312	(1,675,631)	(583,319)

Composition of Scheme Assets

Scheme Asset Type	31 March 2020			As at 31 March 2019
	Quoted	Unquoted	Total	
Equity Investments	40.5%	5.5%	46.0%	44.3%
Property	19.1%	0.0%	19.1%	6.8%
Government Bonds	7.1%	0.0%	7.1%	13.6%
Corporate Bonds	14.5%	0.0%	14.5%	14.6%
Cash	3.7%	0.0%	3.7%	5.0%
Other Assets	9.6%	0.0%	9.6%	15.7%
Total	94.5%	5.5%	100.0%	100.0%

Housing Revenue Account

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc.

Both the LGPS and discretionary benefits liabilities have been assessed by AON Hewitt Limited, an independent firm of actuaries, with estimates based on the latest full valuation of the scheme as at 31 March 2019. The principal assumptions used by the actuary are shown in the table below.

Mortality Assumptions:	2018/19	2019/20
Future lifetime for Males		
Member aged 65 at accounting date	23.7	22.4
Member aged 45 at accounting date	25.3	23.0
Future lifetime for Females		
Member aged 65 at accounting date	26.1	24.3
Member aged 45 at accounting date	27.8	25.0
Economic Assumptions:		
Discount Rate	2.4%	1.7%
RPI Inflation	3.3%	3.2%
CPI Inflation	2.2%	2.1%
Rate of increase to pensions	2.2%	2.1%
Rate of general increase in salaries	3.7%	3.6%

Sensitivity Analysis

Impact on the Defined Benefit Obligation	Increase in Assumption £000	Decrease in Assumption £000
Discount Rate (increase or decrease by 0.1%)	32,900	(33,544)
Rate of increase in salaries (increase or decrease by 0.1%)	(5,111)	5,067
Rate of increase in pensions (increase or decrease by 0.1%)	(28,449)	27,877
Longevity (increase or decrease by 1 year)	(60,142)	(61,169)

The above sensitivity analysis identifies that a 0.1% increase in the Discount Rate assumption, will result in the reported Pension liability of £32.9m. Whereas a 0.1% increase in either the salaries, pension payment or longevity assumptions will result in an increase in the reported Pension Liability as detailed in the table above.

Expected employer contributions for funded benefits and unfunded LGPS benefits in 2019/20 are £30.7m and £1.8m respectively. The duration of the liabilities for the funded LGPS benefits are 19.4 years.

Housing Revenue Account

NOTE 42. Intangible Assets

	2018/19	2019/20
	£000	£000
Balances at 1st April		
Gross carrying amounts	30,428	33,937
Accumulated amortisation	(1,142)	(7,228)
Net carrying amount at 1st April	29,286	26,709
Reclassification		3,027
Additions	3,509	1,436
Amortisation for the period	(6,086)	(7,680)
Net carrying amount at 31 March	26,709	23,493
Comprising:		
Gross carrying amounts	33,937	38,401
Accumulated amortisation	(7,228)	(14,908)
	26,709	23,493

NOTE 43. Prior Period Adjustments (LBE Single Entity Accounts)

The 2018/19 equity or net assets of the organisation has been restated downwards by £102m due to:

- Property, Plant & Equipment (PPE) was restated downwards by £142m
- Investment Properties were restated upwards by £41m and Heritage Assets by £1m as they were reclassified from Property, Plant & Equipment.
- A Loan of £2.5m was misclassified as a Grant.

The overall impact was a £114m reduction in the Capital Adjustment account and a £12m increase in the Revaluation Reserve. The largest single reason for the revaluation downwards relates to overstated Useful Economic Lives in Infrastructure Assets.

2018/19 Asset Restatement

Categories	Previously Reported £'000s	Restated £'000s	Difference £'000s
Council Dwellings	681,700	672,691	(9,009)
Other Land & Buildings	588,700	580,124	(8,576)
Plant, Vehicles & Equipment	20,100	16,302	(3,798)
Infrastructure Assets	254,100	181,418	(72,682)
Community Assets	64,800	59,490	(5,310)
Surplus Assets	218,600	202,026	(16,574)
Assets Under Construction	103,600	77,197	(26,403)
PPE Sub Total	1,931,600	1,789,248	(142,352)
Heritage Assets	3,600	5,031	1,431
Investment Properties	128,900	170,034	41,134
Intangible Assets	27,100	26,709	(391)
Total	2,091,200	1,991,022	(100,178)

Housing Revenue Account

Housing Revenue Account

The Housing Revenue Account (HRA) deals with the provision, maintenance and sales of council houses and flats. The HRA Income and Expenditure Statement shows the economic cost of providing housing services in accordance with generally accepted accounting practice rather than the amount to be funded from rents and government grants.

Housing Revenue Account Income and Expenditure Statement

There is a statutory requirement to keep the HRA separate from other housing activities in accordance with Part VI and Schedule 4 of the Local Government and Housing Act 1989. Schedule 4 of the 1989 Act prescribes all the income and expenditure items that are to be included in the Housing Revenue Account. In addition, there is a requirement not to allow cross-subsidy to or from, the General Fund. The statement below reconciles the movement of the HRA balance to the (surplus)/deficit on the HRA Income and Expenditure Statement.

	Notes	Restated 2018/19 £000	2019/20 £000
Income			
Dwelling rents (gross)		(52,600)	(53,820)
Non-dwelling rents (gross)		(600)	(3,009)
Charges for services and facilities		(15,000)	(32,871)
Contributions towards expenditure		(1,900)	(24)
Total Income		(70,100)	(89,725)
Expenditure			
Repairs and maintenance	4	12,200	11,580
Supervision and management		38,213	41,268
Rents, rates, taxes and other charges		700	2,396
Depreciation	6	10,637	10,722
Revaluation		10,637	48,407
Revenue Expenditure Funded from Capital Under Statute	6	0	2,200
Movement in the allowance for bad debts	9	300	(510)
Total Expenditure		72,687	116,064
Net Expenditure or Income of HRA Services as included in the Whole Authority Comprehensive Income and Expenditure Statement		2,587	26,339
Exceptional increase in pension obligations		0	0
HRA services' share of Corporate & Democratic Core		300	134
Net Cost of HRA Services		2,887	26,473
HRA share of the operating income and expenditure included in the Comprehensive Income and Expenditure Statement:			
(Gain) or loss on sale of HRA non-current assets		(6,700)	(9,727)
Interest payable and similar charges		8,200	8,244
Interest and Investment income		(200)	(201)
Income and expenditure and changes in fair value of Investment Properties	7	(1,700)	(44)
Pensions interest cost and expected return on pension assets	8	500	0
Capital grants and contributions receivable		(100)	(12,607)
Other Operating Expenditure		1,400	0
(Surplus)/ Deficit for The Year on HRA Services		4,287	12,136

Housing Revenue Account

Statement of Movement on the Housing Revenue Account	Notes	Restated 2018/19 £000	2019/20 £000
Surplus or (deficit) for the year on the HRA Income and Expenditure Statement		4,287	12,136
Adjustments between Accounting and Funding Basis under Statute		(810)	(3,009)
Net Increase or (Decrease) before transfers or from reserves		3,477	(10,159)
Transfers to/(from) earmarked reserves		(1,400)	10,159
Balance on the HRA at the end of the previous period		(6,700)	(4,623)
Increase or (decrease) in-year on the HRA Balance		2,077	(4,623)
Balance on the HRA at the end of the reporting period		(4,623)	(4,623)
Difference between interest payable and similar charges including amortisation of premiums and discounts			
(Gain) or loss on sale of HRA non-current assets		(6,700)	(14,746)
HRA Share of Contributions to/ (from) Pensions Reserve		(997)	(997)
Transfers to/(from) the Capital Adjustment Account		14,300	15,962
Difference between any other items of income and expenditure determined in accordance with the Code and determined in accordance with statutory HRA requirements		(1,239)	9,584
(Surplus)/ Deficit for The Year on HRA Services		(810)	(22,296)

1. Housing Stock

The Council was responsible for managing a Housing Revenue Account stock of 10,353 properties at 31st March 2020 compared with a total of 10,302 properties at 31st March 2019. An analysis of the types of homes is shown below. The Council is also a freeholder of 4,831 leased homes that were previously sold to tenants under the right-to-buy legislation.

	31 March 2019 Number of Properties	31 March 2020 Number of Properties
Houses and bungalows	3,037	3045
Bungalows	110	110
Maisonettes	1,469	1466
Flats	5,686	5,732
Total Housing stock	10,302	10,353

Housing Revenue Account

2. Stock Valuation

The open market value of the council's dwellings was £2.588bn at 31 March 2020. The difference between this value and the existing use value £647.07m at 31 March 2020 represents the economic cost to Government of providing council housing at less than market rents. The social housing valuation is arrived at by applying an adjustment factor provided by the MHCLG to the market value of the stock.

3 Major Repairs Reserve

The Major Repairs Allowance represents the estimated long-term average amount of capital spending required to maintain the housing stock in its current condition. Any unapplied balance of the allowance may be carried forward into the following year in a ring-fenced reserve which can only be used to fund capital expenditure on council dwellings. This year the full balance was applied to fund the major repairs capital expenditure.

	2018/19	2019/20
	£000	£000
Balance at 1 April	(13,000)	0
Transfer in at depreciation for operational assets	(14,300)	(10,722)
Voluntary Transfer		(5,240)
Amount applied in the funding of expenditure on council dwellings during year	27,300	0
Balance at 31 March	0	(15,962)

4. Repairs & Maintenance

The balance forms part of the Council's earmarked reserves as set out in Note 11 to the Core Financial Statements.

	2018/19	2019/20
	£000	£000
Balance brought forward	(9,400)	(11,077)
Expenditure for the year	12,200	14,478
Contribution to the Repairs Fund	(13,877)	(14,799)
Balance carried forward	(11,077)	(11,398)

Housing Revenue Account

5. HRA Assets

	1st April 2019 £m's	Acquisitions and Transfers £000	Disposals £000	Depreciation £000	Net Revaluation £000	31st March 2020 £000
Operational Assets						
Council Dwellings	672,691	56,537	(2,505)	(10,722)	(68,926)	647,075
Other Land and Buildings	42,122			(457)		41,665
Total Property, Plant & Equipment	714,813	56,537	(2,505)	(457)	(79,648)	688,741
Aerial Sites	22,381				18	22,399
Shops and Commercial	28,354				(62)	28,292
Total Investment Properties	50,735				(44)	50,691
TOTAL	765,548	56,537	(2,505)	(457)	(79,693)	739,431

Capital expenditure in the year amounted to £85m consisting of:

Expenditure on	£000
Works to Stock – General Works	28,310
Leaseholder Buy Backs	23,167
Buying Out Commercial and Residential Interests (Regeneration Projects)	33,842
Total	85,320
Funded by	
Capital Grants and Contributions	13,141
Capital Receipts	4,549
Prudential Borrowing	67,630
Total	85,320

6. Depreciation and Impairment

	2019/20 £000
Depreciation	(10,722)
Council Dwellings	(457)
Other Land and Buildings	
Impairment and Downward Valuation	(68,926)
Council Dwellings	
Other Land and Buildings	
Surplus Properties	(12,575)
REFCUS	(92,680)
Total Capital Charges	(10,722)

Housing Revenue Account

7. Investment Properties

	2018/19	2019/20
	£000	£000
Rental Income from Investment Properties	(2,300)	(2,300)
Direct Operating Expenses arising from Investment Property	200	200
Net (gain)/loss from fair value adjustments	400	(44)
Net (Gain) / Loss	(1,700)	(2,044)

8. Contribution from Pensions Reserve

The HRA income and expenditure has been charged, as have other services, with the additional pension cost as required under the relevant accounting standard (IAS19). The impact of this has then been reversed out through the Movement on the Housing Revenue Account Statement. For overall details of the pension liability across the whole Council please refer to Note 40 of the main statement.

9. Rent Arrears and Impairment Of Debts

Council tenants' rent arrears as at the 31st March 2019 were £3.5m compared to £3.9m at the 31st March 2018. The provision for impairment of debts was £1.5m (2017/18 £2m) and £0.7m (2017/18 £0.5m) was written off during the year.

In 2018/19 a contribution to the Impairment of debt of £0.3m was included in this balance (£0.5m 2017/18).

Collection Fund

Collection Fund

This account represents the transactions of the Collection Fund, a statutory fund separate from the General Fund of the Council. This fund accounts independently for the income relating to Council Tax and Business Rates on behalf of those bodies (including the Council's own General Fund) for whom the income is raised. The costs of administering collection are accounted for in the General Fund.

Income and Expenditure Account	Note	2018/19			2019/20		
		Council Tax £000	Business Rates £000	Total £000	Council Tax £000	Business Rates £000	Total £000
Income							
Council taxpayers	1	(152,900)		(152,900)	(161,579)		(161,579)
Business ratepayers	2		(115,400)	(115,400)		(113,068)	(113,068)
Transitional Protection Payment			500	500		1,031	1,031
Business Rate Supplement	3		(3,300)	(3,300)		(2,836)	(2,836)
		(152,900)	(118,200)	(271,100)			
Expenditure							
Council Tax Precepts and demands:							
London Borough of Enfield demand		121,100		121,100	127,311		127,311
London Borough of Enfield surplus		4,100		4,100	2,484		2,484
Greater London Authority precept		28,200		28,200	31,113		31,113
Greater London Authority surplus		900		900	580		580
Business Rates Retention:							
Central Government			900	900		26,205	26,205
Greater London Authority			40,000	40,000		28,538	28,538
London Borough of Enfield			72,400	72,400		52,794	52,794
Cost of collection allowance			300	300		325	325
GLA Business Rate Supplement							
Payment to GLA			3,300	3,300		2,836	2,836
Bad and Doubtful Debts:							
Council Tax		1,900		1,900	5,348		5,348
Business Rates			1,100	1,100		99	99
Provision for Business Rate Appeals			2,300	2,300		(3,117)	(3,117)
		156,200	120,300	276,500			
Deficit / (Surplus) for the Year		3,300	2,100	5,400	5,257	(7,193)	(1,936)
Collection Fund Balances							
Balance brought forward at 1 April		(5,600)	5,344	(300)	(2,300)	7,444	5,144
(Surplus) / Deficit for year		3,300	2,100	5,400	5,257	(7,193)	(1,936)
Balance Carried Forward at 31 March	3	(2,300)	7,444	5,100	2,957	251	3,208
Allocated to:							
London Borough of Enfield		(1,870)	2,806	900	2,354	529	2,883
Greater London Authority		(430)	2,738	2,300	603	298	901
Government		0	1,900	1,900		(576)	(576)
Balance Carried Forward at 31 March	3	(2,300)	7,444	5,100	2,957	251	3,208

Collection Fund

1. Council Tax

Council Tax income derives from charges raised according to the value of residential properties, which have been classified into 8 valuation bands estimated at 1 April 1991 values for this specific purpose. Individual charges are calculated by estimating the amount of income that the Council and its preceptors take from the Collection Fund for the forthcoming year and dividing this by the council tax base. This tax base represents the total number of properties in each band, adjusted by a proportion to convert the number to a Band D equivalent and adjusted for discounts and estimated non-collectibles. The tax base calculation for 2019/20 is as follows:

Band	Chargeable properties adjusted for discounts	Band D equivalent adjusted for estimated non-collection
A	2,613	1,753
B	6,390	4,927
C	22,811	19,936
D	27,580	27,093
E	17,487	20,995
F	8,263	11,715
G	5,469	8,957
H	858	1,698
	91,472	97,074

This basic amount of Council Tax for a Band D property, £1,631.99 including the GLA precept is multiplied by the proportion specified for the particular band to give an individual amount due.

Analysis of Council Tax Impairment of debt

Council Tax Bad Debt Provision	2018/19 £000	2019/20 £000
Council Tax Provision for Impairment of debt brought forward	(8,000)	(7,422)
Amount written off	2,400	2,322
Contribution to Provision for Impairment of debt	(1,822)	(5,319)
Council Tax Bad Debt Provision	(7,422)	(10,419)

The figures above show the total Council Tax impairment of debt reflecting both the GLA precept and Enfield elements of the provision. Note 17 (Debtors and Payments in Advance) shows the Enfield proportion of the Impairment of debt only.

Collection Fund

1. Business Rates

Business rates are organised on a national basis and re-valued periodically by the Valuation Office Agency. In 2019/20 the Government specified an amount of 49.9p for small businesses who qualify for rate relief and 51.2p for all other businesses. Local businesses pay rates calculated by multiplying their rateable value by these amounts. The Council is responsible for collecting rates due from the ratepayers in its area. In previous years the total amount due, less specific allowances, were paid into the National Pool which was then redistributed back to councils based on the Government's formula grant allocations.

For 2019/20, a 75% Business Rates retention scheme was in place. Enfield retains 48% of the total collectable rates due. The remaining 27% is distributed to the Greater London Authority. These shares were estimated at the start of 2019/20 and paid to each body and charged to the Collection Fund. Variations between the estimated and actual income will create a surplus or deficit which is repaid or recovered from each body in the following year.

In addition, authorities must meet the cost of appeals against the rateable values set by the VOA. This provision is charged and provided for in proportion to the preceptors' shares (total £10.3m⁴ in 2019/20). Provision for appeals is in addition to the provision for bad debts set out below.

Local Business Rates Bad Debt Provision	2018/19	2019/20
	£000	£000
Provision for impairment of debt brought forward	(4,200)	(3,847)
Amount written off	1,500	112
Contribution to Provision for Impairment of debt	(1,147)	(13)
Local Business Rates Bad Debt Provision	(3,847)	(3,748)

The total non-domestic rateable value for the area at the year-end 2019/20 was £276.8m (2018/19 was £279.2m)

Government legislation gives the Greater London Authority the power to levy an additional 2p Business Rate Supplement on London businesses as a contribution to the cost of the Crossrail scheme. As with national business rates, the Council collects the 2p business rates and pays the income over to the GLA. The total amount due for 2019/20 after reliefs and provisions was £2.836m.

⁴ Enfield's share is £4.928m which is shown under the provisions in Note 19.

Group Accounts

For a variety of legal, regulatory and service delivery reasons, local authorities may conduct their activities through other legal entities that fall under their ultimate control. For this reason, the financial statements of the local authority do not necessarily, in themselves, present a full picture of its economic activities or financial position. Because of this, the Code requires a local authority to prepare group accounts if it has a control over one or more other legal entities and its interest in them is material. The aim of the group accounts is to give an overall picture of the extended services and economic activity that is under the control of the local authority.

Note 33 to the Core Financial Statements sets out the entities controlled or significantly influenced by the authority (Page 74 onwards). Having regard to CIPFA's Specific Guidance on assessing which subsidiary companies need to be consolidated, the Council has decided to consolidate all operational subsidiary companies. Accordingly, the prior year comparator figures have been re-stated to include Independence Wellbeing Ltd, Enfield Innovations Ltd and LVHN.

Basis of Consolidation

Each company is 100% owned by the Council (parent body). All companies have been consistently consolidated into the group accounts by line-by-line analysis with intercompany transactions, balances and cash flows eliminated. Further information on the companies is set out in the Related Parties Disclosure. The accounts of the subsidiary companies have been prepared using similar accounting policies, practices and reporting date to that of the reporting authority, including the implications and requirements of IFRS9 (Financial Instruments) and IFRS15 (Revenue from Customer Contracts).

The Council's single entity accounts substantially reflect the substance of the Group for most notes, and so new notes to the Group have only been published where they are materially different.

Prior Year Re-Statement

To aid year on year comparison, the prior year group account figures have had to be re-stated to include Independence Wellbeing Ltd (IWE), Enfield Innovations Ltd (EIL) and Lee Valley Heat Network (LVHN), and to take account of the restatement of the single entity statements of the Council. This has had the following impact on key indicators of Financial Performance and Financial Standing: -

Key Indicator of Financial Performance and Financial Standing	Published	Re-stated	Difference
	2018/19 Accounts £000	amount £000	£000
Group Net Cost of Services	139,100	152,759	13,659
Group Total Comprehensive Expenditure	75,400	78,106	2,706
Group Long Term Assets	2,240,500	2,141,156	(99,344)
Group Total Reserves / Net Worth	791,300	688,656	(102,644)

Group Movement in Reserves Statement

Group Accounts

This statement shows the movement in the year on the different reserves held by the Group, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves (including those of Subsidiary Companies).

2019/20	LBE Useable Reserves	LBE Unusable Reserves	Total Authority Reserves	Usable Reserves of Subsidiaries	Unusable Reserves of Subsidiaries	Total Reserves
	£000	£000	£000	£000	£000	£000
Balance 31 March 2019	(147,692)	(541,426)	(689,118)	(7,245)	7,707	(688,656)
Movement in Reserves during 2019/20:						
Total comprehensive income and expenditure	60,618	199,753	(689,118)	(1,099)	9,076	268,348
Adjustments between accounting basis and funding basis under regulations	(133,187)	133,187	0	0	0	0
(Increase)/decrease in year	(72,569)	332,940	260,371	(1,099)	9,076	268,348
Balance 31 March 2020	(220,261)	(208,485)	(428,746)	(8,344)	9,076	428,014

2018/19	LBE Useable Reserves	LBE Unusable Reserves	Total Authority Reserves	Usable Reserves of Subsidiaries	Unusable Reserves of Subsidiaries	Total Reserves
	£000	£000	£000	£000	£000	£000
Balance 1 April 2018	(165,521)	(602,606)	(768,127)	(6,368)	7,255	(767,240)
Movement in Reserves during 2018/19:						
Total comprehensive income and expenditure	153,662	(74,653)	79,008	(878)	452	78,584
Adjustments between accounting basis and funding basis under regulations	(135,833)	135,833	0	0	0	0
(Increase)/decrease in year	17,829	61,180	79,009	(878)	452	78,584
Balance 31 March 2019	(147,692)	(541,426)	(689,118)	(7,245)	7,707	(688,656)

*Restated

Group Accounts

Group Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation.

	2018/19*			2019/20		
	Gross Expenditure	Gross Income	Net Expenditure	Gross Expenditure	Gross Income	Net Expenditure
	£000	£000	£000	£000	£000	£000
On its services the council spent:						
Chief Executive	18,600	(2,700)	15,900	16,109	(3,456)	12,653
Corporate	37,513	(270)	37,243	(3,096)	(16,498)	(19,594)
Place	140,063	(96,332)	43,731	197,872	(101,981)	141,463
Resources	375,200	(318,200)	57,000	337,782	(281,952)	55,830
People	501,427	(354,527)	146,900	469,041	(327,578)	141,463
Housing Revenue Account (HRA)	72,978	(68,791)	4,187	116,190	(89,717)	26,473
Total Cost of Services	1,145,781	(840,820)	304,961	1,133,898	(821,182)	312,716
Other Operating Expenditure			96,159			37,407
Financing and Investment Income and Expenditure			22,533			15,372
Taxation and non-specific grant income			(271,300)			(305,048)
Deficit on the Provision of Services			152,353			60,447
Group Tax			406			(928)
Deficit on the Provision of Services after Tax			152,759			59,519
(Surplus) / Deficit on revaluation of non-current assets			(46,253)			29,064
Remeasurement of the net defined pension liability - Actuarial (gains) / losses on pension fund assets and liabilities			(28,400)			179,765
Total Comprehensive Income and Expenditure			78,106			268,348

*Restated

Group Accounts

Group Balance Sheet

The Group Balance Sheet shows the value of the assets and liabilities recognised by the group as at 31 March

		31 March 2018 Restated £000	31 March 2019 Restated £000	31 March 2020 £000
Note Non Current Assets				
G2	Property, Plant and Equipment	1,820,525	1,847,359	1,820,638
	Heritage Assets	5,031	5,031	5,308
G1	Investment Property	238,792	252,132	259,291
	Intangible Assets	33,885	32,042	29,535
	Long Term Debtors	4,858	4,596	3,261
	Total: Long Term Assets	2,202,600	2,141,156	2,118,033
Current Assets				
	Assets Held for Sale	0	0	5,856
	Inventories	844	447	581
	Short Term Investments	0	31,511	21,865
G4	Short Term Debtors	103,736	87,965	102,265
G3	Cash and Cash Equivalents	24,983	39,849	113,927
	Total: Current Assets	129,562	159,772	244,494
Current Liabilities				
	Cash and Cash Equivalents	(4,623)	(1,269)	(1,437)
	Short Term Borrowing	(126,692)	(170,901)	(109,702)
	Short Term Creditors	(129,982)	(97,684)	(90,873)
	Short Term Provisions	(11,950)	(1,728)	(1,520)
	Total: Current Liabilities	(273,517)	(271,582)	(203,532)
Long Term Liabilities				
	Long Term Creditors	(40,815)	(37,494)	(34,199)
	Long Term Provisions	(6,900)	(15,843)	(12,159)
	Long Term Borrowing	(575,769)	(683,196)	(886,289)
	Pension Liability	(562,425)	(592,106)	(789,809)
	Capital Grants Received in Advance	(5,986)	(12,051)	(8,527)
	Total: Long Term Liabilities	(1,191,895)	(1,340,690)	(1,730,983)
Net Assets		767,240	688,656	(428,014)
Reserves				
	Unusable Reserves	(595,106)	(533,720)	(208,485)
	Usable Reserves	(172,121)	(154,936)	(219,529)
Total Reserves / Net Worth		(767,240)	(688,656)	(428,014)

*Restated

Group Accounts

Group Cash Flow Statement

The Cash Flow Statement shows the changes in cash flows of the Group during the reporting period. The statement shows how the Group has generated and used cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities shows how the Group has funded its operations from taxation and grant income or from the recipients of services provided by the Group. Investing activities refer to expenditure that contributes to the Group's future service delivery. Cash flows arising from financing activities refer to the raising and repayment of loans and other long-term liabilities.

	2018/19*	2019/20
	£000	£000
Net Deficit on the Provision of Services	(152,759)	(59,519)
Adjust to deficit on the provision of services for non-cash movements	209,955	155,583
Adjustments for items included in net deficit in the provision of services that are investing & financing activities.	(55,716)	(43,771)
Net Cash Inflow/(Outflow) From Operating Activities	1,480	52,293
Investing activities	(129,198)	(109,708)
Financing activities	145,938	131,325
Net Increase/(Decrease) In Cash and Cash Equivalents	18,220	73,910
Cash and cash equivalents at the beginning of the reporting period	20,360	38,580
Cash and Cash Equivalents at the End of the Reporting Period:	38,580	112,490

Group Accounts

Notes to The Group Accounts

Notes to the Group Accounts are presented where it is deemed that extra disclosure supporting the Council's notes to the single entity accounts is appropriate. Where notes have not been replicated in the Group Accounts it is deemed that there is no material difference between the Council's single entity notes and the Group Accounts.

The single entity accounting policies also apply to the Group.

NOTE G1 Investment Properties

The fair value for investment properties has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the local authority area. Market conditions for these asset types are such that the levels of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy. There were no transfers between any of the three levels during 2019/20 or the preceding year.

In estimating the fair value of the Group's Investment Properties, the highest and best use of the properties is their current use. There has been no change in the valuation techniques used during the year for investment properties.

The fair value of investment properties at 31st March are analysed as follows;

	2018/19	2019/20
	£000	£000
Land	67,017	67,017
Commercial Units	31,881	31,881
Shops	29,541	29,541
Housing	81,777	88,896
Other	41,916	41,916
Total	252,132	259,251

*Restated

	2018/19*	2019/20
	£000	£000
Balance at the start of the year	247,197	252,132
Capital expenditure	2,000	0
Write out of disposals	(900)	0
Nets gains/(losses) from fair value adjustments	12,342	7,119
Transfers:		
From Property, Plant and Equipment		
To Property, Plant and Equipment	(8,507)	0
From Assets Under Construction		
Balance at the end of the year	252,132	259,251

*Restated

Group Accounts

NOTE G2 Property, Plant and Equipment

Within the consolidation of the group accounts, £43.4m of Investment Properties are reclassified as PPE because they are used for operational purposes within the group. So rather than an extensive table of movements (which are materially the same as the single entity's accounts), the following table should help illuminate the content of PPE.

	31 March 2019 restated £000	31 March 2020 restated £000
Council's PPE	1,789,249	1,770,329
Reclassified from Investment Property (HGL)	34,900	34,900
Reclassified from Investment Property (Social Care)	8,500	8507
HGL	300	260
LVHN	1,900	3,286
EIL	12,400	3,356
IWE	200	0
Total	1,847,359	1,820,638

NOTE G3 Financial Instruments

The financial liabilities of the Group are materially the same as those of the single entity, so will not be repeated here. For financial assets the position is set out below:

	Long-term		Short-term	
	31 March 2019 £000	31 March 2020 £000	31 March 2019 £000	31 March 2020 £000
Amortised Cost				
Debtor				
Loan to Enfield Enterprise	750	0	0	0
Trade debtors	0	0	71,247	79,507
79 Finance lease	1,473	1,465	0	0
Cash and Cash Equivalents	0	0	38,580	112,940
Total	2,223	1,465	109,827	191,997

The full position for short term debtors, including those that do not meet the strict definition of "financial asset" are similar to those presented for the single entity accounts in Note 17 (but without the line *Receivables from Related Parties*).

Group Accounts

NOTE G4 Group Short Term Debtors

	31 March 2019	31 March 2020
	£000	£000
Analysis of Group Short Term Debtors		
Council's Short Term Debtors	112,933	116,703
Less Related Parties (from Subsidiaries)	(24,068)	(15,300)
Total	87,965	101,403

Glossary

Accruals	Amounts charged to the accounts for goods and services received during the year for which payments or transfers of economic benefit are expected to be made in the next or a subsequent reporting period. Amounts credited to the accounts for goods and services provided during the year for which payments or transfers of economic benefit are expected to be received in the next or subsequent reporting period.
Actuary	A specialised Professional who calculates projections for pensions and insurance purposes.
Amortise	To liquidate (a debt, such as a mortgage) by instalment payments, or payment into a sinking fund; or to write off an intangible asset by pro-rating the cost or income over the life of the related asset.
Appropriation	The assignment of revenue to a specific purpose.
Balance Sheet	A formal statement of the assets, liabilities and reserves of the Council.
Capital Expenditure	<p>Payments for the acquisition, replacement or enhancement of assets that are considered to be of benefit to the Council over a period of more than one year, e.g. buildings and land, vehicles and equipment.</p> <p>Payments of grants and financial assistance to third parties towards the cost of capital expenditure.</p> <p>Expenditure that is classified as capital following a ministerial direction, e.g. capitalised redundancy costs.</p>
Capital Financing Requirement (CFR)	The measure of the Council's underlying need to borrow in order to fund capital expenditure.
Capital Adjustment Account	This reserve includes amounts set aside from revenue, capital receipts and capital grants to fund capital expenditure and makes contributions in the Movement in Reserves Statement to offset net depreciation charges included in the Comprehensive Income and Expenditure Statement.
Capital Grants	Grant received from Government departments, other statutory bodies and external parties to finance capital expenditure.
Capital Receipts	Income received from the sale of land, buildings and other capital assets.
Collection Fund	A separate account that discloses the income and expenditure relating to Council Tax and National Non Domestic Rates.
Comprehensive Income and Expenditure Statement	A statement showing the net cost for the year of all the services for which the Council is responsible and how that cost has been financed from general government grants and income from local taxpayers.
Contingent Liability	A possible liability at the Balance Sheet Date to transfer future economic benefit to a Third Party, where the existence of the liability is subject to one or more future uncertain events that are outside the control of the Council.
Council Tax	A local tax on domestic property values.

Glossary

Creditors	Amounts owed by the Council for goods received or services provided but not yet paid for as at the Balance Sheet date.
Debtors	Amounts owed to the Council but not received at the Balance Sheet date.
Depreciation	The consumption of an asset's economic value due to normal wear and tear and deterioration in the day to day provision of services.
Earmarked Reserves	Reserves set aside from revenue funding to meet future expenditure for specific purposes.
Expenditure	Activity which has been charged to the Accounts. This includes payments physically made, creditors and capital charges such as depreciation and impairment.
Funded Scheme	A pension scheme that is supported by a fund of money, which is maintained at a level sufficient to meet all future liabilities under the scheme.
General Fund	A statutory account that summarises the cost of providing Council services. It excludes the provision of council housing.
Gross Expenditure	The total cost of providing a service or activity before taking into account income, e.g. from government grants or fees and charges.
Housing Revenue Account (HRA)	A statutory account maintained separately from the General Fund for the recording of income and expenditure relating to the provision of council housing.
Impairment	Additional charges above normal depreciation representing the reduction in asset values arising from a fall in market values or deterioration/obsolescence.
Interest	The amount received or paid for the use of a sum of money when it is invested or borrowed.
Income	The Inflow of resources to the Council which has been recognised and recorded in the accounts. This includes actual receipts, plus debtors.
Materiality	<p>Information is material if its omission or misstatement could influence the economic decisions of users taken on the basis of the financial statements (International Accounting Standards Board Framework).</p> <p>Materiality therefore relates to the significance of transactions, balances and errors contained in the financial statements. Materiality defines the threshold or cut off point after which financial information becomes relevant to the users. Information contained in the financial statements must therefore be complete in all material respects (both qualitative and quantities) in order for them to present a true and fair view of the affairs of the entity.</p>
Minimum Revenue Provision	The statutory minimum amount that the Council must charge to revenue to provide for the reduction in the Capital Financing Requirement.

Glossary

Non-Domestic Rates (NDR)	Also known as Business Rates, this is a flat rate in the pound set by Central Government and levied on businesses in the borough. The money is essentially collected by Enfield and then shared between Enfield, the Greater London Authority and Central Government. These arrangements were introduced under the Localism Act in April 2013, so that the Council gets to retain a proportion of Business Rate Income growth locally without sharing.
Net Expenditure	Expenditure less income
Non-Current Assets	Tangible and intangible assets that yield benefits to the Council and the services it provides for a period of more than one year.
Precept	A charge on the Collection Fund by the Greater London Authority.
Prior Year Adjustment	An adjustment applicable to prior years arising from changes in accounting policies or from the correction of material errors.
Provision	An amount set aside for liabilities and losses, which are likely to be incurred, but where the exact amount and the date on which they will arise is uncertain.
Public Works Loans Board	Central Government agency, which is used to fund local government borrowing.
Revenue Expenditure	Spending on day-to-day items including salaries and wages, premises costs, and supplies and services.
Revenue Expenditure Funded from Capital Under Statute	Expenditure of a capital nature not in connection with a Council-owned asset e.g. private sector renewal grants, Disabled Facilities Grants and funding for Voluntary Aided Schools.
Revenue Support Grant	A general grant paid by Central Government to the Council towards the cost of all its services.
Reserves	The difference between cumulative income and cumulative expenditure. Reserves are resources available to the Council.
Support Services	These are services provided centrally in support of the corporate management of the Council and the delivery of front line services. They include financial, legal, HR, IT, property and general administrative support services.
Unfunded Scheme	A superannuation scheme that is not supported by a fund of money.

Pension Fund

LONDON BOROUGH OF ENFIELD PENSION FUND ACCOUNT			
2018/19		Notes	2019/20
£000s			£000s
Dealings with members, employers and others directly involved in the Fund			
47,179	Contributions	7	51,044
4,009	Transfers in from other pension funds	8	3,971
51,188			55,014
(41,966)	Benefits payable	9	(42,777)
(5,116)	Payments to and on account of leavers	10	(5,173)
(47,082)			(47,950)
4,106	Net additions/(withdrawals) from dealings with members		7,064
(9,442)	Management expenses	11	(9,156)
(5,336)	Net additional/(withdrawals) including fund management		(2,092)
Returns on investments			
12,643	Investment income	12	12,093
(462)	Taxes on income	13a	
79,653	Profit & losses on disposal of investments and changes in the market value of investments	14a	(26,738)
91,834	Net returns on investments		(14,645)
86,498	Net change in assets available for benefits during the year		(16,737)
1,099,002	Opening net assets of the scheme		1,185,500
1,185,500	Closing net assets of the scheme		1,168,763

Pension Fund

NET ASSETS STATEMENT FOR YEAR ENDED 31 MARCH 2020			
2018/19		Note	2019/20
£000s		s	£000s
1,124,026	Investment assets	14	1,112,892
(150)	Investment liabilities		(84)
1,123,876			1,112,809
58,091	Cash deposits	14	52,855
3,533	Other investment balances -assets	14	2,438
(183)	Other investment balances - liabilities	14	(149)
1,185,317	Total net investments	14	1,167,952
14	Long term debtor	21a	53
801	Current assets	21	1,317
(632)	Current liabilities	22	(559)
1,185,500	Net assets of the fund available to fund benefits at the end of the reporting period		1,168,763

Note: The fund's financial statements do not take account of liabilities to pay pensions and other benefits after the period end. The actuarial present value of promised retirement benefits is disclosed at Note 20.

Signed:

Fay Hammond

Executive Director Resources

31st May 2020

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Pension Fund

1. Description of the Fund

The Enfield Pension Fund ('the fund') is part of the LGPS and is administered by London Borough of Enfield. The council is the reporting entity for this pension fund.

The following description of the fund is a summary only. For more detail, reference should be made to the Enfield Pension Fund Annual Report 2019/20 and the underlying statutory powers underpinning the scheme.

a) General

The scheme is governed by the Public Service Pensions Act 2013. The fund is administered in accordance with the following secondary legislation:

- the Local Government Pension Scheme Regulations 2013 (as amended).
- the Local Government Pension Scheme (Transitional Provisions, Savings and (Amendment) Regulations 2014 (as amended).
- the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016.

It is a contributory defined benefit pension scheme administered by London Borough of Enfield to provide pensions and other benefits for pensionable employees of London Borough of Enfield and a range of other scheduled and admitted bodies within the borough. Teachers, police officers and firefighters are not included as they come within other national pension schemes.

The fund is overseen by the Enfield Pension Policy & Investment Committee, which is a committee of London Borough of Enfield.

b) Membership

Membership of the LGPS is voluntary and employees are free to choose whether to join the scheme, remain in the scheme or make their own personal arrangements outside the scheme.

Organisations participating in the fund include the following:

Scheduled bodies, which are local authorities and similar bodies whose staff are automatically entitled to be members of the fund.

Admitted bodies, which are other organisations that participate in the fund under an admission agreement between the fund and the relevant organisation. Admitted bodies include voluntary, charitable and similar bodies or private contractors undertaking a local authority function following outsourcing to the private sector.

There are 39 employer organisations within the fund (including the Council itself), and 22,281 individual members, as detailed below. A full analysis is included

Enfield Pension Fund	31 March 2019	31 March 2020
Number of employers with active members	7,246	7,505
Number of pensioners	5,453	5,893
Deferred pensioners	5,930	6,198
Frozen/undecided	3,652	3,784
Total number of members in pension scheme	22,281	22,385

c) Funding

Pension Fund

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the fund in accordance with the Local Government Pension Scheme Regulations 2013 and range from 5.5% to 12.5% of pensionable pay for the financial year ending 31 March 2020. Employee contributions are matched by employers' contributions which are set based on triennial actuarial funding valuations. The results of recent formal valuation as at 31 March 2019 has employer contribution rates range from 0% to 25.0% of pensionable pay.

d) Benefits

Prior to 1 April 2014, pension benefits under the LGPS were based on final pensionable pay and length of pensionable service, summarised below.

	Service pre April 2008	Service post 31 March 2008
Pension	Each year worked is worth 1/80 x final pensionable salary.	Each year worked is worth 1/60 x final pensionable salary.
Lump sum	Automatic lump sum of 3 x pension. In addition, part of the annual pension can be exchanged for a one-off tax-free cash payment. A lump sum of £12 is paid for each £1 of pension given up.	No automatic lump sum. Part of the annual pension can be exchanged for a one-off tax-free cash payment. A lump sum of £12 is paid for each £1 of pension given up.

From 1 April 2014, the scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is uprated annually in line with the Consumer Price Index.

There are a range of other benefits provided under the scheme including early retirement, disability pensions and death benefits.

2. Basis of preparation

The statement of accounts summarises the fund's transactions for the 2019/20 financial year and its position at year-end as at 31 March 2020. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2019/20, which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounts report on the net assets available to pay pension benefits. They do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year nor do they take into account the actuarial present value of promised retirement benefits. The Code gives administering authorities the option to disclose this information in the net assets statement, in the notes to the accounts or by appending an actuarial report prepared for this purpose. The pension fund has opted to disclose this information in Note 20.

The accounts have been prepared on a going concern basis.

3. Summary of significant accounting policies

Fund account – revenue recognition

a) Contribution income

Normal contributions, both from the members and from the employer, are accounted for on an accruals basis at the percentage rate recommended by the fund actuary in the payroll period to which they relate.

Employer deficit funding contributions are accounted for on the due dates on which they are payable under the schedule of contributions set by the scheme actuary or on receipt if earlier than the due date.

Employers' augmentation contributions and pensions strain contributions are accounted for in the period in which the liability arises. Any amount due in year but unpaid will be classed as a current financial asset. Amounts not due until future years are classed as long-term financial assets.

b) Transfers to and from other schemes

Transfer values represent the amounts received and paid during the year for members who have either joined or left the fund during the financial year and are calculated in accordance with the Local Government Pension Scheme Regulations 2013 (see Notes 8 and 10).

Individual transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions (see below) to purchase scheme benefits are accounted for on a receipts basis and are included in transfers in (see Note 8).

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

c) Investment income

i) **Interest income** Interest income is recognised in the fund account as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination. Income includes the amortisation of any discount or premium, transaction costs (where material) or other differences between the initial carrying amount of the instrument and its amount at maturity calculated on an effective interest rate basis.

ii) **Dividend income** Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

iii) **Distributions from pooled funds** Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

iv) **Movement in the net market value of investments** Changes in the net market value of investments (including investment properties) are recognised as income and comprise all realised and unrealised profits/losses during the year.

Fund account – expense items

d) Benefits payable

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities.

e) Taxation

The fund is a registered public service scheme under Section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

f) Management expenses

The Code does not require any breakdown of pension fund administrative expenses; however, it requires the disclosure of investment management transaction costs. For greater transparency, the fund discloses its pension fund management expenses in accordance with the CIPFA's Accounting for Local Government Pension Scheme Management Expenses (2016), which shows the breakdown of administrative expenses, including transaction costs.

i) **Administrative expenses** All administrative expenses are accounted for on an accruals basis. All staff costs of the pension's administration team are charged direct to the fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the fund.

ii) **Oversight and governance costs** All oversight and governance expenses are accounted for on an accruals basis. All staff costs associated with governance and oversight are charged direct to the fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the fund.

iii) **Investment management expenses** All investment management expenses are accounted for on an accruals basis.

Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or reduce as the value of these investments change.

In addition the fund has negotiated with the following managers that an element of their fee be performance related. Where an investment manager's fee note has not been received by the year-end date, an estimate based upon the market value of their mandate as at the end of the year is used for inclusion in the fund account.

Net assets statement

g) Financial assets

Financial assets are included in the net assets statement on a fair value basis as at the reporting date. A financial asset is recognised in the net assets statement on the date the fund becomes party to the

contractual acquisition of the asset. From this date any gains or losses arising from changes in the fair value of the asset are recognised in the fund account.

The values of investments as shown in the net assets statement have been determined at fair value in accordance with the requirements of the Code and IFRS13 (see Note 16). For the purposes of disclosing levels of fair value hierarchy, the fund has adopted the classification guidelines recommended in *Practical Guidance on Investment Disclosures* (PRAG/Investment Association, 2016).

Foreign currency transactions

h) Dividends

Interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of transaction. End-of-year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, market values of overseas investments and purchases and sales outstanding at the end of the reporting period.

i) Derivatives

The fund uses derivative financial instruments to manage its exposure to specific risks arising from its investment activities. The fund does not hold derivatives for speculative purposes (see Note 15).

j) Cash and cash equivalents

Cash comprises cash in hand and demand deposits and includes amounts held by the fund's external managers.

Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in value.

k) Financial liabilities

The fund recognises financial liabilities at fair value as at the reporting date. A financial liability is recognised in the net assets statement on the date the fund becomes party to the liability. From this date any gains or losses arising from changes in the fair value of the liability are recognised by the fund.

l) Actuarial present value of promised retirement benefits

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS 19 and relevant actuarial standards.

As permitted under the Code, the fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the net assets statement (Note 20).

m) Additional voluntary contributions

The Enfield Pension Fund provides an additional voluntary contribution (AVC) scheme for its employers and are specifically for providing additional benefits for individual contributors. The fund has appointed Prudential as its AVC provider. AVCs are paid to the AVC provider by employers and are specifically for providing additional benefits for individual contributors. Each AVC contributor receives an annual statement showing the amount held in their account and the movements in the year.

AVCs are not included in the accounts in accordance with Regulation 4(1)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016 but are disclosed as a note only (Note 23).

n) Contingent assets and contingent liabilities

A contingent liability arises where an event has taken place prior to the year-end giving rise to a possible financial obligation whose existence will only be confirmed or otherwise by the occurrence of future events. Contingent liabilities can also arise in circumstances where a provision would be made, except that it is not possible at the balance sheet date to measure the value of the financial obligation reliably.

4. Critical judgements in applying accounting policies

The actuarial revaluations are used to set future contribution rates and underpin the fund's most significant investment management policies, for example in terms of balance struck between longer term investment growth and short yield/return.

5. Assumptions made about the future and other major sources of estimation uncertainty

Pension fund liability

The net pension fund liability is recalculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines.

This estimate is subject to significant variances based on changes to the underlying assumptions which are agreed with the actuary and have been summarised in Note 19.

Preparing financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities at the year-end and the amounts reported for income and expenditure during the year. Estimates and assumptions are made taking into account historical experience, current trends and other relevant factors. However, the nature of estimation means that the actual results could differ from the assumptions and estimates. This will have not had an affect on either the fun account or the nest asset statement but on the disclosure in Note 20.

The items in the net assets statement at 31 March 2020 (for which there is a significant risk of material adjustment in the forthcoming financial year are set out in the table below:

Pension Fund

Item	Uncertainties	Effect if actual results differ from assumptions
<p>Actuarial present value of promised retirement benefits (Note 20)</p>	<p>Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the fund with expert advice about the assumptions to be applied.</p>	<p>The effects on the net pension liability of changes in individual assumptions can be measured. For instance:</p> <ul style="list-style-type: none"> a. 1% decrease in the discount rate assumption would result in a increase in the pension liability of approximately £300m. b. 1% increase in assumed earnings inflation would increase the value of liabilities by approximately £50m. c. three-year increase in assumed life expectancy would increase the liability by approximately £90m. <p>It should be noted that any changes in the above would not have an effect on either the Fund Account or the Net Asset Statement.</p>
<p>Private equity investments (Note 16)</p>	<p>Private equity investments are valued at fair value in accordance with generally accepted accounting principles. The valuation basis is U.S. GAAP, and all investments are recorded at fair value in accordance with ASC 820, Fair Value Measurements and Disclosures.</p> <p>These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.</p>	<p>Private equity investments are valued at £69m in the financial statements. There is a risk that this investment may be under-or overstated in the accounts. Given a tolerance of +/-5% around the net asset values on which the valuation is based, this would equate to a tolerance of +/- £3.5 million.</p>
<p>Private equity property investments (Note 16)</p>	<p>The estimate of the value of the investment in Portfolio Companies and Intermediate Vehicles requires considerable judgment and estimation techniques. The valuation methodologies are considered to be consistent with the International Private Equity and Venture Capital Valuation Guidelines.</p>	<p>Given a tolerance of +/-5% around the effect of variations in the factors supporting the valuation would be an increase or decrease in the value of held property of £1.3m, on a fair value of £25m.</p>

Pension Fund

NOTE 6: EVENTS AFTER THE REPORTING DATE

Management have reviewed and can confirm that there are no significant events occurring after the reporting period.

NOTE 7: CONTRIBUTIONS

By category

2018/19 £000s		2019/20 £000s
10,151	Employees' contributions	11,078
	Employers' contributions: -	
27,460	Normal	29,648
8,206	Deficit recovery contributions	9,503
1,362	Augmentation contributions	815
37,028	Total employers' contributions	39,966
47,179		51,044

By authority

2018/19 £000s		2019/20 £000s
38,245	Administering authority	39,237
7,296	Scheduled bodies	9,724
1,638	Admitted bodies	2,083
47,179		51,044

NOTE 8: TRANSFERS IN FROM OTHER PENSION FUNDS

2018/19 £000s		2019/20 £000s
4,009	Individual transfers	3,971
4,009		3,971

Pension Fund

NOTE 9: BENEFITS PAID/PAYABLE

By category

2018/19 £000s	2019/20 £000s
(34,195) Pensions	(35,828)
(6,485) Commutation and lump sum retirement benefits	(6,684)
(1,286) Lump sum death benefits	(266)
(41,966)	(42,777)

By authority

2018/19 £000s	2019/20 £000s
(40,355) Administration authority	(40,988)
(1,248) Scheduled bodies	(1,404)
(363) Admitted bodies	(384)
(41,966)	(42,777)

NOTE 10: PAYMENTS TO AND ON ACCOUNT OF LEAVERS

2018/19 £000s	2019/20 £000s
(108) Refunds to members leaving service	(129)
(5,008) Individual transfers	(5,173)
(5,116)	(5,302)

NOTE 11: MANAGEMENT EXPENSES

2018/19 £000s	2019/20 £000s
(935) Administrative costs	(1124)
(350) Oversight and governance costs	(108)
(8,157) Investment management expenses	(7,925)
(9,442)	(9,156)

Pension Fund

NOTE 11A: INVESTMENT MANAGEMENT EXPENSES

2018/19 £000s	2019/20 £000s
(6,494) Management fees	(6,397)
(186) Performance related fees	(304)
(1,405) Transaction costs	(1,031)
(66) Custody fees	(63)
(6) Other	(130)
(8,157)	(7,925)

NOTE 12: INVESTMENT INCOME

2018/19 £000s	2019/20 £000s
5,066 Income from equities	4,079
3,290 Income from bonds	3,476
1,704 Pooled property investments	1873
1,855 Pooled investments – unit trusts and other managed funds	2,095
728 Interest on cash deposits	607
12,643	12,093

NOTE 13: TAXES ON INCOME

2018/19 £000s	2019/20 £000s
<i>Withholding tax</i>	
(320) Income from equities	(0)
(142) Pooled investments – unit trusts and other managed funds	(0)
(462)	(0)

NOTE 13A: EXTERNAL AUDIT FEES

2018/19 £000s	2019/20 £000s
19 Paid in respect of external audit (excluding VAT)	19
19	19

Pension Fund

NOTE 14: INVESTMENTS

Market value 31 March 2019 £000s		Market value 31 March 2020 £000s
Investments		
88,279	Fixed interest securities	90,621
43,141	Equities	45,015
824,211	Pooled investments	776,130
69,598	Pooled property investments	91,368
98,549	Private equity	109,758
Derivative contracts:		
215	- Futures	0
33	- Forward currency contracts	0
1,124,026	Total investment assets	1,112,892
58,091	Cash deposits	52,855
2,386	Investment income due	2,438
1,147	Amounts receivable for sales	0
1,185,650	Total investment assets	1,168,185
Investment liabilities		
Derivative contracts:		
(150)	- Futures	99
-	- Forward currency contracts	(183)
(183)	Investment expenditure due	(149)
(333)	Total investment liabilities	(233)
1,185,317	Net investment assets	1,167,952

Pension Fund

NOTE 14A: RECONCILIATION OF MOVEMENTS IN INVESTMENTS & DERIVATIVES

	Market value 1 April 2019	Purchases	Sales	Management fees in Market value	Change in market value	Market value 31 March 2020
Period 2019/20	£000s	£000s	£000s	£000s	£000s	£000s
Bonds	88,278	30,830	(27,041)		(1,446)	90,621
Equities	43,141	989	0		885	45,015
Pooled investments	824,211	10,115	(8,764)	(3,853)	(44,579)	776,130
Pooled property	69,598	23,508	0	(178)	(1,560)	91,368
Private equity	98,549	4,826	(10,973)	(1,610)	18,996	109,758
	1,123,777	70,268	(46,778)	(5,641)	(28,734)	1,112,892
Derivatives contracts:						
Futures						
Options	66	901	(1,291)	-	423	99
Forward foreign exchange	33	486	(455)	-	(247)	(183)
	99	1,387	(1,746)	-	176	(84)
	1,123,876	71,655	(48,524)	(5,641)	(28,558)	1,112,809
Other investment balances						
Cash deposits	58,091				1,829	52,855
Investment income due	2,386					2,438
Pending investment sales	1,147					(149)
Other investment expenses	(183)				(9)	-
Net investment assets	1,185,317				(26,738)	1,167,952

Pension Fund

	Market value 1 April 2018	Purchases	Sales	Management fees in Market value	Change in market value	Market value 31 March 2019
Period 2018/19	£000s	£000s	£000s	£000s	£000s	£000s
Fixed interest securities	82,344	23,989	(18,982)	-	927	88,278
Equities	192,565	143,829	(301,690)	-	8,437	43,141
Pooled investments	620,173	193,379	(32,356)	(3,474)	46,489	824,211
Pooled property	67,887	-	(1)	-	1,712	69,598
Private equity	63,333	29,985	(13,045)	(2,092)	20,368	98,549
	1,026,302	391,182	(366,074)	(5,566)	77,933	1,123,777
Derivatives contracts:						
Futures	173	4,078	(2,130)	-	(2,055)	66
Forward foreign exchange	43	1,612	(2,288)	-	666	33
	216	5,690	(4,418)	-	(1,389)	99
	1,026,518	396,872	(370,492)	(5,566)	76,544	1,123,876
Other investment balances						
Cash deposits	69,956				3,553	58,091
Investment income due	2,346					2,386
Pending investment sales	-					1,147
Other investment expenses	(476)				(444)	(183)
Net investment assets	1,098,344				79,653	1,185,317

Purchases and sales of derivatives are recognised in Note 14a above

as follows:

- Futures – on close out or expiry of the futures contract the variation margin balances held in respect of unrealised gains or losses are recognised as cash receipts or payments, depending on whether there is a gain or loss.
- Forward currency contracts – forward foreign exchange contracts settled during the period are reported on a gross basis as gross receipts and payments.

Pension Fund

NOTE 14B: Analysis of Investments

Market value 31 March 2019 £000s		Market value 31 March 2020 £000s
	Bonds	
	UK	
4,703	Public sector quoted	2,702
39,103	Corporate quoted	42,101
	Overseas	
1,868	Public sector quoted	806
42,604	Corporate quoted	45,013
88,278		90,622
	Equities	
43,141	UK –quoted	45,015
43,141		45,015
	Pooled funds –additional analysis	
89,072	Indexed linked securities	90,762
458,410	Equities	425,648
50,041	Developed markets equity long short fund	38,925
46,806	Events driven fund hedge fund	43,676
72,354	Inflation opportunities fund	78,268
30,911	Absolute bond fund	29,321
25,921	Multi-strategy equity hedge fund	25,569
50,696	Multi asset credit fund	43,676
824,211		776,549
	Pooled property investments	
69,598	UK property investments	68,156
69,598		68,156
	Private equity	
4,610	Opportunistic property	6,778
17,045	European infrastructure	22,201
72,283	Fund of Funds global private equity	80,779
4,611	UK secured long income fund	23,212
98,549		132,970
	Derivatives- Assets	
215	Futures	168
33	Forward foreign exchange	-
248		168
1,124,025	Total Investment Assets	1,113,060
58,091	Cash deposits	52,855
2,386	Investment income due	2,438
1,147	Amounts receivable from sales	-
1,185,649		1,168,353
	Investment liabilities	
(149)	Derivatives- futures	-
-	Derivatives- forward foreign exchanges	(252)
(183)	Investment expenses	(149)
(332)		(401)
1,185,317	Net investment assets	1,167,952

Pension Fund

NOTE 14C: INVESTMENTS ANALYSED BY FUND MANAGER

Market value 31 March 2019			Market value 31 March 2020	
£000s	%		£000s	%
Fixed income securities				
90,940	7.7%	Western Asset Management	91,756	7.9%
Equities				
765	0.1%	Trilogy	882	0.1%
43,141	3.6%	International Public Partnerships	45,015	3.9%
Pooled investments				
89,072	7.5%	Blackrock indexed linked bonds	90,762	7.8%
12,022	1.0%	Blackrock UK passive fund	9,782	0.8%
155,836	13.2%	Blackrock Global passive	148,736	12.7%
110,109	9.3%	MFS global equities	102,567	8.8%
75,336	6.4%	LCIV Baillie Gifford global equities	74,376	6.4%
28,156	2.4%	LCIV JP Morgan emerging equities	23,420	2.0%
76,950	6.5%	LCIV Longview	67,187	5.8%
50,696	4.3%	LCIV CQS Multi asset	43,676	3.7%
50,041	4.2%	Lansdowne hedge fund	38,925	3.3%
19,147	1.6%	York Capital hedge fund	13,058	1.1%
72,354	6.1%	M&G inflation opportunities	78,268	6.7%
30,911	2.6%	Insight hedge fund	29,321	2.5%
27,659	2.3%	Davidson Kempner hedge fund	30,483	2.6%
1,147	0.1%	Gross hedge fund	-	-
25,921	2.2%	CFM hedge fund	25,569	2.2%
Pooled property				
338		- RREEF commercial property	-	-
36,797	3.1%	Blackrock commercial property	35,147	3.0%
33,032	2.8%	Legal & General commercial prop.	33,256	2.8%
Private equity				
72,283	6.1%	Adam St Partners fund of funds	80,779	6.9%
17,045	1.4%	Antin European infrastructure	22,201	1.9%
4,610	0.4%	Brockton opportunistic property	6,778	0.6%
4,611	0.4%	CBRE UK secured long income fund	23,212	2.0%
Cash & accruals				
34,474	2.9%	Goldman Sachs cash	35,868	3.1%
17,063	1.4%	Northern Trust cash	16,587	1.4%
35		- Blackrock MMF	-	-
(183)		- Enfield Investment accruals	-	-
1,185,317	100.0%		1,167,952	100.0%

Pension Fund

The following investments represent more than 5% of the net assets of the scheme. All of these companies are registered in the UK.

Security	Market value 31 March 2019 £000s	% of total Fund	Market value 31 March 2020 £000s	% of total Fund
Trilogy global equities	-	-	-	-
Blackrock –global equities	155,836	13.2%	158,518	13.6%
MFS – global equities	110,109	9.3%	102,567	8.8%
Western Asset – corporate bonds	90,940	7.7%	91,756	7.9%
Blackrock – indexed linked bonds	89,072	7.5%	90,762	7.8%
LCIV – Longview global equities	76,950	6.5%	67,187	5.8%
LCIV – Baillie Gifford global equities	75,336	6.4%	74,376	6.4%
M&G Inflation opportunities	72,354	6.1%	78,268	6.8%
Adam Street Partners – private equity	72,283	6.1%	80,779	6.9%
Lansdowne – equity hedge fund	50,041	4.2%	38,925	3.3%

NOTE 14D: STOCK LENDING

The Fund's investment strategy does not permit stock lending.

NOTE 15a: ANALYSIS OF DERIVATIVES

Objectives and policies for holding derivatives

Most of the holding in derivatives is to hedge liabilities or hedge exposures to reduce risk in the fund. Derivatives maybe used to gain exposure to an asset more efficiently than holding the underlying asset. The use of derivatives is managed in line with the investment management agreements in place between the fund and the various investment managers.

a) Futures

The fund had to hold cash assets towards the end of the year in order to meet an expected peak in retirements. The pension fund committee did not want this cash to be 'out of the market' and so bought index-based futures contracts which had an underlying economic value broadly equivalent to the cash held in anticipation of the cash outflow for year-end retirements. The economic exposure represents the notional value of stock purchased under futures contracts and is therefore subject to market movements.

b) Forward foreign currency

To maintain appropriate diversification and to take advantage of overseas investment returns, a significant proportion of the fund's quoted equity and bond portfolio is in overseas stock. To reduce the volatility associated with fluctuating currency rates, the relevant fund manager currency programme in place managed by the global custodian, and hedges a proportion of the overseas holdings

Pension Fund

Open forward currency contracts

Settlement	Currency bought	Local value 000	Currency sold	Local value 000	Asset value £000	Liability value £000
1-6 months	GBP	693	EUR	(804)	0	(19)
1-6 months	GBP	3,427	USD	(4,434)	0	(146)
1-6 months	USD	663	GBP	(553)	0	(18)
Open forward currency contracts at 31 March 2019					0	(183)
Net forward currency contracts at 31 March 2019						(183)
Prior year comparative						
Open forward currency contracts at 31 March 2019					33	-
Net forward currency contracts at 31 March 2019						33

Futures

Outstanding exchange traded futures contracts are as follows:

Type Assets	Expires	Economic exposure £000s	Market value 31 March 2019 £000s	Economic exposure £000s	Market value 31 March 2020 £000s
UK Fixed income	Less than a year	-	-	6,129	89
Overseas fixed income	Less than a year	11,665	215	430	79
Total assets			215		168
Overseas fixed income		(5,646)	(149)	(716)	(69)
Total liabilities			(149)		(69)
Net Futures			66		99

NOTE 15b: HEDGE ACCOUNTING

Hedging is the process of entering into a derivative contract with the objective of reducing or eliminating exposure to a particular type of risk. This is achieved because expected changes in the value or cash flows of the hedged item move in the opposite direction to expected changes in the value or cash flow of other investment holdings.

NOTE 16: FAIR VALUE – BASIS OF VALUATION

The basis of the valuation of each class of investment asset is set out below. There has been no change in the valuation techniques used during the year. All assets have been valued using fair value techniques which represent the highest and best price available at the reporting date.

Pension Fund

Description of asset	Valuation hierarchy	Basis of valuation	Observable & unobservable inputs	Key sensitivities affecting the valuations provided
Market quoted investments	Level 1	Published bid market price ruling on the final day of the accounting period	Not required	Not required
Quoted bonds	Level 1	Fixed interest securities are valued at a market value based on current yields	Not required	Not required
Futures and options in UK bonds	Level 1	Published exchange prices at the year-end	Not required	Not required
Unquoted bonds	Level 2	Average of broker prices	Not required	Not required
Forward foreign exchange derivatives	Level 2	Market forward exchange rates at the year-end	Exchange rate risk	Not required
Overseas bond options	Level 2	Option pricing model	Annualised volatility of counterparty credit risk	Not required
Pooled investments – overseas unit trusts and property funds	Level 2	Closing bid price where bid and offer prices are published Closing single price where single price published	NAV-based pricing set on a forward pricing basis	Not required
Pooled investments – hedge funds	Level 2	Closing bid price where bid and offer prices are published Closing single price where single price published	NAV-based pricing set on a forward pricing basis	Valuations could be affected by material events occurring between the date of the financial statements provided and the pension fund's own reporting date, by changes to expected cashflows, and by any differences between audited and unaudited accounts
Property held in a limited partnership	Level 3		Existing lease terms and rentals	Significant changes in rental growth,

Pension Fund

			Independent market research	vacancy levels or the discount rate could affect valuations as could more general changes to market prices
			Nature of tenancies	
			Covenant strength for existing tenants	
			Assumed vacancy levels	
			Estimated rental growth	
			Discount rate	
Private equity	Level 3	Comparable valuation of similar companies in accordance with <i>International Private Equity and Venture Capital Valuation Guidelines</i> (2012)	EBITDA multiple Revenue multiple Discount for lack of marketability Control premium	Valuations could be affected by material events occurring between the date of the financial statements provided and the pension fund's own reporting date, by changes to expected cashflows, and by any differences between audited and unaudited accounts

Sensitivity of assets valued at level 3

The fund has determined that the valuation methods described above are likely to be accurate to 10% within the following ranges, and has set out below the consequent potential impact on the closing value of investments held at 31 March 2020

Description of asset	Assessed valuation range (+/-) %	Value at 31 March 2020 £000s	Value on increase £000s	Value on decrease £000s
UK secured long income fund	10%	23,212	+2,321	-2,321
UK opportunistic property	10%	6,778	+678	-678
European Infrastructure	10%	22,201	+2,201	-2,201
Private equity fund of funds	10%	80,779	+8,078	-8,078
Total		132,970	+13,297	-13,297

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NOTE 16A: FAIR VALUE HIERARCHY

Asset and liability valuations have been classified into three levels, according to the quality and reliability of information used to determine fair values. Transfers between levels are recognised in the year in which they occur.

Level 1

Assets and liabilities at level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts.

Level 2

Assets and liabilities at level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value.

Level 3

Assets and liabilities at level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data.

The following table provides an analysis of the financial assets and liabilities of the pension fund grouped into levels 1 to 3, based on the level at which the fair value is observable.

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 March 2020	Level 1	Level 2	Level 3	Total
	£000s	£000s	£000s	£000s
Financial assets at fair value	131,420	894,057	132,970	1,124,026
Financial liabilities at fair value	-	(150)	-	(150)
Net investment assets	131,420	893,907	132,970	1,123,876

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 March 2019	Level 1	Level 2	Level 3	Total
	£000s	£000s	£000s	£000s
Financial assets at fair value	131,420	894,057	98,549	1,124,026
Financial liabilities at fair value	-	(150)	-	(150)
Net investment assets	131,420	893,907	98,549	1,123,876

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NOTE 16B: TRANSFERS BETWEEN LEVELS 1 AND 2

There has been no movement during 2019/20.

NOTE 16C: RECONCILIATION OF FAIR VALUE MEASUREMENTS WITHIN LEVEL 3

	Market value 1 April 2019	Transfers in/out of level	Purchases during the year	Sales during the year	Unrealised gains/losses	Realised gains/losses	Market value 31 March 2020
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Property	5,888	-	432	(3,066)	-	1,356	4,610
Infrastructure	2,178	-	13,195	-	1,672	-	17,045
Venture capital	55,267	-	11,408	(9,979)	9,729	5,858	72,283
Pooled Hedge Funds	8,831	(8,831)	-	-	-	-	-
UK secured long income fund	-	-	4,950	-	(339)	-	4,611
	72,164	(8,831)	29,985	(13,045)	11,062	7,214	98,549

NOTE 17: FINANCIAL INSTRUMENTS

NOTE 18: NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

Risk and risk management

The fund's primary long-term risk is that its assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the fund and to maximise the opportunity for gains across the whole fund portfolio. The fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the fund manages its liquidity risk to ensure there is sufficient liquidity to meet the fund's forecast cash flows. The council manages these investment risks as part of its overall pension fund risk management programme.

Responsibility for the fund's risk management strategy rests with the pension fund committee. Risk management policies are established to identify and analyse the risks faced by the council's pensions operations. Policies are reviewed regularly to reflect changes in activity and in market conditions.

a) Market risk

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, while optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the council and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

The fund manages these risks in two ways:

1. the exposure of the fund to market risk is monitored through a factor risk analysis, to ensure that risk remains within tolerable levels
2. specific risk exposure is limited by applying risk-weighted maximum exposures to individual investments.

Equity futures contracts and exchange traded option contracts on individual securities may also be used to manage market risk on equity investments. It is possible for over-the-counter equity derivative contracts to be used in exceptional circumstances to manage specific aspects of market risk.

Other price risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The fund is exposed to share and derivative price risk. This arises from investments held by the fund for which the future price is uncertain. All securities investments present a risk of loss of capital. Except for shares sold short, the maximum risk resulting from financial instruments is determined by the fair value of the financial instruments. Possible losses from shares sold short are unlimited.

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The fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored by the council to ensure it is within limits specified in the fund investment strategy.

Other price risk – sensitivity analysis

Following analysis of historical data and expected investment return movement during the financial year, in consultation with the fund's investment advisors, the Fund has determined that the following movements in market price risk are reasonably possible for the 2019/20 reporting period (based on assumption made in December 2019 on data provided by the Fund's investment consultant. The sensitivities are consistent with the assumptions contained in the investment advisor's most recent review. This analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Asset type	Potential market movements	Potential market movements
	(+/-)	(+/-)
	2018/19	2019/20
Fixed income government bond	1.2%	1.4%
Inflation-linked government bonds	1.2%	1.2%
Investment grade corporate bonds	2.0%	2.2%
Equities	7.0%	6.5%
Private equity	9.3%	8.7%
Real estate	5.3%	5.5%
Hedge funds	4.2%	3.7%

Had the market price of the fund investments increased/decreased in line with the above, the change in the net assets available to pay benefits in the market price would have been as follows (the prior year comparator is shown below).

Asset type	Value at 31 March 2020	Potential value on increase	Potential value on decrease
	£000	£000	£000
Fixed income government bond	44,803	+627	-627
Inflation-linked government bonds	90,778	+ 1,089	- 1,089
Investment grade corporate bonds	45,819	+1008	-1008
Equities	472,119	+30,688	-30,688
Private equity	80,779	+7,030	-7,030
Real estate	98,805	+5,434	-5,434
Hedge funds	282,512	+10,453	-10,453
Cash & accruals	55,060	-	-
	1,170,675	+56,329	-56,329

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Asset type	Value at 31 March 2019	Potential value on increase	Potential value on decrease
	£000	£000	£000
Fixed income government bond	43,806	+526	-526
Inflation-linked government bonds	89,072	+ 1,069	- 1,069
Investment grade corporate bonds	44,473	+889	-889
Equities	501,551	+35,109	-35,109
Private equity	72,283	+6,722	-6,722
Real estate	91,253	+4,836	-4,836
Hedge funds	281,340	+11,816	-11,816
Cash & accruals	61,539	-	-
	1,185,317	+60,967	-60,967

Interest rate risk

The fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates. The fund's interest rate risk is routinely monitored by the council and its investment advisors in accordance with the fund's risk management strategy, including monitoring the exposure to interest rates and assessment of actual interest rates against the relevant benchmarks.

The fund's direct exposure to interest rate movements as at 31 March 2020 and 31 March 2019 is set out below. These disclosures present interest rate risk based on the underlying financial assets at fair value.

Interest rate risk sensitivity analysis

The council recognises that interest rates can vary and can affect both income to the fund and the carrying value of fund assets, both of which affect the value of the net assets available to pay benefits. A 100 basis point (BPS) movement in interest rates is consistent with the level of sensitivity applied as part of the fund's risk management strategy. The fund's investment advisor has advised that long-term average rates are expected to move less than 100 basis points from one year to the next and experience suggests that such movements are likely.

The analysis that follows assumes that all other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 100 BPS change in interest rates.

Assets exposed to interest rate risk	Value as at 31 March 2020	Potential movement on 1% change in interest rates	Value on increase	Value on decrease
	£000	£000	£000	£000
Cash deposits	-	-	-	-
Cash & cash equivalents	52,855	529	-	-
Cash balances	13	-	-	-
Bonds	181,400	1,814	183,214	179,586
Total	234,268	2,343	183,214	179,586

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Assets exposed to interest rate risk	Value as at 31 March 2019	Potential movement on 1% change in interest rates	Value on increase	Value on decrease
	£000	£000	£000	£000
Cash deposits	5,000	50	-	-
Cash & cash equivalents	53,091	531	-	-
Cash balances	13	-	-	-
Bonds	177,350	1,774	179,124	175,576
Total	235,454	2,355	179,124	175,576

Income exposed to interest rate risks	Amount receivable as at 31 March 2020	Potential movement on 1% change in interest rates	Value on increase	Value on decrease
	£000	£000	£000	£000
Interest on cash deposits	607	6	613	601
Bonds	3,440	34	3,474	3,406
Total	4,047	40	4,087	4,007

Income exposed to interest rate risks	Amount receivable as at 31 March 2019	Potential movement on 1% change in interest rates	Value on increase	Value on decrease
	£000	£000	£000	£000
Interest on cash deposits	728	7	735	721
Bonds	3,290	33	3,323	3,257
Total	4,018	40	4,058	3,978

This analysis demonstrates that a 1% increase in interest rates will not affect the interest received on fixed interest assets but will reduce their fair value, and vice versa. Changes in interest rates do not impact on the value of cash and cash equivalent balances but they will affect the interest income received on those balances. Changes to both the fair value of assets and the income received from investments impact on the net assets available to pay benefits.

Currency risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The fund is exposed to currency risk on financial instruments that are denominated in any currency other than the functional currency of the fund (UK sterling). The fund holds both monetary and non-monetary assets denominated in currencies other than UK sterling.

The fund's currency rate risk is routinely monitored by the council and its investment advisors in accordance with the fund's risk management strategy, including monitoring the range of exposure to currency fluctuations.

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Currency risk – sensitivity analysis

Following analysis of historical data in consultation with the fund investment advisors, the council considers the likely volatility associated with foreign exchange rate movements to be 10%.

A 10% fluctuation in the currency is considered reasonable. This analysis assumes that all other variables, in particular interest rates, remain constant.

Assets exposed to currency risk	Assets value as at 31 March 2020 £000	Potential movement £000	Value on increase £000	Value on decrease £000
Canadian Dollar	1,079	108	1,187	971
Danish Krone	4,091	409	4,500	3,682
Euro	34,661	3,466	38,127	31,195
Hong Kong Dollar	7,993	799	8,792	7,194
Japanese Yen	18,787	1,879	20,666	16,908
Swedish Krona	5	1	6	4
Norwegian Krone	611	61	672	550
Swiss Franc	1,153	115	1,268	1,038
US Dollar	222,875	22,288	245,163	200,587
	291,255	29,126	320,381	262,129

Assets exposed to currency risk	Assets value as at 31 March 2019 £000	Potential movement £000	Value on increase £000	Value on decrease £000
Australian Dollar	1,562	156	1,718	1,406
Canadian Dollar	1	-	1	1
Danish Krone	737	74	811	663
Euro	39,617	3,962	43,579	35,655
Japanese Yen	291	29	320	262
Mexican Peso	677	68	745	609
Norwegian Krone	6	1	7	5
Singapore Dollar	1,143	114	1,257	1,029
South African Rand	480	48	528	432
Swedish Krona	541	54	595	487
Swiss Franc	1,089	109	1,198	980
US Dollar	161,988	16,199	178,187	145,789
	208,132	20,814	228,946	187,318

b) Credit risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the fund's financial assets and liabilities.

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In essence the fund's entire investment portfolio is exposed to some form of credit risk, with the exception of the derivatives' positions, where the risk equates to the net market value of a positive derivative position. However, the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt that remains outstanding, and the cost of replacing the derivative position in the event of a counterparty default. The residual risk is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

Credit risk on over-the-counter derivative contracts is minimised as counterparties are recognised financial intermediaries with acceptable credit ratings determined by a recognised rating agency.

Deposits are not made with banks and financial institutions unless they are rated independently and meet the council's credit criteria. The council has also set limits as to the maximum percentage of the deposits placed with any one class of financial institution. In addition, the council invests an agreed percentage of its funds in the money markets to provide diversification. Money market funds chosen all have AAA rating from a leading ratings agency.

The Council believes it has managed its exposure to credit risk, and has had no experience of default or uncollectable deposits over the past five financial years. The fund's cash holding under its treasury management arrangements at 31 March 2020 was £52.9m (31 March 2019 - £58.1m). This was held with the following institutions:

	Rating	Balances as at 31 March 2019 £000	Balances as at 31 March 2020 £000
Termed deposits			
Close Brothers	A-	5,009	-
Money market funds			
Goldman Sachs money market fund	AAA	34,474	35,868
Blackrock money market fund	AAA	35	-
Bank current accounts			
HSBC	AA-	12	53
Northern Trust Custodian	AA-	17,063	4,705
Cash held by fund managers		1,510	12,282
		58,103	52,908

c) Liquidity risk Liquidity risk represents the risk that the fund will not be able to meet its financial obligations as they fall due. The council therefore takes steps to ensure that the pension fund has adequate cash resources to meet its commitments. This will particularly be the case for cash from the cash flow matching mandates from the main investment strategy to meet the pensioner payroll costs; and also cash to meet investment commitments.

The Fund has immediate access to its pension fund cash holdings.

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Management prepares periodic cash flow forecasts to understand and manage the timing of the fund's cash flows. The appropriate strategic level of cash balances to be held forms part of the fund investment strategy.

All financial liabilities at 31 March 2020 are due within one year.

d) Refinancing risk - The key risk is that the council will be bound to replenish a significant proportion of its pension fund financial instruments at a time of unfavourable interest rates. The council does not have any financial instruments that have a refinancing risk as part of its investment strategy

NOTE 19: FUNDING ARRANGEMENTS

In line with the Local Government Pension Scheme Regulations 2013, the fund's actuary undertakes a funding valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such valuation took place as at 31 March 2019 and the results was approved by the Pension Policy & Investment Committee at their February 2020 meeting, for implementation from 01 April 2020.

The key elements of the funding policy are:

- 1) to ensure the long-term solvency of the fund, i.e. that sufficient funds are available to meet all pension liabilities as they fall due for payment
- 2) to ensure that employer contribution rates are as stable as possible
- 3) to minimise the long-term cost of the scheme by recognising the link between assets and liabilities and adopting an investment strategy that balances risk and return
- 4) to reflect the different characteristics of employing bodies in determining contribution rates where it is reasonable to do so, and
- 5) to use reasonable measures to reduce the risk to other employers and ultimately to the council tax payer from an employer defaulting on its pension obligations.

The aim is to achieve 100% solvency over a period of 19 years and to provide stability in employer contribution rates by spreading any increases in rates over a period of time. Normally this is three years. Solvency is achieved when the funds held, plus future expected investment returns and future contributions, are sufficient to meet expected future pension benefits payable.

At the 2019 actuarial valuation, the fund was assessed as 103% funded.

Financial assumptions

The valuation was carried out using the projected unit actuarial method for most employers and the main actuarial assumptions used for assessing the funding target and the contribution rates are shown in note 20 in the financial assumption section.

Demographic assumptions

The key demographic assumption was the allowance made for longevity. The post retirement mortality assumption adopted for the actuarial valuation was in line with standard self-administered pension scheme (SAPS) S2P Light mortality tables with appropriate scaling factors applied based on the mortality experience of members within the Fund and included an allowance for improvements based on the Continuous Mortality Investigation (CMI) 2014 Core Projections with a long term annual

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rate of improvement in mortality rates of 1.5% p.a. The resulting average future life expectancies at age 65 were:

Life expectancy from age 65 as valuation date	Males	Females
Current pensioners aged 65 at the valuation date	22.3	24.2
Future pensioners aged 45 at the valuation date	22.9	24.9

NOTE 20: ACTUARIAL PRESENT VALUE OF PROMISED RETIREMENT BENEFITS

Introduction

The Scheme Regulations require that a full actuarial valuation is carried out every third year. The purpose of this is to establish that the London Borough of Enfield Pension Fund (the Fund) is able to meet its liabilities to past and present contributors and to review employer contribution rates. The last full actuarial investigation into the financial position of the Fund was completed as at 31 March 2019 by Aon, in accordance with Regulation 62 of the Local Government Pension Scheme Regulations 2013.

Actuarial Position

The valuation as at 31 March 2019 showed that the funding ratio of the Fund had increased significantly since the previous valuation as at 31 March 2016 to 103% given rise to an over funded position by 3%. With the market value of the Fund's assets as at 31 March 2019 to be £1,185.5M compared to the value of the Fund's liabilities of £1,146.2M with a prudence decision of increasing the probability of funding success to 80% from 67% used for the 2016 valuation process.

The Fund has moved from a past service shortfall of £131.9M at 31 March 2016 to a past service surplus of £39.3M at 31 March 2019.

The valuation also showed that the aggregate level of contributions required to be paid by participating employers with effect from 1 April 2020 was:

- The primary contribution rate has increased from 17.7% of Pensionable Pay to 18.5% of Pensionable Pay. This is the estimated cost of ongoing benefits being accrued, is calculated with the aim that these contributions will meet benefit payments in respect of members' future service in the Fund. This is based upon the cost (in excess of members' contributions) of the benefits which employee members earn from their service each year.

Plus

- The secondary contribution rate is an adjustment for the funding position of accrued benefits relative to the Fund's funding target, the "past service adjustment". If there is a surplus there may be a contribution reduction. If there is a deficit, there may be a contribution addition, with the surplus or deficit spread over an appropriate period. As the Fund is over 100% funded at the 31 March 2019 valuation, this only apply to few employers with funding target less than 100%.

In practice, each individual employer's or group of employers' positions is assessed separately and contributions are set out in Aon's report dated 31 March 2020 (the "actuarial valuation report"). In

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In addition to the contributions shown above, payments to cover additional liabilities arising from early retirements (other than ill-health retirements) will be made to the Fund by the employers.

The funding plan adopted in assessing the contributions for each individual employer or group was in accordance with the Funding Strategy Statement in force at the time. The approach adopted, and the recovery period used for each employer, was agreed with the Administering Authority reflecting the employers' circumstances.

The valuation was carried out using the projected unit actuarial method for most employers and the main actuarial assumptions used for assessing the funding target and the contribution rates were as follows.

Summary of Assumptions	31 March 2016 Valuation	31 March 2019 Valuation
Discount rate for periods in service		
Scheduled body funding target *	4.5%pa	4.2%pa
Orphan body funding target	4.1%pa	3.3%pa
Discount rate for periods after leaving service		
Scheduled body funding target*	4.5%pa	4.2%pa
Orphan body funding target	2.5%pa	1.6%pa
Rate of inflationary pay increases	3.5%pa	3.6%pa
Rate of increase to pension accounts	2.0%pa	2.1%pa
Rate of increases in pensions in payment	2.0%pa	2.1%pa

* The scheduled body discount rate was also used for employers whose liabilities will be subsumed after exit by a scheduled body.

In addition, the discount rate for orphan liabilities (i.e. where there is no scheme employer responsible for funding those liabilities) was 1.3% p.a. in service and left service.

The assets were valued at market value.

Further details of the assumptions adopted for the valuation, including the demographic assumptions, are set out in the actuarial valuation report.

The key demographic assumption was the allowance made for longevity. The post retirement mortality assumption adopted for the actuarial valuation was in line with standard self-administered pension scheme (SAPS) S2P Light mortality tables with appropriate scaling factors applied based on the mortality experience of members within the Fund and included an allowance for improvements based on the Continuous Mortality

	Men	Women
Current pensioners aged 65 at the valuation date	22.3	24.2
Future pensioners aged 45 at the valuation date	22.9	24.9

Investigation (CMI) 2014 Core Projections with a long term annual rate of for improvement in mortality rates of 1.5% p.a. The resulting average future life expectancies at age 65 were:

The valuation results summarised above are based on the financial position and market levels at the valuation date, 31 March 2019. As such the results do not make allowance for changes which have occurred subsequent to the valuation date.

The formal actuarial valuation report and the Rates and Adjustments Certificate setting out the employer contribution rates for the period from 1 April 2020 to 31 March 2023 were signed on 31 March 2020. Other than as agreed or otherwise permitted or required by the Regulations, employer contribution rates will be reviewed at the next actuarial valuation of the Fund as at 31 March 2022 in accordance with Regulation 62 of the Local Government Pension Scheme Regulations 2013.

Since the date the valuation report was signed, there have been a number of developments in respect of the Local Government Pension Scheme (LGPS):

McCloud case

In December 2018 the Government lost a Court of Appeal case (the 'McCloud/Sargeant' judgement) which ruled that the transitional protection arrangements, put in place when the judges' and firefighters' pension schemes were reformed, amounted to illegal age discrimination. The Government was subsequently denied leave to appeal the Court of Appeal's decision on 27 June 2019.

While the judgement was not in relation to the LGPS, the Government announced in a Written Ministerial Statement on 15 July 2019 "... as 'transitional protection' was offered to members of all the main public service pension schemes, the Government believes that the difference in treatment will need to be remedied across all those schemes". The remedy is likely to differ by scheme depending on the transitional protections adopted.

In line with guidance issued by the Scheme Advisory Board (SAB) of the LGPS in England and Wales, the actuary discussed and agreed with the officers and Pension Policy and Investment Committee the allowance of 1.5% of pay to be made, effective from 01 April 2020 for the possible additional liabilities arising from the McCloud case.

Cost management

The design of the new public service schemes also included a cost control mechanism which was intended to protect employers from rising pension costs due to demographic and other factors. This mechanism includes both a floor and a cap on employer contributions and requires that if the cost, assessed by GAD in line with assumptions set by HM Treasury, is more than 2% of pay above or below a defined target level, member contributions and/or benefits must be amended to bring the cost for employers back to the target level.

The cost management process considered changes in the cost of the LGPS between those assessed when the new benefit designs were implemented and 31 March 2016, and as the floor was breached it was expected that improvements to benefits or member contributions would be implemented with effect from 1 April 2020, and taken into account in 31 March 2019 valuation when setting employer contributions from 1 April 2020.

However, following the Court of Appeal judgement in the McCloud case, the cost management process was paused in January 2019. It is not yet clear what the effect on the liabilities will be.

GMP indexation and equalisation

Guaranteed Minimum Pension (GMP) is a portion of pension that was accrued by individuals who were contracted out of the State Second Pension between 6 April 1978 and 5 April 1997. The rate at which GMP was accrued, and the date it is payable, is different for men and women, meaning there is an

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inequality for male and female members who have GMP. This was a consequence of the State Pension itself being unequal at the time.

Prior to 6 April 2016 the LGPS was not required to pay any pension increases on GMPs accrued before April 1988 and was only required to pay limited increases on GMPs accrued after 1988 (CPI inflation capped at 3% p.a.). In return, the Additional Pension (AP) element of the State Pension included top-up payments to pensioners to give inflation protection on the GMP element where this was not provided by the LGPS. However, reforms were made to the State Pension system in April 2016 which scrapped AP and therefore removed the facility for central government to fully index the combined pension through AP.

The results of 31 March 2019 valuation allow for the extension of the interim solution to those reaching State Pension Age by 5 April 2021 as already required under legislation. However, they do not allow for the impact of potentially extending this interim solution indefinitely, providing full pension increases on GMPs for members reaching State Pension Age after 5 April 2021. Based on approximate calculations, at a whole of fund level, the impact of providing full pension increases on GMPs for those members reaching State Pension Age after 5 April 2021 is an increase in past service liabilities of between 0.1% to 0.2% across the Fund as a whole.

The report on the actuarial valuation as at 31 March 2019 is available on the Fund's website at the following address: <https://new.enfield.gov.uk/pensions/wp-content/uploads/2017/10/London-Borough-of-Enfield-Pension-Fund-Actuarial-valuation-as-at-31-March-2019-.pdf>

NOTE 21: CURRENT ASSETS

31 March 2019 £000s	31 March 2020 £000s
Debtors	
168 Contributions due - employees	208
495 Contributions due - employers	636
72 Sundry debtors	460
53 Prepayments	53
788	1,356
Cash balances	
13 Current account	13
801	1,370

NOTE 21A: LONG TERM DEBTORS

31 March 2019 £000s	31 March 2020 £000s
Debtors	
14 Pensioner Tax liability	14
14	14

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NOTE 22: CURRENT LIABILITIES

31 March 2019 £000s	31 March 2020 £000s
(19) Sundry creditors	(275)
(613) Benefits payable	(285)
(632)	(560)

NOTE 23: ADDITIONAL VOLUNTARY CONTRIBUTIONS

Members of the Fund are able to make AVCs in addition to their normal contributions. The related assets are invested separately from the main Fund and in accordance with the Local Government Pension Scheme (Management and Investment of Funds) regulations 2016, are not accounted for within the financial statements. If on retirement members opt to enhance their Scheme benefits using their AVC funds, the amounts returned to the Fund by the AVC provider are disclosed within transfers-in.

The current provider is Prudential. Funds held are summarised below:

	Opening Balance at 1 st April 18 £000s	Contributions & Transfers £000s	Sums Paid Out £000s	Investment Return £000s	Closing Balance at 31 March 2019 £000s
With profits cash accumulation	1,281	477	(410)	2	1,350
Cash statement	13	130	(9)	1	135
Deposit fund statement	944	300	(352)	3	895
Discretionary fund	639	165	(42)	37	800
	2,877	1,072	(813)	43	3,180

NOTE 24: AGENCY SERVICES

The Enfield Pension Fund does not use any agency services to administer the pension service.

NOTE 25: RELATED PARTY TRANSACTIONS

London Borough of Enfield

The Enfield Pension Fund is administered by the London Borough of Enfield. Consequently, there is a strong relationship between the Council and the Pension fund.

During the reporting period, the Council incurred costs of £1.124m (2018/19: £935k) in relation to the administration of the fund and was subsequently reimbursed by the fund for these expenses. The

Pension Fund

Council is also the single largest employer of members of the pension fund and contributed £39.2m to the fund in (2018/19 £38.2m). At year end the London Borough of Enfield owed the Pension Fund £460k (£72k in 2018/19).

Scheduled and admitted bodies owed the Fund £854k (£664k in 2018/19) from employer & employee contributions. All payments were received by 19th April 2020.

Governance

The Enfield Council has decided that Councillors should not be allowed to join the LGPS scheme and receive pension benefits from the Fund. Councillor Taylor, a member of the Pension Policy & Investment Committee, is also a Governor of Capel Manor, a scheduled body.

No allowances are paid to Members directly in respect of the Pension Policy & Investment Committee. The Chair of the Pension Policy & Investment Committee, however, is paid a special responsibility allowance.

During the year, no member or Council Officer with direct responsibility for pension fund issues had undertaken any declarable material transactions with the Pension Fund. Each member of the Pension Committee is required to declare their interests at meetings.

NOTE 25A: KEY MANAGEMENT PERSONNEL

The key management personnel of the fund are the Pension manager, Finance Manager (Pensions & Treasury) and the Head of Exchequer Services. As required by paragraph 3.9.4.2 of the CIPFA code of practice 2019/20 the figures below show the total remuneration and the change in value of post-employment benefits provided to these individuals over the accounting year.

31 March 2019		31 March 2020
£000s		£000s
197	Short-term benefits	201
62	Post-employment benefits	45
259		226

NOTE 26: CONTINGENT LIABILITIES AND CONTRACTUAL COMMITMENTS

Outstanding capital commitments (investments) at 31 March 2020 totalled £70m (31 March 2019 totalled £100.6m).

These commitments relate to outstanding call payments due on unquoted limited partnership funds held in the private equity and infrastructure parts of the portfolio. The amounts 'called' by these funds are irregular in both size and timing over a period of between four and six years from the date of each original commitment.